

## GENERAL SUMMARY

The Marine Research Committee and its activity was authorized by the Legislature in 1947 by Chapter 1276. The money is derived from a special tax authorization of 50 cents per ton on sardines. The tax authorization, which will expire in 1951, is used for research in marine fisheries with particular emphasis, in the past several years, on the problem of a diminishing sardine catch. The work of the Marine Research Committee, which is considered important to the health and productivity of the commercial marine fisheries industry of the State, is carried on in close cooperation with the Marine Fisheries Bureau of the Division of Fish and Game, the University of California through the Scripps Institute of Oceanography at La Jolla, the United States Fish and Wildlife Service, the California Academy of Science and additional research financed by other means. To date this research has apparently developed little information of a conclusive nature with regard to the disappearance of the sardine beyond what was already known or predicted by the biologists of the Bureau of Marine Fisheries, which is that the previously propounded theory of overfishing is still valid. This belief has been substantiated by the recent increase in sardine run which followed several years of sharply decreased fishing.

### Department of Professional and Vocational Standards

#### DEPARTMENTAL ADMINISTRATION

*(There is no direct appropriation for support of this function since the necessary funds are obtained from assessments against the several agencies within the Department of Professional and Vocational Standards.)*

From ITEMS 207 to 231 of the Budget Bill

Budget page 618

Budget line No. 67

#### For Support of Departmental Administration From the Professional and Vocational Standards Fund

Amount requested .....	\$98,752
Estimated to be expended in 1949-50 Fiscal Year .....	82,376
Increase (19.9 percent) .....	\$16,376

#### Summary of Increases

	Total increase	INCREASE DUE TO		Budget page	Line No.
		Work load or salary adjustments	New services		
Salaries and Wages .....	\$4,667	\$4,667	---	618	62
Operating Expenses .....	970	970	---	618	63
Equipment .....	10,739	—2,711	\$13,450	618	64
Total Increase .....	\$16,376	\$2,926	\$13,450		

#### RECOMMENDATIONS

Amount budgeted .....	\$98,752
Legislative Auditor's Recommendation .....	98,752
Reduction .....	None

#### ANALYSIS

The increase in salaries and wages in the amount of \$4,667 is attributable to salary adjustments in the amount of \$2,387 and \$2,280 requested

for one proposed new position of intermediate account clerk which appears to be justified on a work load basis.

The amount of \$13,450 budgeted for new equipment is requested in connection with a proposal to centralize the licensing activities of the various agencies within the Department of Professional and Vocational Standards.

*We recommend that the amount of \$13,450 requested for new equipment be approved tentatively pending the completion and recommendations of a study being made by the Administrative Analyst Staff of the Department of Finance. If, when the study is completed, it is demonstrated that the installation of the proposed new system is feasible and will meet the requirements of the laws regulating the licensing activities of the various agencies in the department, and a material saving will be realized over the present methods employed, we will be in accord with the expenditure for the new equipment.*

#### GENERAL SUMMARY

The Department of Professional and Vocational Standards was created for the purpose of administering laws regulating and protecting private business and licensed professions and callings and penalizing violations thereof as set forth in the Business and Professions Code.

The department is presently responsible for the operations of 27 agencies. The departmental administration office does all accounting, personnel and fiscal work for its departmental agencies, as well as managing the Business and Professions Building and Annex.

#### Department of Professional and Vocational Standards DIVISION OF ADMINISTRATIVE PROCEDURE

ITEM 207 of the Budget Bill

Budget page 620  
Budget line No. 5

#### For Support of the Division of Administrative Procedure From the General Fund

Amount requested .....	\$82,940
Estimated to be expended in 1949-50 Fiscal Year .....	81,344
Increase (2.0 percent) .....	\$1,596

#### Summary of Increases

	Total Increase	INCREASE DUE TO		Budget page	Line No.
		Work load or salary adjustments	New services		
Salaries and Wages .....	\$3,159	\$3,159	---	620	20
Operating Expenses .....	2,841	2,841	---	620	21
Equipment .....	2,496	2,496	---	620	22
	\$8,496	\$8,496			
Reimbursements .....	—6,900	—6,900		620	26
Total Increase .....	\$1,596	\$1,596			

#### RECOMMENDATIONS

Amount budgeted .....	\$82,940
Legislative Auditor's Recommendation .....	82,940
Reduction .....	None

## ANALYSIS

The Division of Administrative Procedure has three major functions enumerated as follows:

1. To undertake a continuing study of administrative law and procedure and submit any suggestions for improvements to the Governor, the Legislature and the various state agencies.

2. To furnish trained hearing officers when requested by any state agency conducting quasi-judicial disciplinary proceedings.

3. The compiling and publishing of rules and regulations for the various state agencies which are published.

Work load for the division is scheduled to increase approximately 16 percent while reimbursements for hearings and other services to other agencies reflect a similar increase.

It is pointed out that while the division has requested \$82,940 from the General Fund the total cost of support is estimated at \$132,940 for the 1950-51 Fiscal Year. The differential, or \$50,000, is made up from reimbursements for hearing and other services to other state agencies. While the reimbursements are shown to increase in proportion to increased costs, they are estimated to cover only 65.4 percent of the total cost of the hearing section in the 1950-51 Fiscal Year. In view of this differential we recommend that the Department of Finance institute a study of the organization to determine if a more equitable return to the agency can be effected. If so, any additional sum gained will result in a saving to the General Fund.

The increase of \$2,710 in expenditure for equipment in the hearings section (Budget page 621, line No. 16) is recognized in the request for two new automobiles. The need for the two cars is predicated upon a heavier work load of hearings in the smaller towns and cities, and that time and money will be saved over the present method of travel by commercial transportation by providing greater flexibility in scheduling out-of-town trips. *We recommend approval of the two automobiles if corresponding revenues are indicated from the study recommended in the preceding paragraph.*

## Department of Professional and Vocational Standards BOARD OF ACCOUNTANCY

ITEM 208 of the Budget Bill

Budget page 622  
Budget line No. 5

### For Support of the Board of Accountancy From the Accountancy Fund

Amount requested .....	\$146,496
Estimated to be expended in 1949-50 Fiscal Year .....	152,826
Decrease (4.0 percent) .....	\$6,330

### Summary of Increases

	Total increase	INCREASE DUE TO		Budget page	Line No.
		Work load or salary adjustments	New services		
Salaries and Wages .....	\$1,548	\$1,548	---	622	20
Operating Expenses .....	—6,691	—6,691	---	622	21
Equipment .....	—1,187	—1,187	---	622	22
Total Decrease .....	—\$6,330	—\$6,330			

### RECOMMENDATIONS

Amount budgeted .....	\$146,496
Legislative Auditor's Recommendation .....	146,496
Reduction .....	None

### ANALYSIS

The State Board of Accountancy was created in 1901 for the purpose of regulating certified public accountants and public accountants practicing in California.

The work load for the agency reflects a total of approximately 3,200 certified public accountant licenses and 17,000 public accountant licenses in force. These figures are expected to increase to 3,800 and 20,500, respectively, during the 1950-51 Fiscal Year.

While expenditures appear to be in line with past experience, we question the need for printing directories each year and, in line with our previous recommendations for other agencies pertaining to the printing of directories, we recommend that some adjustment be made in printing expense for this agency.

