

An example of the local nature of restraints that can be enforced by the Federal Government is: *United States v. San Francisco Hardwood Floor Contractors Association*, in which it was determined that the defendants had fixed unreasonably high prices for the installation and repair of hardwood flooring in the San Francisco Bay region through the use of uniform price lists and supervised bidding.

This Budget Bill Item also includes request for funds to enforce the Unfair Practices Act. The State has power to prosecute violations of these acts as misdemeanors. A recent case decided by the Third District Court of Appeal and now before the Supreme Court has held that the State is *not* authorized to maintain a civil action to *enjoin* alleged violations of the Unfair Practices Act. The act provides that *private litigants may enjoin and restrain any violation of the act and can also recover damages*. The Attorney General has stated that district attorneys feel criminal convictions are difficult to obtain and even virtually impossible because of the high cost of living. Public sentiment against present high prices mitigates against convictions for price cutting. It appears that the use of the injunction is the most efficient method of enforcing the Unfair Practices Act. This remedy is available to private litigants. We recommend that enforcement of this act be left primarily to private litigants.

Department of Mental Hygiene
GENERAL RECOMMENDATIONS

ITEMS 161-178, inclusive of the Budget Bill

The budget request for the Department of Mental Hygiene for the 1950-51 Fiscal Year provides for a definite and substantial improvement in the level of services rendered in these institutions. It is reasonable to expect that if the Legislature approves the proposed increase, coming as it does upon the very substantial increases already provided in recent years by the Legislature, the results secured from this program should be material and relatively conclusive. It is only recently that there has been any real demonstration of an increase in the number of persons discharged from the mental hospitals as improved or recovered. Approval of the proposed request, particularly that portion of the program which represents an improvement in medical care and treatment, will therefore be somewhat experimental in nature. We believe, therefore, that greater attention should be placed upon demonstrating to the Legislature reasonably concrete results from the expanded program.

In general, we recommend that the Legislature approve the proposed medical program. We have taken exception to the proposed expansion of the extramural care program at the departmental level for the reason that this function needs to be placed on a sounder basis in its relationship with the mental institutions and, until this is achieved, we do not recommend expansion of the unit. Our recommended approval of the medical program includes approval of 400 new hospital attendants, 109 reclassifications of hospital attendants and graduate nurses to psychiatric nurses, additional senior physicians and surgeons, clinical psychiatrists, dentists, chiropodists, assistant superintendents of nurses, psychiatric nursing instructors, therapists, chaplains, intramural social workers, pilot studies, and two new out-patient clinics. In addition, we have recommended approval of the majority of the clerical and miscellaneous positions which will be needed to service the expanded staff.

We do not recommend approval, for the most part, of that portion of the expanded program which is not directly related to the medical program in the institutions nor where we believe the department can carry on its administrative functions without increasing the costly overhead. We have attempted to make a segregation between those added services which appear to be most essential to the direct medical program in the institutions, and the auxiliary services which, however desirable, would not appear to be essential to permitting the expansion of the basic program of therapy recognizing that this added cost will present a distinct budgetary problem in the future due to the expected continued decline in the tax base of the State. At the same time, we have recognized that the problem of mental hygiene is one of paramount importance and that the function is one which is primarily of state rather than local or federal interest.

We are not recommending that the standards or ultimate position goals set forth by the objective committee, as outlined in the budget for the various professional positions, should set a definite pattern for future expansion without adequate demonstration of the effectiveness of this program.

Our detailed recommended reductions in the budget request of the Department of Mental Hygiene fall largely into two categories. The first concerns departmental administration and the second consists of recommendations affecting the 11 mental institutions as a group. The latter will therefore be discussed on an over-all basis and not by individual institutions. The policy which is established by the Legislature with respect to the various positions budgeted will apply uniformly in all of the mental institutions and it would therefore be repetitious to discuss each of the institutions separately. There is but one minor exception relating to a reclassification in the San Diego Out-Patient Clinic.

**Department of Mental Hygiene
DEPARTMENTAL ADMINISTRATION**

ITEM 161 of the Budget Bill

Budget page 466
Budget line No. 35

For Support of Departmental Administration from the General Fund

Amount requested	\$1,143,783
Estimated to be expended in 1949-50 Fiscal Year	867,677
Increase (31.8 percent)	\$276,106

Summary of Increases

	Total increase	INCREASE DUE TO		Budget page	Line No.
		Work load or salary adjustments	New services		
Salaries and Wages	\$218,318	\$22,083	\$196,235	466	52
Operating Expenses	59,291	11,691	47,600	466	53
Equipment	-1,503	-33,253	31,750	466	54
Total Increase	\$276,106	\$521	\$275,585		

RECOMMENDATION

Amount Budgeted	\$1,143,783
Legislative Auditor's Recommendation	979,811
Reduction	\$163,972

ANALYSIS

The proposed expenditure for Departmental Administration for the 1950-51 Fiscal Year is \$1,143,783. This is an increase of \$276,106 or 31.8 percent over the estimated expenditure of \$867,677 in the 1949-50 Fiscal Year.

The following table is a schedule of our recommended reductions in Departmental Administration:

<i>Item</i>	<i>Amount</i>	<i>Budget Page</i>	<i>Line No.</i>
1 Supervisor of recreational therapy-----	\$5,232	467	70
2 Intermediate stenographer-clerk-----	4,800	467	72
1 Deputy director—community services-----	9,384	467	73
1 Senior public health analyst-----	3,900	468	5
1 Research writer-----	4,740	468	6
1 Intermediate stenographer-clerk-----	2,400	468	8
Private institution inspection:			
Senior physician and surgeon-----	7,728	467	61
Intermediate stenographer-clerk-----	2,820	467	62
Field representative-----	4,296	468	13
Intermediate stenographer-clerk-----	2,400	468	14
Travel and auto-----	3,600	468	31
Equipment-----	484	468	47
Automobile-----	1,450	468	49
Less estimated collection-----	—6,200		
Sanitary inspection services-----	10,000	468	40
Extramural care program:			
2 Regional psychiatric social worker-----	9,480	468	72
4 Supervising psychiatric social worker---	17,184	468	74
11 Senior psychiatric social worker-----	42,900	468	75
Change 3 senior psychiatric social workers to 3 junior psychiatric social workers-----	2,052	468	75
10 Intermediate stenographer-clerk-----	24,000	468	76
Travel-----	11,322	469	5
 Total—Departmental Administration ----	 \$163,972		

