

# **THE 1990-91 SENATE BUDGET BILL**

**AB 2660 (Vasconcellos)  
As Amended in Senate July 10, 1990**

**Prepared by the Legislative Analyst's Office  
July 12, 1990**

The 1990-91 Senate Budget Bill  
 AB 2660 As Amended in Senate July 10, 1990

Major Impact, By Non-K-14 Program Area  
General Fund and Special Funds<sup>a</sup>  
 (dollars in millions)

|                                                          | <u>Governor's<br/>Budget<br/>(January)</u> | <u>AB 2660</u> | <u>AB 2660<br/>Versus<br/>Governor's<br/>Budget</u> |
|----------------------------------------------------------|--------------------------------------------|----------------|-----------------------------------------------------|
| LEGISLATIVE, JUDICIAL AND EXECUTIVE                      |                                            |                |                                                     |
| <u>Trial Court Funding Block Grants</u>                  | \$454.9                                    | \$415.2        | -\$39.7                                             |
| o 10 percent base reduction                              |                                            |                |                                                     |
| <u>Office of Emergency Services</u>                      |                                            |                |                                                     |
| o Support                                                | 21.5                                       | 13.7           | -7.8                                                |
| <u>Department of Justice</u>                             |                                            |                |                                                     |
| o CrackDown Task Force Program                           | 13.7                                       | --             | -13.7                                               |
| <u>State Controller's Office</u>                         |                                            |                |                                                     |
| o Transfer cost of Unclaimed Property<br>Program to fees | 10.5                                       | --             | -10.5                                               |
| <u>Secretary of State</u>                                |                                            |                |                                                     |
| o Notary Public program--shift to fees                   | 1.1                                        | --             | -1.1                                                |
| STATE AND CONSUMER SERVICES                              |                                            |                |                                                     |
| <u>Department of Consumer Affairs<sup>*</sup></u>        |                                            |                |                                                     |
| o Medical Board of California                            | 19.1                                       | 9.6            | -9.5                                                |

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<sup>a</sup> Special Fund amounts are indicated by an asterisk.

|                                                                                            | <u>Governor's<br/>Budget<br/>(January)</u> | <u>AB 2660</u> | <u>AB 2660<br/>Versus<br/>Governor's<br/>Budget</u> |
|--------------------------------------------------------------------------------------------|--------------------------------------------|----------------|-----------------------------------------------------|
| <b>BUSINESS, TRANSPORTATION AND HOUSING</b>                                                |                                            |                |                                                     |
| <u>Department of Alcoholic Beverage Control</u>                                            |                                            |                |                                                     |
| o Drug Enforcement Narcotics Team (DENT)                                                   | \$0.3                                      | --             | -\$0.3                                              |
| <u>Department of Commerce</u>                                                              |                                            |                |                                                     |
| o Tourism Program expansion                                                                | 1.9                                        | --             | -1.9                                                |
| o Competitive Technology Program expansion                                                 | 10.1                                       | \$7.1          | -3.0                                                |
| o Additional Rural Renaissance funding                                                     | 8.0                                        | --             | -8.0                                                |
| o Revert Rural Renaissance fund balance                                                    | --                                         | (8.6)          | (8.6)                                               |
| <u>Department of Housing and Community Development</u>                                     |                                            |                |                                                     |
| o Housing programs for earthquake victims to be funded from sale of state surplus property | 15.0                                       | --             | -15.0                                               |
| <u>Special Transportation Programs*</u>                                                    |                                            |                |                                                     |
| o State Transportation Assistance                                                          | 0.1                                        | 43.3           | 43.2                                                |
| <u>Department of Transportation*</u>                                                       |                                            |                |                                                     |
| o Transit Capital Improvements                                                             | 16.2                                       | 104.6          | 88.4                                                |
| o Highway capital outlay                                                                   | 216.9                                      | 401.8          | 184.9                                               |
| o State-Local Transportation Partnership Program                                           | --                                         | 110.0          | 110.0                                               |
| o Backfill State Transportation Improvement Program (STIP) staff redirections              | --                                         | 35.9           | 35.9                                                |
| o Restore funding for engineering consultants                                              | --                                         | 104.0          | 104.0                                               |
| o Additional resources for pre-STIP and local sales tax measure workload                   | 131.9                                      | 162.5          | 30.6                                                |
| o Advanced technology research and development                                             | 3.6                                        | 21.4           | 17.8                                                |