### Department of Professional and Vocational Standards BOARD OF ARCHITECTURAL EXAMINERS

ITEM 209 of the Budget Bill

Budget page 623  
Budget line No. 32

#### *For Support of the Board of Architectural Examiners From the Board of Architectural Examiners Fund*

Amount requested .....	\$28,904
Estimated to be expended in 1949-50 Fiscal Year .....	30,490
Decrease (5.2 percent) .....	\$1,586

#### Summary of Increases

	Total increase	INCREASE DUE TO		Budget page	Line No.
		Work load or salary adjustments	New services		
Salaries and Wages .....	\$356	\$356	---	623	44
Operating Expenses .....	—1,564	—1,564	---	623	45
Equipment .....	—378	—378	---	623	46
Total Decrease .....	—\$1,586	—\$1,586	---		

### RECOMMENDATIONS

Amount budgeted .....	\$28,904
Legislative Auditor's Recommendation .....	28,904
Reduction .....	None

### ANALYSIS

The Board of Architectural Examiners was created by Chapter 227, Statutes of 1901, for the purpose of regulating the practice of architecture in the State. The board estimates that there will be approximately 2,000 licensed architects during the 1950-51 Fiscal Year.

The work load of the agency is fairly constant with gradual increases in all activities forecast for the ensuing year.

*We wish to point out that expenditures in support of the agency continue to exceed revenues. Based on estimated revenues of \$29,150 as against total expenditures of \$30,146 for the 1950-51 Fiscal Year, the unbudgeted surplus in the agency's fund, exclusive of its investment (\$13,019) in the Business and Professions Building and Annex, reflects an estimated balance of \$1,479 as of June 30, 1951.*

**Department of Professional and Vocational Standards  
ATHLETIC COMMISSION**

ITEM 210 of the Budget Bill

Budget page 623  
Budget line No. 31

**For Support of the Athletic Commission From the Athletic Commission Fund**

Amount requested	\$158,386
Estimated to be expended in 1949-50 Fiscal Year	153,094
Increase (3.5 percent)	\$5,292

**Summary of Increases**

	Total increase	INCREASE DUE TO		Budget page	Line No.
		Work load or salary adjustments	New services		
Salaries and Wages	\$3,853	\$3,853	---	624	46
Operating Expenses	1,714	1,714	---	624	47
Equipment	—275	—575	\$300	624	48
Total Increase	\$5,292	\$4,992	\$300		

**RECOMMENDATIONS**

Amount budgeted	\$158,386
Legislative Auditor's Recommendation	153,871
Reduction	\$4,515

**ANALYSIS**

*We recommend that the amount of \$121,237 budgeted for salaries and wages for the 1950-51 Fiscal Year (Budget page 624, line 46) be reduced to \$118,237, or a reduction of \$3,000 or 2.5 percent. This reduction is based on a decrease in work load indicated for the 1950-51 Fiscal Year. The agency states that the work load of the commission is governed almost entirely by the number of boxing and wrestling shows held in the State. According to the statistics shown, there is reflected a downward trend in both the number of licenses issued and the number of shows held. The number of licenses issued is expected to drop from 2,094 for 1949-50 to 1,944 for 1950-51, or a decrease of 150 or 7.2 percent. The number of shows anticipated for 1950-51 is indicated to be 2,000 as compared with 2,250 for 1949-50, or a drop of 250 or 11.1 percent for 1950-51.*

In view of this downward trend we believe that the services rendered by the commission will not be adversely affected by this reduction,

particularly in view of the fact that the agency anticipates a decrease in salary savings of \$3,840, or the equivalent of 1.4 additional positions.

In line with the foregoing explanations *we recommend that the amount of \$33,953 budgeted for operating expenses (Budget page 624, line 47) be reduced to \$33,553, or a reduction of \$400 or 1.2 percent.* This will reduce the amount of \$3,700 requested for travel (Budget page 624, line 75) to \$3,300, or a reduction of 10.8 percent.

*We further recommend a reduction of \$1,115 in proposed expenditures for equipment.* This will reduce the amount of \$3,196 (Budget page 624, line 48 to \$2,081, or a reduction of 34.9 percent. The agency has requested \$1,590 for the replacement of a heavy Buick automobile with a medium heavy car. While the replacement appears to be in order, we believe that a car in the light weight class will serve the same purpose more economically and recommend that \$900 be allowed toward the purchase of a light automobile. The remainder of the reduction in proposed expenditure for equipment, or \$425, is comprised of a reduction of \$125 from the sum of \$200 requested for miscellaneous equipment, which does not appear to be properly justified. The balance, or \$300, is proposed for the purchase of 75 metal folding chairs requested for a hearing room in the City of Los Angeles.

It was stated that the agency has never been able to seat the public at the hearings and meetings held by the commission in the Los Angeles office. In view of this situation we investigated the possibility of holding hearings in a nearby conference room. We are informed by the assistant secretary of the commission that it would be feasible to hold their hearings in a conference room of the Department of Professional and Vocational Standards in the Mirror Building. Thus we recommend that such arrangements be made and that the \$300 requested for the purchase of the 75 chairs be deleted from the Budget.

#### GENERAL SUMMARY

The State Athletic Commission was created by an initiative measure approved by the electors on November 4, 1924. The commission formerly operated as the Division of Athletics in the Department of Military and Veterans Affairs. Pursuant to Chapter 114, Statutes of 1946, the division was transferred to the Department of Professional and Vocational Standards.

The commission is composed of five members and provided with a secretary and technical staff to carry out the provisions of the laws governing boxing, sparring and wrestling activities within the State. Offices are maintained in Los Angeles, Sacramento and San Francisco which are supported from revenues derived from admission taxes on boxing and wrestling contests and various license fees which accrue to the Athletic Commission Fund. All moneys in the fund in excess of that needed to maintain the agency are appropriated for the purpose of maintaining homes established by the laws of the State for the care of veterans of any war of the United States.

**Department of Professional and Vocational Standards  
BOARD OF BARBER EXAMINERS**

ITEM 211 of the Budget Bill

Budget page 626  
Budget line No. 5

**For Support of the Board of Barber Examiners From the Barber Examiners' Fund**

Amount requested .....	\$97,671
Estimated to be expended in 1949-50 Fiscal Year .....	95,267
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Increase (2.5 percent) .....	\$2,404

**Summary of Increases**

	Total increase	INCREASE DUE TO		Budget page	Line No.
		Work load or salary adjustments	New services		
Salaries and Wages .....	\$1,902	\$1,902	---	626	20
Operating Expenses .....	2,528	2,528	---	626	21
Equipment .....	—2,026	—2,026	---	626	22
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Total Increase .....	\$2,404	\$2,404			

**RECOMMENDATIONS**

Amount budgeted .....	\$97,671
Legislative Auditor's Recommendation .....	97,671
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Reduction .....	None

**ANALYSIS**

The Board of Barber Examiners was established by the enactment of Chapter 853, Statutes of 1927. Subsequently it became a unit of the Department of Professional and Vocational Standards.

The principal activities of the agency are the examination, licensing and regulation of barbers, barber apprentices and the inspection of barber shops, particularly as to sanitary conditions.

The work load of the agency is fairly constant, showing continued increases in all activities anticipated for the 1950-51 Fiscal Year. The agency regulates approximately 16,300 licensed barbers, 4,000 licensed barber apprentices and 8,500 barber shops. Expenditures for support of the agency appear to be in line with past experience.