The recommended reductions have been made on the following basis:

General:

1 Supervisor of recreational therapy-----	\$5,232
1 Intermediate stenographer-clerk-----	2,400

These positions have been requested in the Department of Mental Hygiene to supervise and coordinate the activities of the 11 chief recreation therapists and 17 recreational therapists, grade 1, that have been requested by the institutions. No objection has been made to the establishing of the recreational therapists for the institutions, but it is felt that the additional overhead expense of placing a specialized supervising position of this nature in the departmental administration budget should not be allowed, in line with our recommended policy of keeping administrative overhead at a minimum. We believe that this is a proper function of the medical deputy director of the department, and that he should be able to provide the necessary supervision and coordination of the recreational therapy programs in the hospitals. In each hospital there is provided a Director of Clinical Services who should also be available for supervision.

General:

1 Deputy director—community services-----	\$9,384
1 Intermediate stenographer-clerk-----	2,400

These positions represent a new area of expansion of the Department of Mental Hygiene. Partial justification of the deputy director position is to coordinate the work of the out-patient clinics, which we believe should be done by the Medical Deputy Director, and partial justification of this new position is to coordinate the social service work in the field, clinics and hospitals. We believe that this is not warranted because this should be a job for the existing supervisor of the Bureau of Social Work, who is called supervisor of extramural care.

The specifications for the job of supervisor of extramural care reads as follows: "Planning, organizing, and directing the work of psychiatric social workers and institution field workers who are engaged in the care, treatment, employment, placement, and social adjustment of extramural patients, and coordinating this work with that of the institution medical staffs * * * organizing and establishing, in cooperation with the various institution superintendents, out-patient clinics and developing systematic and effective procedures for the conduct of such clinics; planning and directing a program designed to accomplish cooperative community relations; consulting with officials of various state, civic, and community agencies which may be interested in the rehabilitation and social adjustment of mental patients; addressing various public and private groups for the purpose of stimulating and assisting them to develop and maintain an understanding and cooperative attitude toward the program of extramural rehabilitation and social adjustment of mental patients."

Statistics Unit:

1 Senior public health analyst	\$3,900
1 Research writer	4,740
1 Intermediate stenographer-clerk	2,400

The statistics section of the Department of Mental Hygiene is requesting three new positions. The senior public health analyst is to provide statistics in morbidity and mortality and the research writer is requested to convert the technical data into reports of general public interest. This represents specialization within the statistical section which should be provided by the existing professional staff in this section consisting of an associate statistician, assistant statistician and a junior research technician. This staff was strengthened in 1947-48 and again in 1948-49 for the purpose of securing more adequate statistical reporting. In our analysis for 1948-49, recommending this additional expansion, we stated, "We recommended approval in the 1947-48 Budget of an expansion of this office on the basis that more adequate statistics would be forthcoming directed toward demonstrating the actual results which were being secured from the mental hygiene programs." Nevertheless, we recommended the requested expansion in 1948-49. We believe that the present augmented staff should be able to do the essential work of the unit. We should point out that this staff has been able to eliminate an accumulated backlog and should be in a position now to devote more attention to matters of a current nature.

Collections Unit

An analysis of the efficient operation of the Collections Unit is based primarily upon three factors:

1. The average collections per patient.
2. The percentage of pay patients to total patients.
3. The cost of collection in relation to the total amount collected.

The Collections Unit in the Department of Mental Hygiene consists of 24 administrative employees and 22 hospital employees whose entire time is spent in this work, and additionally nine hospital administrative secretaries, one-third of whose time is engaged in these matters.

The following table shows the average monthly collections per patient at the nine mental institutions. (The collections for mental defectives at Sonoma, Pacific Colony, De Witt and Modesto are not included inasmuch as the counties pay \$20 per month for each of these patients.) The maximum payment allowable under law is \$60 per month.

<i>Institution</i>	<i>Actual 1947-48</i>	<i>Estimated 1948-49</i>	<i>Estimated 1949-50</i>
1. Agnews -----	\$11.05	\$11.59	\$12.12
2. Napa -----	7.43	7.55	7.90
3. Stockton -----	6.47	6.95	7.27
4. Norwalk -----	6.51	6.58	6.98
5. Camarillo -----	6.04	6.67	6.98
6. Patton -----	6.07	6.10	6.38
7. De Witt -----	5.77	6.11	6.11
8. Modesto -----	3.29	4.57	4.57
9. Mendocino -----	3.53	3.80	3.97
Average -----	\$6.65	\$6.84	\$7.09

A significant factor in the average collections per patient per month, however, is that in 1947-48 the percentage of pay patients to total patients was 25.4 percent. This percentage has risen slowly since 1942-43 as shown in the following table:

<i>Year</i>	<i>Percent of pay patients to total</i>
1942-43 -----	18.0
1943-44 -----	21.5
1944-45 -----	23.8
1945-46 -----	23.6
1946-47 -----	24.6
1947-48 -----	25.4
1948-49 -----	26.1

The above statistics, however, do not show a true picture, inasmuch as there is a large number of patients who have never been investigated as to their ability to pay and who therefore have never been billed. These are patients who were in the hospital prior to 1942-43. This backlog of unbilled patients still remains and it reduces materially the average collections as well as the percentage of pay patients in the hospital.

It is recommended that the department make every effort to continue to reduce this backlog in order to secure the additional revenue and to reduce the inequity which results from failing to bill this particular group of families and relatives of patients who are able to pay their proper share.

At the present time the cost of collections has been less than 7.0 percent of the total collections. This appears to be reasonable for this type of collection.

Approval is recommended of the amount budgeted for the Collections Unit.

Private Institution Inspection	
1 Senior physician and surgeon -----	\$7,728
1 Intermediate stenographer-clerk -----	2,820
1 Field representative -----	4,296
1 Intermediate stenographer-clerk -----	2,400
Travel and auto -----	3,600
Equipment -----	484
Automobile -----	1,450
Less estimated collections -----	—6,200
 Total -----	 \$16,578

The Department of Mental Hygiene licenses private institutions and homes through a physician who periodically visits these institutions. This periodic inspection is to insure that these institutions and homes are operated in conformity with law.