|                                                                          | <u>Governor's<br/>Budget<br/>(January)</u> | <u>AB 2660</u> | <u>AB 2660<br/>Versus<br/>Governor's<br/>Budget</u> |
|--------------------------------------------------------------------------|--------------------------------------------|----------------|-----------------------------------------------------|
| <b>RESOURCES</b>                                                         |                                            |                |                                                     |
| <u>Various departments</u>                                               |                                            |                |                                                     |
| o Members' augmentations for parks and other resources projects          | --                                         | \$0.8*         | \$0.8*                                              |
|                                                                          | --                                         | 17.7*          | 17.7*                                               |
| o Implementation of Proposition 117                                      | --                                         | 30.0*          | 30.0*                                               |
| <u>California Conservation Corps</u>                                     |                                            |                |                                                     |
| o Corpsmember population expansion                                       | \$2.6                                      | --             | -2.6                                                |
| <u>Energy Resources Conservation and Development Commission</u>          |                                            |                |                                                     |
| o Various program augmentations                                          | 1.6                                        | --             | -1.6                                                |
| o Energy Technologies Advancement Program Reappropriation (May revision) | 1.6                                        | --             | -1.6                                                |
| <u>Department of Forestry and Fire Protection*</u>                       |                                            |                |                                                     |
| o Aircraft replacement                                                   | 10.5                                       | 5.0            | -5.5                                                |
| <u>Department of Fish and Game*</u>                                      |                                            |                |                                                     |
| o Operating budget reduction                                             | 131.9                                      | 119.3          | -12.6                                               |
| <u>Department of Boating and Waterways*</u>                              |                                            |                |                                                     |
| o Beach erosion control grants and study                                 | 5.8                                        | 1.0            | -4.8                                                |
| <u>Department of Parks and Recreation</u>                                |                                            |                |                                                     |
| o Increase state park fees                                               | 81.9*                                      | 65.9*          | -16.0*                                              |
|                                                                          | 47.7*                                      | 63.7*          | 16.0*                                               |
| <u>Department of Water Resources</u>                                     |                                            |                |                                                     |
| o Flood Control Subvention Program                                       | 13.0*                                      | --             | -13.0*                                              |
|                                                                          | 32.9*                                      | --             | -32.9*                                              |

|                                                                          | <u>Governor's<br/>Budget<br/>(January)</u> | <u>AB 2660</u>     | <u>AB 2660<br/>Versus<br/>Governor's<br/>Budget</u> |
|--------------------------------------------------------------------------|--------------------------------------------|--------------------|-----------------------------------------------------|
| <b>HEALTH AND WELFARE PROGRAMS</b>                                       |                                            |                    |                                                     |
| <u>Department of Health Services--Support</u>                            |                                            |                    |                                                     |
| o Total support appropriations                                           | \$180.1*<br>139.2*                         | \$176.5*<br>146.2* | -\$3.6*<br>7.0*                                     |
| o Vital Statistics fees                                                  | --                                         | -3.6               | -3.6                                                |
| o Drinking water fees                                                    | --                                         | -1.6               | -1.6                                                |
| <u>Department of Health Services--Public<br/>Health Local Assistance</u> |                                            |                    |                                                     |
| o Total appropriations                                                   | 961.4*<br>468.2*                           | 1,171.4*<br>440.4* | 210.0*<br>-27.8*                                    |
| o AB 8 county health services cost-of-living adjustment (COLA)           | --                                         | 21.4               | 21.4                                                |
| o AB 8 county health services base reduction                             | -150.0                                     | --                 | 150.0                                               |
| o Maternal and child health reduction                                    | --                                         | -6.3               | -6.3                                                |
| o AIDS drug subsidy program                                              | --                                         | 6.7                | 6.7                                                 |
| o Family planning                                                        | 12.4                                       | 39.6               | 27.2                                                |
| o Reduce California Healthcare for Indigents Program                     | 350.4*                                     | 315.8*             | -34.6*                                              |
| o Revise Child Health and Disability Prevention Program caseload         | --                                         | 6.8*               | 6.8*                                                |
| <u>Department of Health Services--Medi-Cal<br/>Local Assistance</u>      |                                            |                    |                                                     |
| o Total appropriations                                                   | 3,830.4                                    | 3,858.3            | 27.9                                                |
| o May revision of caseload                                               | --                                         | -31.3              | -31.3                                               |
| o Emergency medical transportation                                       | --                                         | 12.1               | 12.1                                                |
| o Optional benefits                                                      | --                                         | 24.2               | 24.2                                                |
| o Full funding of abortions                                              | 14.5                                       | 30.5               | 16.0                                                |
| o Physician rate reimbursement                                           | -10.0                                      | --                 | 10.0                                                |

