

ITEM BY ITEM ANALYSIS OF THE BUDGET BILL FOR THE 1949-50 FISCAL YEAR

LEGISLATURE

For Support of the Legislature From the General Fund

Items 1 through 15, page 2 of the Budget Bill and pages 1 through 5 of the Budget. The amount requested is \$1,050,446, a decrease of \$983,533 or approximately 48 percent below the 1948-49 Fiscal Year.

<i>Item of increase</i>	<i>Amount</i>	<i>Budget page</i>
Budgeted increase based on work load, price increase, or salary adjustment at existing level of service:		
None -----	-----	-----
Budgeted increase for new or expanded service:		
None -----	-----	-----

Recommendations

Amount budgeted -----	\$1,050,446
Legislative Auditor's recommendations -----	\$1,050,446
Reduction -----	None

Analysis

The proposed 1949-50 Budget reflects a decrease of \$983,533, approximately 48 percent below the 1948-49 Budget request. This decrease is due principally to the assumption of 120 legislative days for the 1949 Legislative Session, while for the 1950 Budget Session it is assumed there will be only 30 legislative days. The 1947-48 Budget is a more comparable Budget to the 1949-50 Fiscal Year since it also includes a budget session. The total of the 1947-48 Budget exclusive of capital outlay equals \$977,375 as compared to the 1949 Budget of \$1,050,446. This reflects an increase for two years of \$73,071.

We recommend the policy adopted previously and continued in this Budget of making contingent expenses and appropriations for printing without regard to fiscal years so that the balances will not revert. This simplifies accounting and provides for a reserve fund, while the total thereof can be adjusted by each annual Budget.

We recommend approval in the amount requested.

We call attention to the fact that the Legislature itself can make effective some economies in legislative printing by eliminating some matters such as congratulatory resolutions, and some matters which are not strictly state business. Savings also can be made through better organization of the work of investigating committees and reasonable control in the number of copies of reports printed. These and other savings can be made effective through the joint rules of the respective houses, and will remain in the carry-over balances.

LEGISLATIVE COUNSEL BUREAU

For Support of the Legislative Counsel Bureau From the General Fund

Item 16, page 3 of the Budget Bill and pages 6 and 7 of the Budget. The amount requested is \$212,079 for support from the General Fund.

This is an increase of \$883 over estimated expenditures of \$211,196 for the 1948-49 Fiscal Year.

<i>Item of increase</i>	<i>Amount</i>	<i>Budget page</i>
Budgeted increase based on work load, price increase, or salary adjustment at existing level of service:		
Net decrease after salary and price adjustments	—\$173	6
Total -----	—\$173	
Budgeted increase for new or expanded service:		
Reclassification of one deputy legislative counsel, grade 3 to grade 4 -----	\$348	6
Reclassification of one deputy legislative counsel, grade 2 to grade 3 -----	708	6
Total -----	\$1,056	

Recommendations

Amount budgeted -----	\$212,079
Legislative Auditor's recommendations -----	\$212,079
Reduction -----	None

Analysis

The Legislative Counsel Bureau assists legislators in the drafting of bills and in rendering opinions as to the constitutionality of laws, and acts as general legal adviser for the Legislature. In addition, the bureau assigns members of its staff to perform the work of legislative committees, both standing and interim, when the services of an attorney are required by the committee. No provision is made, however, for reimbursement of the Legislative Counsel Bureau for legislative committees. This frequently requires the full time services of members of the staff of the Legislative Counsel Bureau, and in order to show a true picture of the cost of both the services rendered to the Legislature as a whole and the cost of individual courtesies, the salaries and expenses of the attorneys assigned to committees should be shown as expenses of the committees with a corresponding abatement made to the Legislative Counsel Bureau for such costs. This arrangement would be similar to the one maintained between the Legislative Counsel Bureau and the Code Commission under which the Legislative Counsel Bureau performs the work of the Code Commission and receives an abatement for services rendered.

The Legislative Counsel Bureau is requesting two additional junior counsel positions and one junior clerk costing \$9,000. At the same time, there is budgeted a reduction of \$12,877 in temporary legal help and \$4,474 in temporary clerical help. The amount requested for temporary help should be less in the 1949-50 Fiscal Year because that is a budget session year.