**Department of Professional and Vocational Standards  
CEMETERY BOARD**

ITEM 212 of the Budget Bill

Budget page 627  
Budget line No. 27

**For Support of the Cemetery Board From the Cemetery Fund**

Amount requested .....	\$11,839
Estimated to be expended in 1949-50 Fiscal Year .....	3,689
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Increase (220.9 percent) .....	\$8,150

**Summary of Increases**

	Total increase	INCREASE DUE TO		Budget page	Line No.
		Work load or salary adjustments	New services		
Salaries and Wages-----	\$6,466	\$6,466	---	627	38
Operating Expenses-----	2,921	2,921	---	627	39
Equipment-----	1,237	1,237	---	627	40
<b>Total Increase-----</b>	<b>\$8,150</b>	<b>\$8,150</b>			

**RECOMMENDATIONS**

Amount budgeted-----	\$11,839
<b>Legislative Auditor's Recommendation-----</b>	<b>11,839</b>
Reduction-----	None

**ANALYSIS**

Chapter 1487, Statutes of 1949, created the Cemetery Board and funds for the purpose of administering and enforcing the act and related laws pertaining to the regulation of cemetery corporations, cemetery brokers and cemetery salesmen.

The regulation of these activities heretofore came within the jurisdiction of the Real Estate Commissioner. The Cemetery Act became effective on October 1, 1949. However, provisions of the act relating to cemetery licensees shall become effective May 1, 1950, without appropriation of funds for support of the board to June 30, 1950. Consequently, a deficiency appropriation is necessary to provide funds for the balance of the current fiscal year. One full year of operation will provide a base for future budgeting. The amount requested provides a reasonable estimate of costs for initial operations.

**Department of Professional and Vocational Standards  
CEMETERY BOARD**

ITEM 213 of the Budget Bill

Budget page 627  
Budget line No. 28

**For Support of the Cemetery Board From the Cemetery Fund**

Amount requested----- \$3,787

We recommend approval of the request for \$3,787 for the support of the Cemetery Board.

The amount of \$3,787 is requested as a deficiency appropriation from the Cemetery Fund to repay a similar amount advanced to the Cemetery Fund from the Emergency Fund provided by Item 278 of the Budget Act of 1949 to enable the Cemetery Board to carry out the provisions of Chapter 1487, Statutes of 1949.

The Cemetery Board was created by the enactment of Chapter 1487, Statutes of 1949, for the purpose of licensing and regulating certain cemeteries and cemetery salesmen and brokers. The act became effective October 1, 1949, but did not provide the necessary appropriation to finance the operation of the board to June 30, 1950. Thus it was necessary to provide the amount estimated to be needed to carry out the provisions of the law during the 1949-50 Fiscal Year from the Emergency Fund.



**Department of Professional and Vocational Standards  
BOARD OF CHIROPRACTIC EXAMINERS**

ITEM 214 of the Budget Bill

Budget page 628  
Budget line No. 32

**For Support of the Board of Chiropractic Examiners From the State Board of Chiropractic Examiners' Fund**

Amount requested .....	\$40,705
Estimated to be expended in 1949-50 Fiscal Year .....	37,108
Increase (9.7 percent) .....	\$3,597

**Summary of Increases**

	Total increase	INCREASE DUE TO		Budget page	Line No.
		Work load or salary adjustments	New services		
Salaries and Wages .....	\$2,547	\$2,547	---	628	44
Operating Expenses .....	1,550	1,550	---	628	45
Equipment .....	—500	—500	---	628	46
Total Increase .....	\$3,597	\$3,597			

**RECOMMENDATIONS**

Amount budgeted .....	\$40,705
Legislative Auditor's Recommendation .....	40,705
Reduction .....	None

**ANALYSIS**

The Board of Chiropractic Examiners was created by an initiative act adopted by the electors November 7, 1922. Amendments to the act were adopted by the electors on November 2, 1948, which increased the minimum chiropractic course from 18 to 36 months, increased the annual license fee from \$2 to \$10, and passed section 3(H) whereby the board may employ such investigators, clerical assistance and other employees it deems necessary to carry into effect the provisions of the act.

The adoption of the amendments allows the board to operate on a sound financial basis and provides the funds to employ an additional investigator and incidental costs through an increase in license fees.

The need for the additional investigator position as stated by the agency is predicated upon increased work load of complaints and investigations and the fact that it is not possible for one investigator to police the profession with approximately 5,000 licentiates and do an adequate job. Also, it is stated that a considerable back log of complaints needs the attention of an investigator.

*We recommend that the position be retained for the 1950-51 Fiscal Year, but that a critical review be made of the work load of the agency to determine the future need for the position beyond that period.*

The agency has requested the replacement of one automobile, a Willys 1942 sedan which is scheduled to have traveled a little over 50,000 miles as of June 30, 1950. In its justification for the replacement of this car, the agency states that it is operated by an investigator who must do extensive travel and that the car is too light for long trips and is unsatisfactory.

In view of the reasons presented for replacement of the car and the high cost of operation which averages more than 4 cents per mile, and in line with the recommendation of the Equipment Inspector of the Department of Finance that it will be economical to replace the car, *we recommend that this 1942 Willys, be replaced with an automobile of the light weight class.*

**Department of Professional and Vocational Standards  
BOARD OF REGISTRATION FOR CIVIL AND PROFESSIONAL ENGINEERS**

ITEM 215 of the Budget Bill

Budget page 629  
Budget line No. 52

**For Support of the Board of Registration for Civil and Professional Engineers  
From the Civil Engineers' Fund**

Amount requested .....	\$176,953
Estimated to be expended in 1949-50 Fiscal Year .....	168,717
Increase (4.9 percent) .....	\$8,236

**Summary of Increases**

	Total increase	INCREASE DUE TO		Budget page	Line No.
		Work load or salary adjustments	New services		
Salaries and Wages .....	\$5,186	\$5,186	---	629	67
Operating Expenses .....	5,825	5,825	---	629	68
Equipment .....	—2,775	—2,775	---	629	69
Total Increase .....	\$8,236	\$8,236			

**RECOMMENDATIONS**

Amount budgeted .....	\$176,953
Legislative Auditor's Recommendation .....	163,953
Reduction .....	\$13,000

**ANALYSIS**

The recommended reduction of \$13,000 will reduce total operating expenses for 1950-51 (Budget page 629, line No. 68) from \$77,244 to \$64,244 or a decrease of 16.8 percent. Of the total reduction, \$10,000 is made possible by a recommendation that the Board supply a supplement to the directory in place of printing 31,000 new copies at a cost of \$20,000. The remainder or \$3,000 in proposed reduction is based on allowing \$1,781 for postage for mailing the supplements in place of \$4,781 requested for mailing copies of a complete new directory.

Although Section 6716 of the Business and Professions Code makes the procedure of printing and mailing a copy of a roster or directory to each registrant annually mandatory, we question the usefulness or value of compiling, printing, and mailing over 30,000 copies of a complete directory each year.

In regard to the compilation, printing, and mailing of directories we recommend that some over-all policy be established whereby each board of the Department of Professional and Vocational Standards will be placed on an equitable basis.

When considering the fact that the cost of printing a directory and 31,000 copies, including the cost of postage necessary for mailing the copies, and exclusive of the cost of compiling the directory, represents approximately 32.1 percent of the total amount budgeted for operating expenses and 14 percent of the total amount requested for the support of this one agency for one year, it appears that in the interest of economy the policy of using supplements to the directories should be adopted, in place of the existing practice of printing complete directories annually.

#### GENERAL SUMMARY

The Board of Registration for Civil and Professional Engineers was established by the enactment of Chapter 801, Statutes of 1929, and became a part of the Department of Professional and Vocational Standards. The board consists of seven members who, with a technical staff of 22.5 positions, regulate the registration and certification of civil and professional engineers.