The cost of inspection has risen since this inspection service was first inaugurated. The 1950-51 Budget allows \$22,778 for the salaries of a senior physician and surgeon, a field representative, and two intermediate stenographer-clerks, travel and equipment. This figure does not include any operating expenses other than travel, which will increase the total somewhat.

On the other hand, the license fees collected have been budgeted at \$6,200 which means that the State is carrying over 73 percent of the cost of this service.

The license fee charges were last changed in 1943. Up to that time there was a flat fee of \$50 for all homes that had more than six patients. There was no fee required if the home has six or less patients. Chapter 562 of the Statutes of 1943 changed this and set the following schedule of fees:

- \$5—6 or less patients
- 25—7 to 25 patients, inclusive
- 50—26 to 50 patients, inclusive
- 75—51 or more patients.

It is recommended that the fees be revised so as to place the licensing of private institutions upon a self-supporting basis. This function is similar to licensing of businesses under the jurisdiction of the Department of Professional and Vocational Standards, which are on a self-supporting basis. We believe that this function should be financed in a similar manner. This revision will save the State over \$17,000 annually.

Operating Expense	
Sanitary inspection services -----	\$10,000

The Department of Mental Hygiene is requesting \$10,000 which will be used to pay for a sanitary inspection service from the Department of Public Health on a contractual basis. We point out that the department has an associate construction supervisor and an associate mechanical engineer who have as part of their duties supervising the maintenance and construction work carried on in the institutions to insure good water supplies and proper sewage treatment. In addition, the institutions have hired fully qualified personnel on their staffs to insure the institution of

the proper treatment of their water and sewage. This should obviate the need of sanitary inspection in these two problem areas.

The other major problem of sanitation in the institutions relates to the handling of food. Here the department has a food administrator and is requesting an assistant food administrator to assist in the work. Each of the institutions has also been provided with an institution food administrator with Pacific Colony and Sonoma State Home currently budgeted with two institution food administrators each.

It is therefore recommended that the amount budgeted for this special sanitation inspection service be not allowed.

Extramural Care	
2 Regional psychiatric social workers -----	\$9,480
4 Supervising psychiatric social workers -----	17,184
11 Senior psychiatric social workers -----	42,900
Change 3 senior psychiatric social workers to 3 junior psychia- tricial social workers -----	2,052
10 Intermediate stenographer-clerks -----	24,000
Travel -----	11,322
Total -----	\$106,938

The Bureau of Social Work in the Department of Mental Hygiene is requesting \$574,689 in 1950-51 which is an increase of \$177,959 or 44.9 percent over the estimated expenditure of \$396,730 in the 1949-50 Fiscal Year.

A survey of the Bureau of Social Work indicates that much is lacking as to the area assignments, reporting, and coordination between this program and that of the hospitals. It is recommended that until these problems have been corrected, the Bureau of Social Work be expanded only on the basis of a ratio of one social worker to every 100 patients on leave-of-absence from the hospitals. In order to reduce work load of the present staff additional study should be made to secure necessary information from the courts with minimum effort, such as is done in the Department of Corrections. It is also recommended that the clerical staff be budgeted on a ratio of three social workers to one clerical position instead of the present ratio of 2½ social workers to one clerical position.

Steps should also be taken to insure that the necessary information concerning the patient is made available to the social worker without considerable unnecessary research on his part. Greater coordination should be secured between the social work performed in the hospitals and that performed by the Bureau of Social Work. *We recommend that improvement in the Bureau of Social Work should be effected before this bureau is permitted to expand as contemplated in this Budget.*

**Department of Mental Hygiene
TRANSPORTATION OF PATIENTS**

ITEM 162 of the Budget Bill

Budget page 469
Budget line No. 36

For Support of Transportation of Patients Committed to State Institutions in the Department of Mental Hygiene from the General Fund

Amount requested -----	\$125,385
Estimated to be expended in 1949-50 Fiscal Year -----	106,720
Increase (17.5 percent) -----	\$18,665

RECOMMENDATIONS

Amount budgeted -----	\$125,385
Legislative Auditor's Recommendation -----	125,385
Reduction -----	None

ANALYSIS

The amount requested is for transportation, traveling expenses, and sheriffs' fees for the transporting of patients and other persons committed to state institutions.

The schedule of fees and allowances made to sheriffs for the transferring of patients to mental hospitals was drawn in 1933. This same schedule applies to the transportation charges made by sheriffs for the commitment of prisoners to the Department of Corrections and the Youth Authority.

At the present time, a new schedule is being prepared for the approval of the Board of Control which is computed largely upon a cost per mile basis.

The possibilities of having the Department of Mental Hygiene provide transportation in lieu of paying sheriffs' fees near the metropolitan areas should be further investigated. The Department of Corrections has effected considerable economies in this manner.

Approval is recommended of the amount budgeted.

**Department of Mental Hygiene
DEPORTATION AND INSTITUTION TRANSFERS**

ITEM 163 of the Budget Bill

Budget Page 469
Budget Line No. 58

For Support of Deportation and Institution Transfers of Patients from the State Institutions of the Department of Mental Hygiene, from the General Fund

Amount requested -----	\$77,625
Estimated to be expended in 1949-50 Fiscal Year -----	81,000
Decrease (4.2 percent) -----	\$3,375

RECOMMENDATIONS

Amount budgeted -----	\$77,625
Legislative Auditor's Recommendation -----	77,625
Reduction -----	None

ANALYSIS

The amount requested is for the deportation and institution transfer of patients from the state mental institutions.

During the past two years, over 7,500 patients have been transferred within the State. In addition, the State deported 399 cases last year to other states.

The State of California sends a group of deportation cases to the eastern states about two or three times a year depending upon the number being deported. The State has a written agreement with many states and a gentleman's agreement with most of the states regarding deportation cases. California deports approximately four patients for every one received. Last year the department sent five groups of deportation cases

by train to the northwest. These trains start in Los Angeles and gradually accumulate a load of patients from the various state mental institutions on the trip north.

The deportation cost last year was about \$175 per capita which is the highest per capita cost that the department has ever had. Prior to the war the cost was approximately \$135 per capita.

Approval is recommended of the amount requested.