|                                                                                           | <u>Governor's<br/>Budget<br/>(January)</u> | <u>AB 2660</u> | <u>AB 2660<br/>Versus<br/>Governor's<br/>Budget</u> |
|-------------------------------------------------------------------------------------------|--------------------------------------------|----------------|-----------------------------------------------------|
| o Outpatient hospital rate increase                                                       | --                                         | \$9.0          | \$9.0                                               |
| o Incontinence supplies savings                                                           | -\$28.1                                    | -81.7          | -53.6                                               |
| o Long-term care COLA                                                                     | --                                         | 42.3           | 42.3                                                |
| o Bulk purchase of equipment                                                              | --                                         | -2.6           | -2.6                                                |
| o County administration prior-year COLA                                                   | 2.8                                        | --             | -2.8                                                |
| <u>Department of Developmental Services</u>                                               |                                            |                |                                                     |
| o Total appropriations                                                                    | 584.2                                      | 609.9          | 25.7                                                |
| o Reduction in state developmental center funding to reflect Medi-Cal long-term care COLA | --                                         | -18.6          | -18.6                                               |
| o Increased state developmental center caseload                                           | --                                         | 5.5            | 5.5                                                 |
| o Rate increase for residential care                                                      | --                                         | 5.4            | 5.4                                                 |
| o Targeted case management reimbursements                                                 | --                                         | 38.0           | 38.0                                                |
| <u>Department of Mental Health</u>                                                        |                                            |                |                                                     |
| o Total appropriations                                                                    | 1,007.8                                    | 1019.7         | 11.9                                                |
| o Mental health services for special education pupils                                     | --                                         | 15.1           | 15.1                                                |
| <u>AFDC</u>                                                                               |                                            |                |                                                     |
| o Total appropriations                                                                    | 2,902.0                                    | 3,077.2        | 175.2                                               |
| o Increased FG&U caseloads                                                                | --                                         | 53.4           | 53.4                                                |
| o AFDC FG&U COLA                                                                          | --                                         | 114.3          | 114.3                                               |
| o Re-estimate of foster care grant and caseload costs                                     | --                                         | -8.1           | -8.1                                                |
| o Other May revision changes                                                              | --                                         | -7.7           | -7.7                                                |
| o SED transfer                                                                            | --                                         | 28.3           | 28.2                                                |
| o Homeless assistance reduction                                                           | --                                         | -5.0           | -5.0                                                |