The work load of the agency reflects continued steady increases in all activities with the number of effective registrations estimated at 30,885 for the 1950-51 Fiscal Year. This represents an increase of 1,075 or 3.6 percent over 1949-50 and 3,137 or 11.3 percent over 1948-49. Estimated expenditures for support for 1950-51 are held close to the 1948-49 actual figure.

#### Department of Professional and Vocational Standards CONTRACTORS' LICENSE BOARD

ITEM 216 of the Budget Bill

Budget page 631  
Budget line No. 5

#### For Support of the Contractors' License Board From the Contractors' License Fund

Amount requested .....	\$467,410
Estimated to be expended in 1949-50 Fiscal Year .....	445,505
Increase (4.9 percent) .....	\$21,905

#### Summary of Increases

	Total increase	INCREASE DUE TO		Budget page	Line No.
		Work load or salary adjustments	New services		
Salaries and Wages .....	\$10,475	\$10,475	---	631	20
Operating Expenses .....	12,602	12,602	---	631	21
Equipment .....	—1,172	—1,172	---	631	22
Total Increase .....	\$21,905	\$21,905	---		

#### RECOMMENDATIONS

Amount budgeted .....	\$467,410
Legislative Auditor's Recommendation .....	453,422
Reduction .....	\$13,988

#### ANALYSIS

We recommend that the amount of \$149,958 requested for operating expenses (Budget pages 631 and 632, lines 70 and 34) be reduced to \$135,970 or a reduction of \$13,988 or 10.3 percent. This will delete from

the Budget the amount of \$13,988 requested for the printing of a directory and 1,500 copies (Budget page 631, line 54). Some adjustment in postage should also be made.

We do not see the need for the printing of a directory each year, particularly when considering the cost of printing 1,500 copies is over \$13,000 exclusive of all incidental costs. Although some of the copies are sold, as reflected in the revenues (\$4,534 actual for 1948-49), we question their value particularly in view of the limited supply as compared to more than 62,000 contractor licenses forecast for the 1950-51 Fiscal Year.

We further recommend that attention be directed toward some definite policy for assignment of state-owned automobiles.

It is noted that the agency has 43 automobiles assigned to 45 investigators. While personal assignment of cars may be desirable, we question the need for all cars to be personally assigned. The agency maintains 24 cars for 24 investigators operating within the southern area. The average monthly mileage is shown to be 849 miles of travel per car while 13 of these cars are scheduled at less than 800 miles of travel per month or less than 40 miles per day. Of the 13 cars, four show anticipated mileage of less than 500 miles per month or less than 25 miles of travel per day. *We recommend that not less than four automobiles operated in the southern area be removed from the fleet.*

Also, it is noted that the agency has 12 automobiles assigned to 12 investigators operating within the San Francisco Area. Seven of these cars are scheduled to travel less than 800 miles per month or less than 40 miles per day, while two of the seven cars show less than 25 miles of travel per day. We recommend that the agency remove not less than two automobiles from the fleet operating from the San Francisco Area.

We contend that greater utilization of state-owned automobiles should be realized and recommend that the Department of Finance undertake a careful analysis of the policy for assignment of automobiles within this agency with a view toward the establishment of a car-pool operation.

#### GENERAL SUMMARY

The Contractors' License Board was established by the enactment of Chapter 816, Statutes of 1935 for the purpose of examining, licensing and regulating the activities of contractors in the construction industry. The work load anticipated for the 1950-51 Fiscal Year indicates increases in all activities with the number of effective licenses estimated at 62,320 licenses or an increase of 4,700 or 8.6 percent over the 1949-50 figure.

#### Department of Professional and Vocational Standards BOARD OF COSMETOLOGY

ITEM 217 of the Budget Bill

Budget page 632  
Budget line No. 79

#### For Support of the Board of Cosmetology From the Board of Cosmetology Contingent Fund

Amount requested .....	\$157,997
Estimated to be expended in 1950-51 Fiscal Year .....	150,973
Increase (4.7 percent) .....	\$7,024

### Summary of Increases

	Total increase	INCREASE DUE TO		Budget page	Line No.
		Work load or salary adjustments	New services		
Salaries and Wages-----	\$2,231	\$2,231	---	633	8
Operating Expense -----	1,834	1,834	---	633	9
Equipment -----	2,959	2,959	---	633	10
Total Increase -----	\$7,024	\$7,024			

### RECOMMENDATIONS

Amount budgeted -----	\$157,997
Legislative Auditor's Recommendation-----	157,997
Reduction -----	None

### ANALYSIS

The Board of Cosmetology was created in 1927 for the purpose of regulating, examining and licensing beauty shops and cosmetology schools, cosmeticians, manicurists, electrologists and hairdressers operating in the State.

Some indication of the work load and the cost of operations of the agency is reflected in the following statistics:

	1947-48	1948-49	1949-50	1950-51
Expenditures -----	\$139,492	\$144,501	\$150,037	\$157,997
Income -----	\$114,303	\$104,061	\$115,950	\$123,700
Number licenses -----	64,388	62,680	60,338	63,668
Number inspections -----	16,545	17,759	19,000	19,000
Complaints received -----	575	600	650	640
Complaints investigated -----	563	590	640	640
Applications received -----	6,037	4,456	7,590	6,215
Persons examined -----	4,362	2,945	5,450	4,110

As shown above the work load forecast for the 1950-51 Fiscal Year, with the exceptions of complaints and inspections, is still below the peak of 1947-48, while expenditures for support are \$18,505 or 13.3 percent greater than in 1947-48 and revenues are only \$9,397 or 8.2 percent greater.

*It is pointed out that if expenditures continue to exceed revenues the agency, in order to continue operations, will be obliged to gradually liquidate its investment in the Business and Professions Building and annex which will be approximately \$174,000 as of June 30, 1951.*

In view of this situation we recommend that the Department of Finance make a critical review of the work load of the agency during the ensuing year to determine whether expenditures can be brought into line with revenues.

### Department of Professional and Vocational Standards BOARD OF DENTAL EXAMINERS OF CALIFORNIA

ITEM 218 of the Budget Bill

Budget page 634  
Budget line No. 15

### For Support of the Board of Dental Examiners From the State Dentistry Fund

Amount requested -----	\$50,644
Estimated to be expended in 1949-50 Fiscal Year-----	54,147
Decrease (6.5 percent)-----	\$3,503

Summary of Increases

	Total increase	INCREASE DUE TO		Budget page	Line No.
		Work load or salary adjustments	New services		
Salaries and Wages.....	\$30	\$30	---	634	30
Operating Expenses.....	—3,231	—3,231	---	634	31
Equipment .....	—302	—302	---	634	32
Total Decrease .....	—\$3,503	—\$3,503			

RECOMMENDATIONS

Amount budgeted .....	\$50,644
Legislative Auditor's Recommendations.....	48,444
Reduction .....	\$2,200

ANALYSIS

The work load of the agency is fairly constant with increases shown for all activities with the exception of the number of examinations to be held which reflect a drop of 55 examinations or 9.8 percent from the 1949-50 Fiscal Year.

*In view of this drop in examinations, we recommend that the amount of \$7,160 (Budget page 634, line 40) requested for per diem costs for the board members be reduced to \$6,760 or a reduction of \$400 or 5.5 percent from the 1949-50 Budget.*

We further recommend that funds in the amount of \$3,000 requested for salaries and wages for a part-time attorney be deleted from the Budget and substituted therefor \$1,500 for the services of the Office of the Attorney General.