**Department of Mental Hygiene
FAMILY CARE**

ITEM 164 of the Budget Bill

Budget page 469
Budget line No. 71

For Support of Family Care of Patients Paroled or on Leave of Absence from State Institutions of the Department of Mental Hygiene from the General Fund

Amount requested	\$180,000
Estimated to be expended in 1949-50 Fiscal Year	81,000
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Increase (122.2 percent)	\$99,000

RECOMMENDATIONS

Amount budgeted	\$180,000
Legislative Auditor's Recommendation	180,000
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Reduction	None

ANALYSIS

The large increase in this program is due to two factors:

1. The Legislature in the 1949 regular session increased the allowance for subsistence and care of family care patients from \$45 per month to \$60 per month.

2. The department hopes to place 250 patients in family care homes in 1950-51, which is a large increase over the 103 placed in homes in 1948-49.

It is recommended that the amount requested be approved on the basis that such placement is much more economical than keeping these patients in a hospital, and, secondly, the patients are carefully screened to insure that the selected cases will be those who will benefit greatly from the family care type of treatment.

In addition to the 250 patients estimated to be placed in family care homes for the 1950-51 Fiscal Year, it is estimated that approximately 400 to 500 others who are recipients of old-age pensions and other assistance are also placed in family care homes. From the point of view of the cost to the State, this is even more economical inasmuch as the State contributes \$45 per month or less to these persons through old-age security payments.

Approval is recommended of the amount budgeted.

State Hospitals and Homes for the Mentally Deficient

The proposed expenditure for the nine state hospitals and the two homes for the mentally deficient is \$34,367,787. This is an increase of \$3,368,129 or 10.9 percent over the estimated expenditure of \$30,999,658 in the 1949-50 Fiscal Year.

The following table is a schedule of our recommended reductions in the budgets of the state hospitals and homes for the mentally deficient.

<i>Item</i>	<i>Amount</i>
Change 3 senior dentists to 3 dentists.....	\$3,960
Reclassify 3 dental hygienists to 3 dentists (in lieu of 3 senior dentists)	3,960
11 Coordinators of industrial therapy.....	35,376
11 Medical record librarians.....	33,660
7 Industries managers.....	24,780
4 Chief engineers, grade 1.....	14,160
11 Stationary engineers.....	35,376
9 Assistant laundry supervisors.....	24,948
21 Intermediate stenographer-clerks (doctors' clerical pool—3:1 ratio)	50,400
4 Information clerks.....	9,120
2 Senior librarians.....	6,432
1 Director of professional education.....	8,112
11 Groundsmen and flower gardener.....	26,400
9 Watchmen	20,520
Total	\$297,204

The recommended reductions apply to the institutions and homes on a department-wide basis; therefore the discussion of these items will not be by individual institutions. Instead, a tabulation of how the over-all reductions affect each home and institution will be made under the respective budget requests.

The recommended reductions in new position requests are made for the following reasons:

<i>Change 3 senior dentists to 3 dentists</i>	<i>\$3,960</i>
<i>Reclassify 3 dental hygienists to 3 dentists (in lieu of 3 senior dentists)</i>	<i>\$3,960</i>

The Department of Mental Hygiene is requesting a ratio of one dentist to every 1,250 patients in the 1950-51 Budget request. The stated goal is one dentist to every 1,000 patients. We recommend that the requested ratio for the 1950-51 Fiscal Year be granted but do not believe that the department is justified in adding only senior dentists to the staff. We recommend that staffing patterns continue to use the dentist class, and we recommend the addition of three new dentist positions.

<i>11 Coordinators of industrial therapy</i>	<i>\$35,376</i>
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These positions are requested for the superintendent's offices in each of the institutions and are proposed to be used to speed up the intake of patients into the hospital industries. We do not believe that the hospital industries are large enough to require positions of this nature and that these positions are not indispensable to the hospital program.

<i>11 Medical record librarians</i>	<i>\$33,660</i>
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These requested positions are a new service which we do not believe are essential to the proper care and welfare of the patients. The present use of clerical positions for this work should be continued instead of resorting to highly specialized personnel.

7 *Industries managers*----- \$24,780

The so-called hospital industries are the laundries and the mattress, furniture, clothing and shoe shops. Only the laundry is large enough to be considered as an industry and the 48 new positions for the laundries, as requested in this year's Budget, represents a substantial improvement in the number of paid personnel working in the laundries. We do not believe that this added overhead should be approved.

4 *Chief engineers, grade 1*----- \$14,160

These positions are requested for Agnews, Camarillo, Napa and Sonoma to be working foremen under the chief of institution maintenance or chief engineer. This is an addition of top-level personnel in institution maintenance and operation, and we do not recommend that they be granted.

11 *Stationary Engineers*----- \$35,376

These positions are requested for laundry maintenance. At the present time the institutions have been given many qualified and specialized positions under maintenance and operation of plant. For example, Camarillo has the following specialized positions which should devote part time to the laundries:

- | | |
|--------------|----------------------------|
| 3 carpenters | 1 sheet metal worker |
| 3 painters | 1 chief engineer, grade 2 |
| 1 machinist | 2 stationary engineers |
| 1 mason | 3 institution electricians |
| 5 plumbers | 2 steamfitters |

With all of this specialized personnel available at the institutions we do not feel that these additional personnel are justified.

9 *Assistant laundry supervisors*----- \$24,948

The adding of another supervising level of personnel in the laundries is not recommended. The running of these laundries should not require the constant attendance of top-level supervisors. We recommend that these positions be not granted.

21 *Intermediate stenographer-clerks*----- \$50,400

The current budgeted ratio of one clerical position to every 2½ professional positions in the doctors' clerical pool is extremely low. We recommend that the ratio be changed to one clerical position for every three professional positions and that further study be made of the ratios to determine whether the ratio can be budgeted on a one to four basis.

4 *Information clerks*----- \$9,120

Two information clerks are requested at Camarillo and one each at Agnews and Norwalk. This is further specialization of clerical assistance which is not recommended.

2 *Senior librarians*----- \$6,432

These positions are requested at Pacific Colony and Sonoma. The position of senior librarian is not needed to maintain professional books and magazines and the school library. The number of books and magazines is not so great that it cannot be adequately handled by the existing clerical personnel.

1 Director of professional education..... \$8,112

This position is requested to conduct educational and training programs for the various types of professional personnel at Napa State Hospital. It should be pointed out that the present Budget contains many training positions for the institutions which we have recommended.