|                                                                      | Governor's<br>Budget<br>(January) | AB 2660 | AB 2660<br>Versus<br>Governor's<br>Budget |
|----------------------------------------------------------------------|-----------------------------------|---------|-------------------------------------------|
| <u>County Administration</u>                                         |                                   |         |                                           |
| o Total appropriations                                               | \$200.9                           | \$180.7 | -\$20.2                                   |
| o May revision changes                                               | --                                | -3.9    | -3.9                                      |
| o Reduction for historical underspending                             | --                                | -11.0   | -11.0                                     |
| o Eliminate state share of funding for 1989-90 county employee COLAs | --                                | -5.4    | -5.4                                      |
| <u>SSI/SSP</u>                                                       |                                   |         |                                           |
| o Total appropriations                                               | 2,216.8                           | 2,274.8 | 58.0                                      |
| o COLA                                                               | --                                | 145.5   | 145.5                                     |
| <u>Child Welfare Services</u>                                        |                                   |         |                                           |
| o Total appropriations                                               | 339.1                             | 312.7   | -26.4                                     |
| o Shift to federal funds                                             | --                                | -45.6   | -45.6                                     |
| o Re-estimates of caseload growth                                    | --                                | -9.2    | -9.2                                      |
| o Rejection of proposed growth adjustment                            | --                                | 27.4    | 27.4                                      |
| <u>In-Home Supportive Services</u>                                   |                                   |         |                                           |
| o Total appropriations                                               | 265.0                             | 317.2   | 52.2                                      |
| o May revision                                                       | --                                | -26.1   | -26.1                                     |
| o Delayed payments Miller v. Woods                                   | --                                | 10.5    | 10.5                                      |
| o Restored program cut                                               | --                                | 71.1    | 71.1                                      |
| <u>Child Abuse Prevention Programs</u>                               |                                   |         |                                           |
| o Restore funding for Child Abuse Prevention Training Act            | 10.2                              | 20.3    | 10.1                                      |
| <u>Department of Rehabilitation</u>                                  |                                   |         |                                           |
| o Local Assistance -- caseload and rate increases                    | 73.9                              | 80.5    | 6.5                                       |

|                                                                                                                                                                        | <u>Governor's<br/>Budget<br/>(January)</u> | <u>AB 2660</u> | <u>AB 2660<br/>Versus<br/>Governor's<br/>Budget</u> |
|------------------------------------------------------------------------------------------------------------------------------------------------------------------------|--------------------------------------------|----------------|-----------------------------------------------------|
| <u>Employment Development Department</u>                                                                                                                               |                                            |                |                                                     |
| o Departmental support from the EDD Contingent Fund                                                                                                                    | \$39.4*                                    | \$20.6*        | -\$18.8*                                            |
| o EDD Contingent Fund transfer to the General Fund                                                                                                                     | (12.7)                                     | (31.5)         | (18.8)                                              |
| YOUTH AND ADULT CORRECTIONS                                                                                                                                            |                                            |                |                                                     |
| <u>Department of Corrections</u>                                                                                                                                       |                                            |                |                                                     |
| o Adjustments to prison staffing                                                                                                                                       | --                                         | -42.0          | -42.0                                               |
| o Shift prison activation costs to General Fund                                                                                                                        | --                                         | 26.1           | 26.1                                                |
| <u>Department of the Youth Authority</u>                                                                                                                               |                                            |                |                                                     |
| o Shift facility activation costs to General Fund                                                                                                                      | --                                         | 1.2            | 1.2                                                 |
| HIGHER EDUCATION                                                                                                                                                       |                                            |                |                                                     |
| <u>The University of California</u>                                                                                                                                    |                                            |                |                                                     |
| o Increase student faculty ratio from 17.61 to 18.11 per faculty member.                                                                                               | --                                         | -17.0          | -17.0                                               |
| o Increase resident student fees by 10 percent over 1989-90 level.                                                                                                     | --                                         | -10.0          | -10.0                                               |
| o Increase nonresident student tuition by \$617 above 1989-90 level (Governor's January budget proposed increase of \$117 above 1989-90 level)                         | --                                         | -6.5           | -6.5                                                |
| o Increase resident student fees to \$2,000 per year for graduate medical students. This is an increase of \$524 (35 percent) above the fee level in the current year. | --                                         | -1.2           | -1.2                                                |
| o Reduction in research budget                                                                                                                                         | --                                         | -9.5           | -9.5                                                |