The Board of Dental Examiners was created for the purpose of regulating the practice of dentistry in the State. The board is composed of seven members and is provided with a technical staff of 5.7 positions to carry out the provisions of the code. Unlike all other boards within the Department of Professional and Vocational Standards, with the exception of one other board, there is a position for attorney established on a part-time basis at a cost of \$3,000 for salaries and wages budgeted for the 1950-51 Fiscal Year. We see no reason for deviation from the general policy of the department whereby each board is to avail itself of the services of the Office of the Attorney General. Although Section 1616 of the Business and Professions Code provides the board with authority to appoint its own attorney, prescribe his duties and fix his compensation, we believe that uniformity should prevail throughout the department and *recommend that no moneys be provided in the 1950-51 Budget for the position of attorney*, and that funds be provided for the services of the Attorney General. In line with the foregoing, we suggest that remedial legislation be enacted at the 1951 Regular Session of the Legislature in order that each board of the Department of Professional and Vocational Standards may be placed on the same basis as to the procurement of legal services.

*In addition, and, in the absence of proper justification, we recommend that the sum of \$5,500 requested for travel expenses (Budget page 634, line 62) be reduced to \$5,200 or a reduction of \$300 or 5.5 percent from the 1949-50 Budget.* This amount appears to be adequate as it provides an increase of \$657 or 14.5 percent over the 1948-49 actual amount expended for travel.

**Department of Professional and Vocational Standards  
DETECTIVE LICENSE BUREAU**

ITEM 219 of the Budget Bill

Budget page 635  
Budget line No. 31

**For Support of the Detective License Bureau From the Private Detective Fund**

Amount requested .....	\$27,527
Estimated to be expended in 1949-50 Fiscal Year .....	23,956
Increase (14.9 percent) .....	\$3,571

**Summary of Increases**

	Total increase	INCREASE DUE TO		Budget page	Line No.
		Work load or salary adjustments	New services		
Salaries and Wages .....	\$462	\$462	---	635	42
Operating Expenses .....	544	544	---	635	43
Equipment .....	2,565	2,565	---	635	44
Total Increase .....	\$3,571	\$3,571			

**RECOMMENDATIONS**

Amount budgeted .....	\$27,527
Legislative Auditor's Recommendation .....	27,527
Reduction .....	None

**ANALYSIS**

The Detective License Bureau was created for the purpose of regulation, licensing and registration of private detectives. The bureau operates under the supervision and control of the Director of the Department of Professional and Vocational Standards.

The work load of the bureau is relatively constant with slight increases anticipated in all of its activities. The increase, in expenditures for support for the most part, is attributable to the replacement of two automobiles, which appears to be properly justified.

**Department of Professional and Vocational Standards  
BOARD OF DRY CLEANERS**

ITEM 220 of the Budget Bill

Budget page 636  
Budget line No. 35

**For Support of the Board of Dry Cleaners From the Dry Cleaners' Fund**

Amount requested .....	\$144,779
Estimated to be expended in 1949-50 Fiscal Year .....	153,241
Decrease (5.5 percent) .....	\$8,462

**Summary of Increases**

	Total increase	INCREASE DUE TO		Budget page	Line No.
		Work load or salary adjustments	New services		
Salaries and Wages .....	\$10,804	\$6,404	\$3,900	636	51
Operating Expenses .....	—14,657	—16,167	1,510	636	52
Equipment .....	—4,109	—5,691	1,582	636	53
Total Decrease .....	—\$8,462	—\$15,454	\$6,992		

## RECOMMENDATIONS

Amount budgeted .....	\$144,779
Legislative Auditor's Recommendation .....	143,329
Reduction .....	<u>\$1,450</u>

## ANALYSIS

The State Board of Dry Cleaners was first created as the State Board of Cleaners by Chapter 1517, Statutes of 1945, and later changed to its present title by enactment of Chapter 1163, Statutes of 1947. The board consists of seven members who are appointed by the Governor and confirmed by the Senate for a term of four years.

The board was created for the purpose of regulating, examining and licensing dry cleaning plants, press shops and operators, and the establishment of minimum price schedules. The work load of the agency indicates a gradual increase in the number of effective licenses, which are estimated to be 21,975 for the 1950-51 Fiscal Year as compared to 20,223 actual for 1948-49, or an increase of 1,752 or 8.7 percent. The number of applicants scheduled for examination, however, is shown to be leveling off with a decrease of 513 from 4,390 applications or 11.7 percent from 1948-49.

The recommended reduction of \$1,450 represents the deletion from the Budget of the request for one additional automobile which was budgeted for one additional position of semi-senior accountant. The agency has 12 cars for 12 positions now, and it appears that some arrangement could be made other than purchasing a new automobile.

The semi-senior accountant position is requested in connection with a minimum price survey which was instituted during the 1948-49 Fiscal Year for which the sum of \$2,500 is indicated to have been expended. In addition to this amount, \$19,400 is estimated to be expended in the current year to defray the cost of a resurvey by certified public accountants at a cost of \$9,400 for the purpose of overcoming the inadequacy of the agency's former methods of procedure, and \$10,000 to complete the survey and establish prices in major areas. When this is completed the agency desires to use the services of a semi-senior accountant to make field surveys and apply the basic formula as worked out by the certified public accountants.

It appears that this procedure would be the most economical and, inasmuch as the price schedules must be maintained on a current basis, we are in accord with the proposed new position. However, it is pointed out that there is litigation in the courts which may test the constitutionality of the minimum price provisions of the Dry Cleaners' Law. For this reason we recommend that the position be allowed on a one-year basis or until such time as a determination has been made as to the constitutionality of the provisions of the law.



**Department of Professional and Vocational Standards  
BOARD OF FUNERAL DIRECTORS AND EMBALMERS**

ITEM 221 of the Budget Bill

Budget page 637  
Budget line No. 67

**For Support of the Board of Funeral Directors and Embalmers From the  
State Funeral Directors and Embalmers Fund**

Amount requested .....	\$28,759
Estimated to be expended in 1949-50 Fiscal Year .....	28,424
Increase (1.2 percent) .....	\$335

**Summary of Increases**

	Total increase	INCREASE DUE TO		Budget page	Line No.
		Work load or salary adjustments	New services		
Salaries and Wages .....	—\$415	—\$415	---	637	79
Operating Expenses .....	—350	—350	---	637	80
Equipment .....	1,100	1,100	---	637	81
Total Increase .....	\$335	\$335			

**RECOMMENDATIONS**

Amount budgeted .....	\$28,759
Legislative Auditor's Recommendation .....	27,179
Reduction .....	\$1,580

**ANALYSIS**

The recommended reduction of \$1,580 will delete from the Budget salaries and wages in the amount of \$2,580 requested for a part-time *attorney* but will provide \$1,000 for the services of the Office of the Attorney General.

The Board of Funeral Directors and Embalmers is composed of five members who, with a staff of 3.6 positions, license, examine and regulate embalmers, funeral directors and apprentice embalmers in the State. The technical staff, unlike the other boards within the Department of Professional and Vocational Standards, with the exception of one other board, has an established position of part-time *attorney* for which there is budgeted \$2,580 for salaries and wages for the 1950-51 Fiscal Year. We see no particular reason for deviating from the general policy whereby each board is to avail itself of the services of the Office of the Attorney General.