In addition to the two new positions of junior counsel, the bureau proposes to reclassify one deputy, Grade 3 to Grade 4; one deputy, Grade 2 to Grade 3; two deputies, Grade 1 to Grade 2; and three junior counsels to deputies, Grade 2. These reclassifications will raise the number of deputies, Grade 4, to a total of six and will permit the bureau to promote deputies, Grade 1, after they have proved their ability during the legislative session.

The reclassification of the higher grade deputies will also permit the Legislative Counsel to assign these more responsible persons to supervision of the more important functions of the agency and will relieve present Grade 3's and 4's of work that could more effectively be performed by lower grade deputies. The net effect should be an increase in service rendered to legislators by the Legislative Counsel Bureau.

The present staff and the cost thereof has been adjusted to take care of the annual session of the Legislature and the more continuous operation of legislative interim committees. An analysis of the work load indicates that the staff and the budget request are in line.

We wish to point out, however, a very material reduction can be secured should the Legislature conclude and the people approve that the State return to the biennial session.

CODE COMMISSION

For Support of the Code Commission From the General Fund

Item 17, page 3 of the Budget Bill and page 8 of the Budget. The amount requested is \$30,790 for support from the General Fund, an increase of \$196 or 0.01 percent over the amount of \$30,594 estimated to be expended in the 1948-49 Fiscal Year.

<i>Item of increase</i>	<i>Amount</i>	<i>Budget page</i>
Budgeted increase based on work load, price increase, or salary adjustment at existing level of service:		
Normal salary adjustments for authorized positions -----	\$196	8
Total -----	\$196	
Budgeted increase for new or expanded service:		
None -----	-----	-----

Recommendations

Amount budgeted -----	\$30,790
Legislative Auditor's recommendations -----	\$30,790
Reduction -----	None

Analysis

The amount requested for salaries and wages represents a normal salary increase for the junior counsel employed by the commission. Pro rata cost of services and materials furnished by the Legislative Counsel Bureau is budgeted at the same figure as for the 1948-49 Fiscal Year. The Code Commission anticipates completing the Water Code during the current fiscal year, and the Banking and Investment Code, balance of the Corporations Code, and the Municipal and Miscellaneous Districts Sections of the Government Code during the year budgeted.

CALIFORNIA COMMISSION ON UNIFORM STATE LAWS

For Support of the California Commission on Uniform State Laws from the General Fund

Item 18, page 3 of the Budget Bill and page 8 of the Budget. The amount requested is \$3,275 for support from the General Fund, an increase of \$500 or 18 percent over the actual and estimated amount of \$2,775 in the 1948-49 Fiscal Year.

<i>Item of increase</i>	<i>Amount</i>	<i>Budget page</i>
Budgeted increase based on work load, price increase, or salary adjustment at existing level of service:		
None -----	-----	-----
Budgeted increase for new or expanded service:		
Traveling of members of commission -----	\$500	8
Total -----	\$500	

Recommendations

Amount budgeted -----	\$3,275
Legislative Auditor's recommendation -----	\$2,775
Reduction -----	\$500

Analysis

The Commission on Uniform State Laws in each of the states pays to the National Commission on Uniform State Laws a share of the expenses of that organization based on the population of the state. The amount scheduled to be paid by California was increased to \$750 in the 1947-48 Fiscal Year. No change in this amount is proposed for 1949-50. The total proposed increase of \$500 budgeted for 1949-50 over 1948-49 is for increased traveling expense. The National Commission on Uniform State Laws is at present engaged in the preparation of a proposed revision of the Uniform Negotiable Instruments Law, and it is estimated that the travel of members of the state commission will be increased in order to secure full consideration by interested parties of proposed changes in the law. The proposed budget includes an amount for attendance at the national conference by the commissioners. *We recommend elimination of the additional amount requested for travel as it does not appear to be essential to the functioning of the commission.*

SUPREME COURT OF CALIFORNIA

For Support of the Supreme Court from the General Fund

Item 19, page 3 of the Budget Bill and pages 9 and 10 of the Budget. The amount requested is \$361,817 from the General Fund for support of the Supreme Court. This is a decrease of \$337 or .09 percent under the amount of \$362,154 estimated to be expended in the 1948-49 Fiscal Year.

<i>Item of increase</i>	<i>Amount</i>	<i>Budget page</i>
Budgeted increase based on work load, price increase, or salary adjustment at existing level of service:		
Salaries and wages -----	\$2,844	9
Operating expenses -----	—2,100	9
Equipment -----	—1,081	10
Budgeted increase for new or expanded service:		
None -----	-----	-----