The new positions granted, which to some extent will be used for training the professional staff, are 16 new physicians and surgeons, 11 new assistant nursing superintendents, 39 new supervising psychiatric nurses for in-service-training, the setting up of internships, 59 new therapist positions, 39 social workers, and many others which are all aimed to some extent at the training of personnel at the state institutions. We do not recommend the adding of a physician to be Director of Educational Services at this one institution for supervisory purposes.

11 Groundsmen and flower gardeners..... \$26,400

These positions are requested on the basis that the postwar building program has placed much more area under landscaping. This is not adequate justification for adding these positions inasmuch as there is a staff of groundsmen and flower gardeners with supervisors set up to landscape the institution grounds. It is not felt that additional ground to be landscaped necessitates further addition to this group of paid personnel. It is recommended that the institutions make more use of patient help in outdoor tasks of this nature.

9 Watchmen \$20,520

These positions are requested to patrol the grounds and to guard state property and to report emergencies such as fire, service breaks and patient escapes.

Additional facilities and positions have been provided for fire protection in accordance with the high standards of the fire marshal, and we do not recommend additional guard positions for other purposes.

**Department of Mental Hygiene
OUTPATIENT MENTAL HYGIENE CLINICS**

ITEM 165 of the Budget Bill

Budget page 470
Budget line No. 31

For Support of the Outpatient Mental Hygiene Clinics from the General Fund

Amount requested	\$372,849
Estimated to be expended in 1949-50 Fiscal Year.....	228,511
Increase (63.2 percent)	\$144,338

Summary of Increases

	Total increase	INCREASE DUE TO		Budget page	Line No.
		Work load or salary adjustments	New services		
Salaries and Wages.....	\$108,089	\$42,450	\$65,639	470	48
Operating Expenses	20,230	2,640	17,590	470	49
Equipment	20,575	1,641	18,934	470	50
Increased Federal Funds.....	-4,556	---	---	470	18
Total Increase	\$144,338	\$46,731	\$102,163		

RECOMMENDATIONS

Amount budgeted -----	\$372,849
Legislative Auditor's Recommendation -----	372,453
Reduction -----	\$396

ANALYSIS

At the present time, there are four outpatient clinics operated by the State with offices in Sacramento, Fresno, Los Angeles, and San Diego. The Federal Government supports an outpatient clinic in Berkeley, maintains outpatient clinics at five state hospitals and the Langley Porter Clinic, and pays for administration charges.

The Department of Mental Hygiene is proposing to establish two new outpatient clinics during the 1950-51 Fiscal Year. One clinic will be located in Riverside and the other will be a traveling clinic with offices in Marysville, Redding and Chico. A psychiatrist and a psychologist will travel between the three areas as needed. A social worker and an intermediate stenographer-clerk will be located in each of the three offices. The proposed two new clinics will be located in areas in which these services are not now given.

The new positions requested at the Los Angeles clinic and the San Diego clinic are based upon work load and approval is recommended.

The reclassification of a senior psychiatric social worker to a supervising psychiatric social worker as shown on page 471, line 34, of the Budget does not appear to be warranted. At the present time, this office has one senior psychiatric social worker and two junior psychiatric social workers. We do not believe that an upgrading of this nature should be made until a complete study of the staffing pattern is made for these clinics and it is recommended, therefore, that this not be allowed at a saving of \$396.

Operating expenses appear to be reasonable although most of the rentals are high.

The equipment request has increased due to the establishment of two new clinics which requires an initial complement of equipment.

Approval is recommended of the amounts budgeted for equipment.

**Department of Mental Hygiene
LANGLEY PORTER CLINIC**

ITEM 166 of the Budget Bill

Budget page 475
Budget line No. 30

For Support of Langley Porter Clinic from the General Fund

Amount requested -----	\$734,977
Estimated to be expended in 1949-50 Fiscal Year -----	645,636
Increase (13.8 percent) -----	\$89,291

Summary of Increases

	Total increase	INCREASE DUE TO		Budget page	Line No.
		Work load or salary adjustments	New services		
Salaries and Wages -----	\$71,281	\$65,593	\$5,688	475	47
Operating Expenses -----	10,931	7,031	3,900	475	48
Equipment -----	7,079	—4,740	11,819	475	49
Total Increase -----	\$89,291	\$67,884	\$21,407		

RECOMMENDATIONS

Amount budgeted -----	\$734,977
Legislative Auditor's Recommendation -----	734,977
Reduction -----	None

ANALYSIS

As in prior years, we recommend that no serious limitation be placed on the budget request of Langley Porter Clinic in order that this institution be allowed to carry out the fullest possible research program in the field of mental hygiene. This recommendation is made on the basis that organized research will be centered in this institution and that the results secured from this research center will be made available to the mental hospitals of the State as an adjunct to the teaching program carried on for the benefit of the University of California.

The latest audit report on the Langley Porter Clinic covering the period January 1, 1947, to November 30, 1948, stated that the records were inadequate and considerably inaccurate. The audits division had recommended changes in a prior report but no change had been effected. The accounting methods were so unsatisfactory that the division of audits could not certify that the funds had been handled properly.

It should be pointed out that the clinic also serves as an out-patient clinic with an average of 875 cases under consideration for 1950-51. In-patient cases are budgeted to increase from 70 to 90. The budgeted figure of 90 in-patient cases should not be considered as being too accurate inasmuch as the budgeted figure has always been higher than the actual in-patient cases as shown in the following table:

	<i>Budget estimate of in-patient cases</i>	<i>Actual in-patient cases</i>
1948-49 -----	90	61
1947-48 -----	90	62
1946-47 -----	97	53
1945-46 -----	97	61

The two additional positions requested consist of a neuropathology technician costing \$2,916 and an electroencephalographic technician costing \$2,772.

We recommend that the budget request of Langley Porter Clinic be approved in the amount of \$734,977 as requested. We also recommend, however, that greater emphasis be placed upon coordinating the research requirements of the mental institutions and the research carried out by this clinic.