Although Section 7608 of the Business and Professions Code provides that upon the recommendation of the board, and with the approval of the Director of Finance, the Director of Professional and Vocational Standards shall employ attorneys to assist the board in prosecuting violations, and that compensation and expenses for services shall be payable out of the State Funeral Directors and Embalmers Fund, we believe that to provide uniformity throughout the department, no moneys should be budgeted for the position of *attorney*, but rather that some allowance be made for the services of the Attorney General. In view of the foregoing we recommend that remedial legislation be enacted at the 1950 Regular Session of the Legislature in order that each board may be placed on an equal basis as to the procurement of legal services.

The work load of the agency indicates a downward trend as reflected by a slight decrease in revenues from the 1948-49 figure. However, a nearly comparable reduction has been made in expenditures for support with the exception of the replacement of one automobile.

**Department of Professional and Vocational Standards  
BUREAU OF FURNITURE AND BEDDING INSPECTION**

ITEM 222 of the Budget Bill

Budget page 638  
Budget line No. 80

**For Support of the Bureau of Furniture and Bedding Inspection From the  
Bureau of Furniture and Bedding Inspection Fund**

Amount requested .....	\$165,198
Estimated to be expended in 1949-50 Fiscal Year.....	162,154
Increase (1.9 percent) .....	\$3,044

**Summary of Increases**

	Total increase	INCREASE DUE TO		Budget page	Line No.
		Work load or salary adjustments	New services		
Salaries and Wages.....	\$5,510	\$2,450	\$3,060	639	10
Operating Expenses.....	—727	—1,102	375	639	11
Equipment .....	—1,739	—3,189	1,450	639	12
Total Increase .....	\$3,044	—\$1,841	\$4,885		

**RECOMMENDATIONS**

Amount budgeted .....	\$165,198
Legislative Auditor's Recommendation.....	160,313
Reduction .....	\$4,885

**ANALYSIS**

The Bureau of Furniture and Bedding Inspection was created for the purpose of regulating sellers and processors of overstuffed furniture and articles of bedding.

Expenditures for support proposed for the 1950-51 Fiscal Year include one additional inspector position at an additional cost of \$4,885 (salaries and wages, \$3,060; operating expenses, \$375; and equipment, one automobile, \$1,450).

We recommend deletion of the proposed new inspector position and incidental costs. This will result in a saving to the fund in the amount of \$4,885.

The bureau predicates the need for the proposed new inspector position on stepped-up inspections. The bureau desires to cover the field at least three times per year and states that it has not been able to meet this number of inspections per licensee per year with the present complement of 18 inspectors composed of two supervising and 16 field inspectors. While it may be desirable to call on all licensees three times per year, the work load statistics for the bureau show the number of effective licenses estimated for 1950-51 to be 13,910 as compared to the actual figure of 14,158 licenses for 1948-49 or a drop of 248 or 1.8 percent in view of this downward trend in licensees any addition to the inspection staff will constitute an expansion of the present level of service, which we do not recommend.

**Department of Professional and Vocational Standards  
STATE BOARD OF GUIDE DOGS FOR THE BLIND**

ITEM 223 of the Budget Bill

Budget page 640  
Budget line No. 52

**For Support of the State Board of Guide Dogs for the Blind From  
the General Fund**

Amount requested .....	\$465
Estimated to be expended in 1949-50 Fiscal Year .....	435
<b>Increase (6.9 percent) .....</b>	<b>\$30</b>

**Summary of Increases**

	Total increase	INCREASE DUE TO		Budget page	Line No.
		Work load or salary adjustments	New services		
Salaries and Wages .....	---	---	---	---	---
Operating Expenses .....	\$30	\$30	---	640	60
Equipment .....	---	---	---	---	---
<b>Total Increase .....</b>	<b>\$30</b>	<b>\$30</b>	---		

**RECOMMENDATIONS**

Amount budgeted .....	\$465
<b>Legislative Auditor's Recommendation .....</b>	<b>465</b>
<b>Reduction .....</b>	<b>None</b>

**ANALYSIS**

The work load and expenditures for the agency are nominal with only eight effective licenses for 1948-49 and 11 such licenses anticipated for 1950-51. The amount budgeted is for operating expenses only, as the agency is administered by the departmental administration staff of the Department of Professional and Vocational Standards.

The Board of Guide Dogs for the Blind was created by Chapter 1249, Statutes of 1947, for the purpose of regulating guide dog schools and guide dog trainers.

**Department of Professional and Vocational Standards  
BOARD OF MEDICAL EXAMINERS**

ITEM 224 of the Budget Bill

Budget page 641  
Budget line No. 34

**For Support of the Board of Medical Examiners From the Contingent Fund of  
the Board of Medical Examiners**

Amount requested .....	\$164,643
Estimated to be expended in 1949-50 Fiscal Year .....	166,409
<b>Decrease (1.1 percent) .....</b>	<b>\$1,766</b>

Summary of Increases

	Total increase	INCREASE DUE TO		Budget page	Line No.
		Work load or salary adjustments	New services		
Salaries and Wages -----	\$1,552	\$1,552	---	641	50
Operating Expenses -----	2,171	2,171	---	641	51
Equipment -----	—5,489	—5,489	---	641	52
Total Decrease -----	—\$1,766	—\$1,766			

RECOMMENDATIONS

Amount budgeted -----	\$164,643
Legislative Auditor's Recommendation -----	152,243
Reduction -----	\$12,400

ANALYSIS

We recommend that the amount of \$79,564 budgeted for operating expenses for the 1950-51 Fiscal Year be reduced by \$12,400 to \$67,164, Budget page 642, line 19. This reduction is to be applied to the cost of printing and mailing 24,000 copies of the directory, page 641, line 81, of the Budget.

We are not in accord with the practice of having a new directory printed each year. Section 2114 of the Business and Professions Code would imply that it was the intent of the Legislature when adding this section to the code, that supplements of the directory would be issued and copies of new issues would be supplied to those persons who had paid the annual tax for the particular current year.

The cost of printing 24,000 copies of the directory is budgeted at \$21,500 for the 1950-51 Fiscal Year. This amount represents 27.0 percent of the total sum requested for operating expenses and 13.1 percent of the total support budget for the agency. In 1948-49 the agency paid \$17,000 for 21,500 copies, while \$21,000 is estimated to be expended for 23,000 copies in the current year. This is a total of \$59,500 budgeted for the printing of new directories in three consecutive years.

In addition to the cost of printing, postage is budgeted at \$4,100, and, with the additional cost of envelopes at \$380, the cost of printing and mailing copies of the directory is brought to \$25,980 for the 1950-51 Fiscal Year. This does not include the cost of time consumed in the mailing process.

We recommend that a supplement to the 1949-50 directory be prepared in place of printing the directory in 1950-51. If a supplement were to be printed, the amount of \$25,980 budgeted for printing and postage could be reduced to an estimated \$12,580 representing a saving to the fund in the amount of \$12,400.

While the over-all totals for support of this agency show a decrease from the 1949-50 Fiscal Year by virtue of a \$5,489 or 87.9 percent decrease in expenditures for equipment, it is noted that three new automobiles have been granted through a deficiency allotment in the amount of \$4,500.

## GENERAL SUMMARY

The Board of Medical Examiners was created for the purpose of regulating the medical profession. The board is composed of nine members who, with a staff of 17.1 positions, examine, license, and regulate physicians and surgeons, chiropodists, drugless physicians and midwives. All revenue collected accrues to the Medical Examiners' Contingent Fund which is expected to reflect an unbudgeted surplus of \$463,924 as of June 30, 1951.