|                                                                                                                                                                    | <u>Governor's<br/>Budget<br/>(January)</u> | <u>AB 2660</u> | <u>AB 2660<br/>Versus<br/>Governor's<br/>Budget</u> |
|--------------------------------------------------------------------------------------------------------------------------------------------------------------------|--------------------------------------------|----------------|-----------------------------------------------------|
| o Increase resident student fees to \$2,000 per year for graduate law students. This is an increase of \$524 (35 percent) above the fee level in the current year. | --                                         | -\$1.0         | -\$1.0                                              |
| o AIDS research funding reduction from \$10.5 million to \$8.7 million.                                                                                            | --                                         | -1.8           | -1.8                                                |
| <u>California State University</u>                                                                                                                                 |                                            |                |                                                     |
| o Increase student faculty ratio from 17.7 to 18.2 per faculty member.                                                                                             | --                                         | -17.0          | -17.0                                               |
| o Increase resident student fees by 10 percent over 1989-90 level.                                                                                                 | --                                         | -10.5          | -10.5                                               |
| o Increase nonresident student tuition by \$500 over 1989-90 level.                                                                                                | --                                         | -4.1           | -4.1                                                |
| <br>GENERAL GOVERNMENT                                                                                                                                             |                                            |                |                                                     |
| <u>Office of Criminal Justice Planning</u>                                                                                                                         |                                            |                |                                                     |
| o Eliminate funding for grant programs                                                                                                                             | \$26.0                                     | --             | -26.0                                               |
| <u>Assistance to Counties for Defense of Indigents</u>                                                                                                             |                                            |                |                                                     |
| o Eliminate funding                                                                                                                                                | 13.0                                       | --             | -13.0                                               |
| <u>Arts Council</u>                                                                                                                                                |                                            |                |                                                     |
| o Augmentation for grant programs                                                                                                                                  | 3.0                                        | --             | -3.0                                                |
| <u>Public Employee's Retirement System</u>                                                                                                                         |                                            |                |                                                     |
| o Private sector standards for amortization of system gains                                                                                                        | --                                         | -73.0          | -73.0                                               |
| <u>Department of Industrial Relations</u>                                                                                                                          |                                            |                |                                                     |
| o Shift Worker's Compensation administration costs to fees                                                                                                         | 59.6                                       | 44.6           | -15.0                                               |
| o Apprenticeship training programs                                                                                                                                 | 6.0                                        | 0.2            | -5.8                                                |

|                                                                                         | <u>Governor's<br/>Budget<br/>(January)</u> | <u>AB 2660</u>   | <u>AB 2660<br/>Versus<br/>Governor's<br/>Budget</u> |
|-----------------------------------------------------------------------------------------|--------------------------------------------|------------------|-----------------------------------------------------|
| <u>Department of Food and Agriculture</u>                                               |                                            |                  |                                                     |
| o Eliminate Foreign Market Export Program                                               | \$3.7*<br>1.0                              | --<br>--         | -\$3.7*<br>-1.0*                                    |
| o Eliminate General Fund support for Pest Control, Agricultural Standards and Marketing | 10.0                                       | --               | -10.0                                               |
| o Transfer Medfly Claims Fund balance                                                   | --                                         | (3.5)            | (3.5)                                               |
| o Shift Pesticide programs costs to mill tax                                            | 24.9*<br>15.0                              | 15.9*<br>24.0*   | -9.0*<br>9.0*                                       |
| <u>State Mandated Local Programs</u>                                                    |                                            |                  |                                                     |
| o Make specific mandates optional                                                       | -28.3                                      | -31.0            | -2.7                                                |
| <u>Military Department</u>                                                              |                                            |                  |                                                     |
| o Eliminate state support for Military Reserve                                          | 0.3                                        | --               | -0.3                                                |
| <u>Tax Relief</u>                                                                       |                                            |                  |                                                     |
| o Open-space subventions -- eliminate augmentation above statutory amounts              | 19.6                                       | 14.6             | -5.0                                                |
| o Renter's Credit -- increased estimate of claims                                       | 516.4                                      | 533.1            | 16.7                                                |
| <u>Local Government Financing</u>                                                       |                                            |                  |                                                     |
| o Distressed county relief                                                              | --                                         | 20.0             | 20.0                                                |
| <u>Employee Compensation</u>                                                            |                                            |                  |                                                     |
| o Funding for annuitant's health benefit premiums                                       | 247.7                                      | 236.7            | -11.0                                               |
| o Funding for active employee salary and benefit increases                              | 141.3*<br>106.6*                           | 160.6*<br>122.1* | 19.3*<br>15.5*                                      |