**Department of Mental Hygiene
AGNEWS STATE HOSPITAL**

ITEM 167 of the Budget Bill

Budget page 479
Budget line No. 24

For Support of Agnews State Hospital from the General Fund

Amount requested	\$3,542,040
Estimated to be expended in 1949-50 Fiscal Year	2,952,822
Increase (20.0 percent)	\$589,218

Summary of Increases

	Total increase	INCREASE DUE TO		Budget page	Line No.
		Work load or salary adjustments	New services		
Salaries and Wages	\$524,661	\$375,763	\$148,898	479	43
Operating Expenses	90,175	57,020	33,155	479	44
Equipment	—20,038	—38,690	18,652	479	45
Reimbursements	—5,580	—5,580	---	479	48
Total Increase	\$589,218	\$388,513	\$200,705		

RECOMMENDATIONS

Amount budgeted	\$3,542,040
Legislative Auditor's Recommendation	3,503,028
Reduction	\$39,012

ANALYSIS

The following positions in Agnews State Hospital represent those which we recommend for reduction on the basis of the general discussion of recommended reductions in all state mental institutions shown in our analysis above.

Change 1 senior dentist to 1 dentist	\$1,320
1 Coordinator of industrial therapy	3,216
1 Medical record librarian	3,060
1 Industries manager	3,540
1 Chief engineer, grade 1	3,540
1 Stationary engineer	3,216
3 Intermediate stenographers—doctors' clerical pool 3:1	7,200
1 Information clerk	2,280
2 Groundsmen and flower gardeners	4,800
3 Watchmen	6,840
Total recommended reduction	\$39,012

**Department of Mental Hygiene
ATASCADERO STATE HOSPITAL**

ITEM 168 of the Budget Bill

Budget page 486
Budget line No. 13

For Support of Atascadero State Hospital from the General Fund

Amount requested	\$8,200
Estimated to be expended in 1949-50 Fiscal Year.....	1,000
 Increase (720 percent)	 \$7,200

Summary of Increases

	Total increase	INCREASE DUE TO		Budget page	Line No.
		Work load or salary adjustments	New services		
Salaries and Wages	\$6,900	---	\$6,900	486	26
Operating Expenses	300	---	300	486	27
Equipment	---	---	---		
 Total Increase	 \$7,200		 \$7,200		

RECOMMENDATIONS

Amount budgeted	\$8,200
Legislative Auditor's Recommendation	8,200
Reduction	None

ANALYSIS

It is estimated that the new maximum security mental hospital at Atascadero will be completed by January 1, 1952. The present budget provides for the salary of the superintendent and one intermediate stenographer-clerk beginning one year prior to the estimated completion of the project. The assistant superintendent of Napa State Hospital has been working closely with the architects and planners of this institution in order to insure that the building would incorporate the greatest possible number of features from a medical and security standpoint which are considered desirable by the Department of Mental Hygiene.

This budget request will continue this supervision during the construction period.

We recommend approval of the amount budgeted.

**Department of Mental Hygiene
CAMARILLO STATE HOSPITAL**

ITEM 169 of the Budget Bill

Budget page 487
Budget line No. 23

For Support of Camarillo State Hospital from the General Fund

Amount requested	\$4,072,927
Estimated to be expended in 1949-50 Fiscal Year.....	3,670,322
 Increase (11.0 percent)	 \$402,605

Summary of Increases

	Total increase	INCREASE DUE TO		Budget page	Line No.
		Work load or salary adjustments	New services		
Salaries and Wages -----	\$358,800	\$219,012	\$139,788	487	42
Operating Expense -----	22,995	—15,925	38,920	487	43
Equipment -----	80,310	4,730	25,580	487	44
Reimbursements -----	—9,500	—9,500	—	487	47
Total Increase -----	\$402,605	\$198,317	\$204,288		

RECOMMENDATION

Amount budgeted -----	\$4,072,927
Legislative Auditor's Recommendation -----	4,040,995
Reduction -----	\$31,932

The following positions in Camarillo State Hospital represent those which we recommend for reduction on the basis of the general discussion of recommended reductions in all state mental institutions shown in our analysis above.

Reclassify 1 dental hygienist to dentist (in lieu of senior dentist)	\$1,320
1 Coordinator of industrial therapy -----	3,216
1 Medical record librarian -----	3,060
1 Industries manager -----	3,540
1 Chief engineer, grade 1 -----	3,540
1 Stationary engineer -----	3,216
3 Intermediate stenographers—doctors' clerical pool 3:1 -----	7,200
2 Information clerks -----	4,560
1 Watchman -----	2,280
Total recommended reduction -----	\$31,932

**Department of Mental Hygiene
DEWITT STATE HOSPITAL**

ITEM 170 of the Budget Bill

Budget page 494
Budget line No. 19

For Support of DeWitt State Hospital from the General Fund

Amount requested -----	\$2,669,861
Estimated to be expended in 1949-50 Fiscal Year -----	2,545,082
Increase (4.9 percent) -----	\$124,779

Summary of Increases

	Total increase	INCREASE DUE TO		Budget page	Line No.
		Work load or salary adjustments	New services		
Salaries and Wages -----	\$129,048	\$78,552	\$50,496	494	37
Operating Expenses -----	—26,800	—29,030	2,230	494	38
Equipment -----	28,348	24,518	3,830	494	39
Reimbursements -----	—5,817	—5,817	—	494	42
Total Increase -----	\$124,779	\$68,223	\$56,556		

RECOMMENDATIONS

Amount budgeted -----	\$2,669,861
Legislative Auditor's Recommendation -----	2,652,797
Reduction -----	\$17,064

The following positions in DeWitt State Hospital represent those which we recommend for reduction on the basis of the general discussion of recommended reductions in all state mental institutions shown in our analysis above.

