Almost Two-Thirds of All State Revenues Come From Income and Sales Taxes

1995-96 (In Billions)

General Fund		Total State Revenues	Special Fund	
Revenues		\$59.6 Billion ^a	Revenues	
Sales and Use Taxes 1 Bank and Corporation Taxes All Other	20.5 15.7 5.6 3.6 15.3		Motor Vehicle-Rela Taxes Sales and Use Taxesb Tobacco-Related Taxes All Other Total	ated \$7.5 3.3 0.5 3.1 \$14.3

¹ Includes transfers. Detail may not add to totals due to rounding. General Fund revenue projections are by Legislative Analyst. Special Fund revenue projections are by Department of Finance.

 ^b Includes \$1.6 billion to Local Revenue Fund, and \$0.2 billion for transportation-related purposes. Also includes \$1.6 billion allocated to Local Public Safety Fund which is not included in Governor's Budget totals.

- General Fund revenues account for over three-fourths of total revenues.
- Personal income taxes are the largest individual revenue source—over one-third of total revenues and 45 percent of General Fund revenues.
- Special funds are usually earmarked for specific purposes, such as transportation funding. Motor vehiclerelated levies account for over half of all special fund revenues.

California's Governments Levy A Wide Variety of Different Taxes

StateTaxes	1995Rate	Description
PersonalIncome	Marginalrates of 1 to 11 percent AMT ^a rate of 8.5 percent ^b	Forthe 1995tax year, married couples who earnless than \$16,405 pay not ax. The 11 percent top rate applies to a couple's taxable income in excess of \$439,744.
SalesandUseTaxes	6percent ^c	Appliestothefinal purchase price of tangible items.
BankandCorporation Taxes— GeneralCorporations	9.3 percent ^d AMT rate 7 percent	Appliestothenetincome earned by corporations doing business in California.
BankandCorporation Taxes— <i>Financial</i> <i>Corporations</i>	11.5percent ^e AMT rate 7 percent	Appliestothenetincomeeamed byfinancial corporations. A portion of the tax is in lieu of local personal property or business taxes.
Vehicle Fuel Taxes	18centspergallon ofgasolineordiesel fuel	Taxiscollectedfromfuel distributorsorwholesalers. Equivalenttaxesareleviedon othertypesofvehiclefuels.
InsuranceTax	2.35percent	Taxisassessed on the gross premiums received by most types of insurance companies.
AlcoholandCigarette Taxes	Wineandbeer: 20cents/gal;Sparkling wine:30cents/gal; Spirits:\$3.30/gal; Cigarettes: 37cents/pack	Taxiscollectedfrommanufac- turersordistributors.
Estate/Inheritance/Gift Taxes	0.8to16 percent	The estate tax is a "pickup" tax to take advantage of the maximum state credit allowed against the federal estate tax. The inheritance and gift tax es apply only to deaths and gifts prior to Proposition 6.
HorseRacingLicense Fees/Taxes	0.5to6.45 percent	Fees/taxesareleviedon amountswagered.

California's Governments Levy A Wide Variety of Different Taxes

LocalTaxes	1995Rate	Description
PropertyTaxes	1 percent (plus amountstopay offvoterapproved debt)	Taxislevied on the assessed value (usuallybased on purchase price plus a maximum annual inflation factor of 2 percent) of most real estate and various types of personal and business property (such as boats, airplanes, and business equipment).
LocalSalesand TransactionTaxes	1.25to 2.75 ^f percent	Collectedwithstatesalesand usetax. Revenuesgotocities, counties, and special-purpose taxing districts.
Vehide License Fees	2percent	Taxisappliedtooriginal purchasepricelessdepreciation as determined by statute. Taxis collected by the state and distributed to cities and counties.

- ^a AMT refers to the Alternative Minimum Tax.
- ^b The 10 percent and 11 percent tax brackets and 8.5 percent AMT rate are scheduled to sunset at the end of 1995.
- ^c This rate includes all state-imposed tax rates including rates levied for program realignment and local public safety.
- ^d Subchapter S corporations have a 1.5 percent tax rate.
- ^e This rate is for 1995. Rate determined annually by the Franchise Tax Board.

^f Maximum allowable combined rate, except maximum is 3.0 percent in San Francisco and 3.25 percent in San Mateo County. Currently, the highest actual local rate in the state is 2.5 percent in San Francisco.

30

State Revenue Growth Has Resumed

(In Billions)



- After declining during the recession, total state revenues (excluding transfers) have grown in each of the last two years, averaging 5.7 percent.
- During the past 13 years, however, total revenue growth has averaged 6.4 percent.
- Average growth since 1983-84 has been faster for special fund revenues than General Fund revenues nearly 10 percent versus 5.7 percent.

California's Income Tax Structure Is Highly Progressive

31

1996 Income Year



- California has a highly progressive income tax structure, meaning that as one's taxable income rises, so does one's average tax rate.
- In 1996, marginal tax rates will range from 1 to 9.3 percent.
- The top 7 percent of taxpayers—those with incomes exceeding \$100,000 annually—will account for nearly 50 percent of total tax liabilities in 1996. This share is slightly lower than in 1995, primarily because of the scheduled elimination of the 10 percent and 11 percent tax brackets.

Sales Tax Rates Vary by County



- Sales tax rates vary by county because of the optional sales taxes which localities can choose to levy.
- Existing sales tax rates range from 7.25 percent in counties with no optional sales and use taxes, to 8.5 percent in the City and County of San Francisco.
- San Mateo and San Francisco can impose an additional 0.5 percent and 0.25 percent rates, respectively, beyond the 8.75 percent maximum statewide rate.

33

Taxable Sales as a Percent of Personal Income



The ratio of taxable sales to personal income has fallen significantly over the past 15 years.

- This decline is consistent with the long-term shift in consumer spending towards services, which generally are not taxed in California.
- The ratio is projected to remain relatively stable over the next few years.

34

Profits Recovering From Historic Lows

Corporate Profits as a Percent of Personal Income



- The ratio of corporate profits to state personal income is one key measure of the strength of the corporate tax base relative to the economy.
- This ratio has rebounded in recent years from its historic 1990s low and is forecast to trend upward.
- There are a number of factors contributing to the ratio's recent upward trend, including corporate cost containment, increased productivity, and higher sales volumes.

State Tax Expenditures—Over One-Third of Direct Expenditures

35

1991-92



- Tax expenditure programs (TEPs) are the various tax exclusions, exemptions, preferential tax rates, credits, and deferrals which reduce the amount of revenues collected from the state's "basic" tax structure.
- There are currently nearly 300 TEPs, including about 200 state-level TEPs and over 70 local property tax TEPs, which can impose state costs because the state backfills the lost local revenues.
- The largest TEPs include income tax deductions for mortgage interest expenses, income tax exclusions for employer contributions to pension plans, and sales tax exemptions for general foodstuffs.
- State-level TEPs cost \$20 billion when last estimated in 1991-92.