The work load of the agency indicates continued increase in the number of licenses which are estimated at 24,469 renewals for 1950-51 as compared to 23,359 for 1949-50, or an increase of 4.8 percent for 1950-51. Activities in other functions of the agency show a leveling off with the exception of investigations which should show greater activity due to the acquisition of three new automobiles allotted in the current budget to furnish transportation for three investigators who have been using privately owned cars.

The Business and Professions Code, Sections 2321 to 2324, inclusive, provides that out-of-state doctors having a license to practice which is 10 or more years old are required to submit to an oral examination in order to obtain a reciprocity certificate in California. The code provides that the examination shall be oral, practical and clinical in nature and that full consideration shall be given to the duration and character of the applicant's practice.

Under the existing procedure followed by the Board of Medical Examiners, there is no way to show in a court whether or not examination was "practical and clinical in nature" or whether consideration was given to the character of the applicant's practice.

*We recommend that the provisions of the code be amended to provide that a proper record of the examination shall be made showing the basis of the rating.*

### Department of Professional and Vocational Standards BOARD OF NURSE EXAMINERS

ITEM 225 of the Budget Bill

Budget page 642  
Budget line No. 64

#### *For Support of the Board of Nurse Examiners from the Nurse Examiners Fund*

Amount requested .....	\$121,669
Estimated to be expended in the 1949-50 Fiscal Year .....	106,229
Increase (14.5 percent) .....	\$15,440

#### Summary of Increases

	Total increase	INCREASE DUE TO		Budget page	Line No.
		Work load or salary adjustments	New services		
Salaries and Wages .....	\$3,536	\$3,536	—	642	79
Operating Expenses .....	11,375	7,095	\$4,280	642	80
Equipment .....	529	529	—	642	81
<b>Total Increase</b> .....	<b>\$15,440</b>	<b>\$11,160</b>	<b>\$4,280</b>		

## RECOMMENDATIONS

Amount budgeted -----	\$121,669
Legislative Auditor's Recommendation -----	109,301
Reduction -----	\$12,368

## ANALYSIS

The recommended reduction of \$12,368 will reduce the amount of \$56,165 budgeted for operating expenses (Budget pages 642 and 643, lines 80 and 27) to \$44,165 or a reduction of \$12,000, or 21.4 percent. The remainder of the reduction will reduce the sum of \$3,780 requested for equipment (Budget pages 642 and 643, lines 81 and 49) to \$3,412 or a reduction of \$368.

The recommended reduction of \$12,000 in operating expenses is explained in conjunction with the amount of \$4,280 budgeted for new services.

The board desires to compile statistical data in connection with its register of nurses. The agency proposes to set up a punch card system to supply a geographical listing of all nurses registered in California to interested agencies and individuals. It is stated that through this method of compilation with the use of a coding system pertinent information can be secured. It is further stated that due to many requests for such data a study was made by the Department of Finance and the board of the feasibility and purpose of the new procedure, and it was agreed that this method would be the most economical. Also, the agency proposes to make the operation self-sustaining by prescribing a price on those lists requested by certain individuals. The initial cost of setting up the system will be approximately \$4,280; operating expenses \$3,700 and temporary help \$580.

While the proposed procedure appears practical and useful, we cannot see the need for the continuation of the printed directory at a cost of \$12,000 for 600 copies per year, *and recommend that the amount of \$12,000 for the printing of the directory be deleted from the Budget.*

The recommended reduction of \$368 in equipment expenditures will delete from the Budget four file cabinets. The agency has requested 27 new filing cabinets for the purpose of getting its files in proper order. A survey of the situation was made by the Department of Finance, and the request was allowed in the Budget for 1950-51. However, a recheck was made subsequently, and we are of the opinion that the needs can be provided for with 23 additional files and, therefore, recommend the deletion of four file cabinets at a saving of \$368.

## GENERAL SUMMARY

The Board of Nurse Examiners was originally attached to the State Board of Health as the Bureau of Registration of Nurses. In 1939 the bureau was transferred to the Department of Professional and Vocational Standards, and its functions taken over by a board composed of five members. The board has a technical staff of 17 employees to assist in carrying out the provisions of the laws pertaining to examinations, licensing and regulation of approximately 68,000 nurses licensed under the laws of the State.

**Department of Professional and Vocational Standards  
BOARD OF OPTOMETRY**

ITEM 226 of the Budget Bill

Budget page 644  
Budget line No. 5

**For Support of the Board of Optometry From the State Optometry Fund**

Amount requested .....	\$25,235
Estimated to be expended in 1949-50 Fiscal Year .....	26,106
Decrease (3.3 percent) .....	\$871

**Summary of Increases**

	Total increase	INCREASE DUE TO		Budget page	Line No.
		Work load or salary adjustments	New services		
Salaries and Wages .....	—\$523	—\$523	---	644	17
Operating Expenses .....	—258	—258	---	644	18
Equipment .....	—90	—90	---	644	19
<b>Total Decrease .....</b>	<b>—\$871</b>	<b>—\$871</b>			

**RECOMMENDATIONS**

Amount budgeted .....	\$25,235
Legislative Auditor's Recommendation .....	25,235
Reduction .....	None

**ANALYSIS**

The Board of Optometry examines, licenses, and regulates the profession of optometry which comprises approximately 1,900 optometrists in this State.

Work load for the agency is fairly constant with increases forecast in all activities for the 1950-51 Fiscal Year with the exception of the number of applicants to be examined, which reflects a drop from 192 to 90, or 53 percent. While this drop constitutes a sizeable decrease in the number of examinations to be held during 1950-51, it represents only a small decrease in the over-all work load for the board. This decrease is recognized by a decrease in total per diem pay of the board, and other incidental expense.

**Department of Professional and Vocational Standards  
BOARD OF PHARMACY**

ITEM 227 of the Budget Bill

Budget page 645  
Budget line No. 17

**For Support of the Board of Pharmacy From the Pharmacy Board Contingent Fund**

Amount requested .....	\$177,143
Estimated to be expended in 1949-50 Fiscal Year .....	168,099
Increase (5.4 percent) .....	\$9,044

### Summary of Increases

	Total increase	INCREASE DUE TO		Budget page	Line No.
		Work load or salary adjustments	New services		
Salaries and Wages -----	\$15,150	\$15,150	---	645	31
Operating Expenses -----	1,248	1,248	---	645	32
Equipment -----	—7,354	—7,354	---	645	33
<b>Total Increase -----</b>	<b>\$9,044</b>	<b>\$9,044</b>			

### RECOMMENDATIONS

Amount budgeted -----	\$177,143
Legislative Auditor's Recommendation -----	169,619
<b>Reduction -----</b>	<b>\$7,524</b>

### ANALYSIS

The reduction of \$7,524 recommended for salaries and wages will delete from the Budget one senior account clerk and two intermediate account clerk positions.

Although the Budget for the agency reflects an increase of \$9,044 for 1950-51 over 1949-50, the current Budget shows a deficiency allotment in the amount of \$43,709. The deficiency, for the most part, was necessitated by increased activity instituted pursuant to Chapter 933 enacted by the 1949 Session of the Legislature and which became effective October 1, 1949, relating to the regulation of dangerous drugs.

While six new positions were set up in the deficiency allotment, it now appears that the agency will be able to function with three additional positions in place of six new positions.

This allows the agency a normal increase in expenditures for support in line with increased work load and provides for the operation of the new function. A full year's experience under the new law will present a more realistic picture for future budgeting.