1 Coordinator of industrial therapy-----	\$3,216
1 Medical record librarian-----	3,060
1 Stationary engineer-----	3,216
1 Assistant laundry supervisor-----	2,772
1 Intermediate stenographer—doctors' clerical pool 3 :1-----	2,400
1 Groundsman and flower gardener-----	2,400
Total recommended reduction-----	\$17,064

**Department of Mental Hygiene
MENDOCINO STATE HOSPITAL**

ITEM 171 of the Budget Bill

Budget page 499
Budget line No. 22

For Support of Mendocino State Hospital from the General Fund

Amount requested-----	\$2,392,440
Estimated to be expended in 1949-50 Fiscal Year-----	2,293,496
Increase (4.3 percent)-----	\$98,944

Summary of Increases

	Total increase	INCREASE DUE TO		Budget page	Line No.
		Work load or salary adjustments	New services		
Salaries and Wages-----	\$139,679	\$88,139	\$51,540	499	41
Operating Expenses-----	—35,515	—37,655	2,140	499	42
Equipment-----	—2,307	—21,257	18,950	499	43
Reimbursements-----	—2,913	—2,913	—	499	46
Total Increase-----	\$98,944	\$26,314	\$72,630		

RECOMMENDATIONS

Amount budgeted-----	\$2,392,440
Legislative Auditor's Recommendation-----	2,374,236
Reduction-----	\$18,204

The following positions in Mendocino State Hospital represent those which we recommend for reduction on the basis of the general discussion of recommended reductions in all state mental institutions shown in our analysis above:

1 Coordinator of industrial therapy-----	\$3,216
1 Medical record librarian-----	3,060
1 Industries manager-----	3,540
1 Stationary engineer-----	3,216
1 Assistant laundry supervisor-----	2,772
1 Intermediate stenographer—doctors' clerical pool 3 :1-----	2,400
Total recommended reduction-----	\$8,204

**Department of Mental Hygiene
MODESTO STATE HOSPITAL**

ITEM 172 of the Budget Bill

Budget page 505
Budget line No. 16

For Support of Modesto State Hospital from the General Fund

Amount requested	\$2,829,245
Estimated to be expended in 1949-50 Fiscal Year	2,655,655
Increase (6.5 percent)	\$173,590

Summary of Increases

	Total increase	INCREASE DUE TO		Budget page	Line No.
		Work load or salary adjustments	New services		
Salaries and Wages	\$173,286	\$111,234	\$62,052	505	33
Operating Expenses	22,401	34,626	12,225	505	34
Equipment	30,585	7,902	22,683	505	35
Reimbursements	7,880	7,880	---	505	39
Total Increase	\$173,590	\$76,630	\$96,960		

RECOMMENDATIONS

Amount budgeted	\$2,829,245
Legislative Auditor's Recommendation	2,814,581
Reduction	\$14,664

The following positions in Modesto State Hospital represent those which we recommend for reduction on the basis of the general discussion of recommended reductions in all state mental institutions shown in our analysis above.

1 Coordinator of industrial therapy	\$3,216
1 Medical record librarian	3,060
1 Stationary engineer	3,216
1 Assistant laundry supervisor	2,772
1 Intermediate stenographer—doctors' clerical pool 3:1	2,400
Total recommended reduction	\$14,664

**Department of Mental Hygiene
NAPA STATE HOSPITAL**

ITEM 173 of the Budget Bill

Budget page 510
Budget line No. 23

For Support of Napa State Hospital from the General Fund

Amount requested	\$3,588,402
Estimated to be expended in 1949-50 Fiscal Year	3,271,324
 Increase (9.7 percent)	 \$317,078

Summary of Increases

	Total increase	INCREASE DUE TO		Budget page	Line No.
		Work load or salary adjustments	New services		
Salaries and Wages	\$268,856	\$125,396	\$143,460	510	42
Operating Expenses	57,436	25,301	32,135	510	43
Equipment	-4,304	-17,054	12,750	510	44
Reimbursements	-4,910	-4,910	--	510	48
 Total Increase	 \$317,078	 \$128,733	 \$188,345		

RECOMMENDATIONS

Amount budgeted	\$3,588,402
Legislative Auditor's Recommendation	3,547,626
 Reduction	 \$40,776

The following positions in Napa State Hospital represent those which we recommend for reduction on the basis of the general discussion of recommended reductions in all state mental institutions shown in our analysis:

Change 1 senior dentist to 1 dentist	\$1,320
1 Coordinator of industrial therapy	3,216
1 Medical record librarian	3,060
1 Industries manager	3,540
1 Chief engineer, grade 1	3,540
1 Stationary engineer	3,216
1 Assistant laundry supervisor	2,772
3 Intermediate stenographers—doctors' clerical pool 3:1	7,200
1 Director professional education	8,112
2 Groundsmen and flower gardeners	4,800
 Total recommended reduction	 \$40,776

**Department of Mental Hygiene
NORWALK STATE HOSPITAL**

ITEM 174 of the Budget Bill

Budget page 517
Budget line No. 25

For Support of Norwalk State Hospital from the General Fund

Amount requested	\$2,306,979
Estimated to be expended in 1949-50 Fiscal Year	2,181,729
 Increase (5.7 percent)	 \$125,250

Summary of Increases

	Total increase	INCREASE DUE TO		Budget page	Line No.
		Work load or salary adjustments	New services		
Salaries and Wages	\$142,582	\$47,734	\$94,848	517	44
Operating Expenses	-41,139	-46,409	5,270	517	45
Equipment	28,867	10,320	18,547	517	46
Reimbursements	-5,060	-5,060	-	517	49
 Total Increase	 \$125,250	 \$6,585	 \$118,665		

RECOMMENDATIONS

Amount budgeted	\$2,306,979
Legislative Auditor's Recommendation	2,278,515
 Reduction	 \$28,464

ANALYSIS

The following positions in Norwalk State Hospital represent those which we recommend for reduction on the basis of the general discussion of recommended reductions in all state mental institutions shown in our analysis above.

1 Coordinator of industrial therapy	\$3,216
1 Medical record librarian	3,060
1 Stationary engineer	3,216
1 Assistant laundry supervisor	2,772
1 Intermediate stenographer-doctor's clerical pool 3:1	2,400
1 Information clerk	2,280
1 Groundsman and flower gardener	2,400
4 Watchmen	9,120
 Total recommended reduction	 \$28,464

**Department of Mental Hygiene
PATTON STATE HOSPITAL**

ITEM 175 of the Budget Bill

Budget page 524
Budget line No. 23

For Support of Patton State Hospital from the General Fund

Amount requested	\$3,386,257
Estimated to be expended in 1949-50 Fiscal Year	3,191,088
 Increase (6.1 percent)	 \$195,169

Summary of Increases

	Total Increase	INCREASE DUE TO		Budget page	Line No.
		Work load or salary adjustments	New services		
Salaries and Wages	\$238,870	\$57,032	\$181,838	524	41
Operating Expenses	-45,147	-59,427	14,280	524	42
Equipment	9,366	-8,803	18,169	524	43
Reimbursements	-7,920	-7,920	---	524	46
 Total Increase	 \$195,169	 -\$19,118	 \$214,287		

RECOMMENDATIONS

Amount budgeted	\$3,386,257
Legislative Auditor's Recommendation	3,358,573
 Reduction	 \$27,684

The following positions in Patton State Hospital represent those which we recommend for reduction on the basis of the general discussion of recommended reductions in all state mental institutions shown in our analysis above.