|                              | <u>Governor's<br/>Budget<br/>(January)</u> | <u>AB 2660</u> | <u>AB 2660<br/>Versus<br/>Governor's<br/>Budget</u> |
|------------------------------|--------------------------------------------|----------------|-----------------------------------------------------|
| <u>Unitary Fund Revenue</u>  |                                            |                |                                                     |
| o Transfer to General Fund   | (\$13.5)                                   | (\$50.0)       | (\$36.5)                                            |
| <u>Tidelands Oil Revenue</u> |                                            |                |                                                     |
| o Transfer to General Fund   | (40.0)                                     | (92.9)         | (52.9)                                              |

The 1990-91 Senate Budget Bill  
 AB 2660 As Amended in Senate July 10, 1990

Major K-14 Education Impacts  
 General Fund  
 (dollars in millions)

|                                                                             | Governor's<br>Budget<br>(January &<br>DOF Letters) | AB 2660 | AB 2660<br>Versus<br>Governor's<br>Budget |
|-----------------------------------------------------------------------------|----------------------------------------------------|---------|-------------------------------------------|
| <u>State Department of Education</u>                                        |                                                    |         |                                           |
| o Statutory COLAs (Senate provides 4.76 percent)                            | \$580.3                                            | \$921.5 | \$341.2                                   |
| o Reduce funding for K-12 students concurrently enrolled in adult education | -30.0                                              | --      | 30.0                                      |
| o Discretionary COLAs (Senate provides 4.76 percent)                        | --                                                 | 29.7    | 29.7                                      |
| o Discretionary program growth                                              | --                                                 | 20.1    | 20.1                                      |
| o Year-round school incentives                                              | 36.5                                               | 51.8    | 15.3                                      |
| o Economic Impact Aid statutory growth                                      | --                                                 | 14.0    | 14.0                                      |
| o Reduce funding for adults enrolled in K-12 independent study              | -14.0                                              | --      | 14.0                                      |
| o Declining enrollment adjustments                                          | --                                                 | 10.5    | 10.5                                      |
| o School restructuring (SB 1274/Hart)                                       | --                                                 | 6.8     | 6.8                                       |
| o Court-ordered and voluntary desegregation                                 | 506.7                                              | 512.6   | 5.9                                       |
| o Mentor teacher program                                                    | 69.6                                               | 63.6    | -6.0                                      |

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|---------------------------------------------------------------|----------------------------------------------------|----------------|-----------------------------------------------------|
| o Fund noninstructional services<br>through special education | 43.3                                               | --             | -43.3                                               |
| o Class size reduction                                        | 110.0                                              | 31.0           | -79.0                                               |
| o Proposition 98 reserve                                      | 210.0                                              | 100.0          | -110.0                                              |
| <u>California Community Colleges</u>                          |                                                    |                |                                                     |
| o AB 1725 reforms -- phase II<br>(includes transfer centers)  | --                                                 | \$70.0         | \$70.0                                              |
| o New and over-cap ADA                                        | 5.0                                                | 13.2           | 8.2                                                 |
| o Proposition 98 reserve                                      | 10.0                                               | 5.0            | -5.0                                                |