1 Coordinator of industrial therapy	\$3,216
1 Medical record librarian	3,060
1 Industries manager	3,540
1 Stationary engineer	3,216
1 Assistant laundry supervisor	2,772
3 Intermediate stenographers—doctors' clerical pool 3:1	7,200
1 Groundsman and flower gardener	2,400
1 Watchman	2,280
 Total recommended reduction	 \$27,684

**Department of Mental Hygiene
STOCKTON STATE HOSPITAL**

ITEM 176 of the Budget Bill

Budget page 531
Budget line No. 24

For Support of Stockton State Hospital from the General Fund

Amount requested	\$4,226,858
Estimated to be expended in 1949-50 Fiscal Year	3,699,922
 Increase (14.2 percent)	 \$526,936

Summary of Increases

	Total increase	INCREASE DUE TO		Budget page	Line No.
		Work load or salary adjustments	New services		
Salaries and Wages	\$507,479	\$160,689	\$346,790	531	42
Operating Expenses	—16,085	—38,775	22,690	531	43
Equipment	37,002	27,967	9,035	531	44
Reimbursements	—1,460	—1,460	---	531	47
 Total Increase	 \$526,936	 \$148,421	 \$378,515		

RECOMMENDATION

Amount budgeted	\$4,226,858
Legislative Auditor's Recommendation	4,200,134
 Reduction	 \$26,724

The following positions in Stockton State Hospital represent those which we recommend for reduction on the basis of the general discussion of recommended reductions in all state mental institutions shown in our analysis above.

Change 1 senior dentist to 1 dentist	\$1,320
1 Coordinator of industrial therapy	3,216
1 Medical record librarian	3,060
1 Industries manager	3,540
1 Stationary engineer	3,216
1 Assistant laundry supervisor	2,772
2 Intermediate stenographers—doctors' clerical pool 3:1	4,800
2 Groundsmen and flower gardeners	4,800
 Total recommended reduction	 \$26,724

**Department of Mental Hygiene
PACIFIC COLONY**

ITEM 177 of the Budget Bill

Budget page 538
Budget line No. 24

For Support of Pacific Colony from the General Fund

Amount requested -----	\$2,045,846
Estimated to be expended in 1949-50 Fiscal Year -----	1,808,248
Increase (13.1 percent) -----	\$237,598

Summary of Increases

	Total increase	INCREASE DUE TO		Budget page	Line No.
		Work load or salary adjustments	New services		
Salaries and Wages -----	\$259,312	\$77,216	\$182,096	538	43
Operating Expenses -----	—8,980	—19,915	10,935	538	44
Equipment -----	—1,674	—16,774	15,100	538	45
Reimbursements -----	—11,060	—11,060	---	538	48
Total Increase -----	\$237,598	\$29,467	\$208,131		

RECOMMENDATIONS

Amount budgeted -----	\$2,045,846
Legislative Auditor's Recommendation -----	2,024,246
Reduction -----	\$21,600

The following positions in Pacific Colony represent those which we recommend for reduction on the basis of the general discussion of recommended reductions in all state mental institutions shown in our analysis above:

Reclassify 1 dental hygienist to dentist (in lieu of senior dentist) -----	\$1,320
1 Coordinator of industrial therapy -----	3,216
1 Medical record librarian -----	3,060
1 Stationary engineer -----	3,216
1 Assistant laundry supervisor -----	2,772
1 Intermediate stenographer—doctors' clerical pool 3:1 -----	2,400
1 Senior librarian -----	3,216
1 Groundsman and flower gardener -----	2,400
Total recommended reduction -----	\$21,600

**Department of Mental Hygiene
SONOMA STATE HOME**

ITEM 178 of the Budget Bill

Budget page 544
Budget line No. 23

For Support of Sonoma State Home from the General Fund

Amount requested -----	\$3,298,732
Estimated to be expended in 1949-50 Fiscal Year -----	2,728,970
Increase (20.9 percent) -----	\$569,762

Summary of Increases

	Total increase	INCREASE DUE TO		Budget page	Line No.
		Work load or salary adjustments	New services		
Salaries and Wages	\$551,457	\$172,653	\$378,804	544	42
Operating Expenses	14,820	—10,655	25,475	544	43
Equipment	6,505	—5,770	12,275	544	44
Reimbursements	—3,020	—3,020	---	544	48
Total Increase	\$569,762	\$153,208	\$416,554		

RECOMMENDATIONS

Amount budgeted	\$3,298,732
Legislative Auditor's Recommendation	3,267,652
Reduction	\$31,080

The following positions in Sonoma State Home represent those which we recommend for reduction on the basis of the general discussion of recommended reductions in all state mental institutions shown in our analysis above.

Reclassify 1 dental hygienist to dentist (in lieu of senior dentist)	\$1,320
1 Coordinator of industrial therapy	3,216
1 Medical record librarian	3,060
1 Industries manager	3,540
1 Chief engineer, grade 1	3,540
1 Stationary engineer	3,216
1 Assistant laundry supervisor	2,772
2 Intermediate stenographers—doctors' clerical pool 3:1	4,800
1 Senior librarian	3,216
1 Groundsman and flower gardener	2,400
Total recommended reductions	\$31,080

ADJUTANT GENERAL

ITEM 179 of the Budget Bill

Budget page 552
Budget line No. 48

For Support of the Office of Adjutant General From the General Fund

Amount requested	\$2,190,246
Estimated to be expended in 1949-50 Fiscal Year	2,189,465
Increase	\$781

Summary of Increases

	Total increase	INCREASE DUE TO		Budget page	Line No.
		Work load or salary adjustments	New services		
Salaries and Wages	\$101,580	\$101,580	---	552	64
Operating Expenses	—14,566	—14,566	---	552	65
Equipment	—72,233	—72,233	---	552	66
Less:					
Reimbursements	—14,000	—14,000	---	552	71
Total Increase	\$781	\$781			