### Department of Professional and Vocational Standards BOARD OF SOCIAL WORK EXAMINERS

ITEM 228 of the Budget Bill

Budget page 646  
Budget line No. 30

### For Support of the Board of Social Work Examiners From the Registered Social Workers' Fund

Amount requested -----	\$15,697
Estimated to be expended in 1949-50 Fiscal Year -----	16,437
<b>Decrease (4.5 percent) -----</b>	<b>\$740</b>

### Summary of Increases

	Total increase	INCREASE DUE TO		Budget page	Line No.
		Work load or salary adjustments	New services		
Salaries and Wages -----	—\$130	—\$130	---	646	42
Operating Expenses -----	—539	—539	---	646	43
Equipment -----	—71	—71	---	646	44
<b>Total Decrease -----</b>	<b>—\$740</b>	<b>—\$740</b>			



### RECOMMENDATIONS

Amount budgeted .....	\$15,697
Legislative Auditor's Recommendation .....	15,697
Reduction .....	None

### ANALYSIS

The work load for the agency is fairly constant with a slight leveling off shown for the 1948-49 Fiscal Year, while expenditures for support for 1950-51 have been reduced accordingly.

The Board of Social Work Examiners was created by Chapter 1508, Statutes of 1945, for the purpose of administering the act as it pertains to the registration and certification of social workers. Registration is not mandatory under the law.

### Department of Professional and Vocational Standards STRUCTURAL PEST CONTROL BOARD

ITEM 229 of the Budget Bill

Budget page 647  
Budget line No. 30

### *For Support of the Structural Pest Control Board From the Structural Pest Control Fund*

Amount requested .....	\$34,745
Estimated to be expended in 1949-50 Fiscal Year .....	35,079
Decrease (0.9 percent) .....	\$334

### Summary of Increases

	Total increase	INCREASE DUE TO		Budget page	Line No.
		Work load or salary adjustments	New services		
Salaries and Wages .....	\$82	\$82	---	647	41
Operating Expenses .....	734	734	---	647	42
Equipment .....	-1,150	-1,150	---	647	43
Total Decrease .....	-\$334	-\$334			

### RECOMMENDATIONS

Amount budgeted .....	\$34,745
Legislative Auditor's Recommendation .....	34,745
Reduction .....	None

### ANALYSIS

The work load for the agency is fairly constant, but shows a gradual increase in the total number of licensees. Expenditures for support appear to be in line with past experience.

The Structural Pest Control Board was created by Chapter 823, Statutes of 1935, for the purpose of regulating the practice of structural pest control. The board consists of five members with a secretary, one senior stenographer and one special investigator to administer the act.

**Department of Professional and Vocational Standards  
BOARD OF EXAMINERS IN VETERINARY MEDICINE**

ITEM 230 of the Budget Bill

Budget page 647  
Budget line No. 30

**For Support of the Board of Examiners in Veterinary Medicine From the  
Veterinary Examiners Contingent Fund**

Amount requested .....	\$10,599
Estimated to be expended in 1949-50 Fiscal Year .....	10,675
Decrease (0.7 percent) .....	\$76

**Summary of Increases**

	Total increase	INCREASE DUE TO		
		Work load or salary adjustments	New services	Budget page No.
Salaries and Wages .....	\$243	\$243	---	647 41
Operating Expenses .....	-246	-246	---	647 42
Equipment .....	-73	-73	---	647 43
Total Decrease .....	-\$76	-\$76		

**RECOMMENDATIONS**

Amount budgeted .....	\$10,599
Legislative Auditor's Recommendation .....	10,599
Reduction .....	None

**ANALYSIS**

The net decrease in expenditures for support of the board is due chiefly to reductions in operating expenses. This is accomplished through the mimeographing of a supplement to the directory of veterinarians which is to be printed during alternate years in place of each fiscal year.

Revenues show a considerable increase for the current year due to legislation enacted at the 1949 Session of the Legislature, which allows the board to increase its fees and operate on a sound financial basis.

The Board of Examiners in Veterinary Medicine was created by Statutes of 1927 for the purpose of regulating the practice of veterinary medicine. The board consists of five members with a part-time secretary and a special investigator to carry out the provisions of the law.

**Department of Professional and Vocational Standards  
YACHT AND SHIP BROKERS COMMISSION**

ITEM 231 of the Budget Bill

Budget page 649  
Budget line No. 30

**For Support of the Yacht and Ship Brokers Commission From the  
Yacht and Ship Brokers Fund**

Amount requested .....	\$13,913
Estimated to be expended in 1949-50 Fiscal Year .....	13,879
Increase (0.2 percent) .....	\$34

### Summary of Increases

	Total increase	INCREASE DUE TO		Budget page	Line No.
		Work load or salary adjustments	New services		
Salaries and Wages-----	\$120	\$120	---	649	42
Operating Expenses-----	208	208	---	649	43
Equipment-----	294	294	---	649	44
Total Increase-----	\$34	\$34			

### RECOMMENDATIONS

Amount budgeted-----	\$13,913
Legislative Auditor's Recommendation-----	13,913
Reduction-----	None

### ANALYSIS

The work load of the agency is fairly constant, and expenditures for support for 1950-51 are held to substantially the 1949-50 figure. This represents a decrease of 4.4 percent from the 1948-49 Fiscal Year expenditures.

### GENERAL SUMMARY

Chapter 824, Statutes of 1935, created the Office of Yacht and Ship Brokers Commissioner for the purpose of defining, regulating, supervising and licensing yacht and ship brokers and salesmen. To carry out the provisions of the act offices are maintained in Los Angeles, Sacramento and San Francisco, which are supported from license and other fees accruing to the Yacht and Ship Brokers Fund.

### Department of Professional and Vocational Standards BOARD OF OSTEOPATHIC EXAMINERS

ITEM 232 of the Budget Bill

Budget page 650  
Budget line No. 38

### *For Support of the Board of Osteopathic Examiners From the Contingent Fund of the Board of Osteopathic Examiners*

Amount requested-----	\$31,834
Estimated to be expended in 1949-50 Fiscal Year-----	24,875
Increase (28.0 percent)-----	\$6,959

### Summary of Increases

	Total increase	INCREASE DUE TO		Budget page	Line No.
		Work load or salary adjustments	New services		
Salaries and Wages-----	\$3,672	\$132	\$3,540	650	54
Operating Expenses-----	2,533	583	1,950	650	55
Equipment-----	754	104	650	650	56
Total Increase-----	\$6,959	\$819	\$6,140		

### RECOMMENDATIONS

Amount budgeted-----	\$31,834
Legislative Auditor's Recommendation-----	25,342
Reduction-----	\$6,492

## ANALYSIS

### Summary of Reductions

1. Reduce salaries and wages from \$20,285 to \$14,643-----Line 54
2. Reduce operating expenses from \$10,598 to \$10,398-----Line 55
3. Reduce equipment from \$951 to \$301-----Line 56

The above reductions total \$6,492 of which \$3,540 is requested for one additional special investigator position to serve the northern area, and \$2,102 is requested for a part-time attorney position.

*We are not in accord with the request for one additional investigator position and recommend the deletion of the position from the proposed budget for 1950-51. This will also delete \$850 for added travel expenses and any other incidental expenses.*

The agency predicates the proposed new position on the need for greater coverage in the field in the northern area, that there is presently only one investigator to serve the whole State, and that a three months' backlog of cases has accumulated.

The types of cases investigated by the board are those usually handled by local and state enforcement agencies. It would appear that the present special investigator could cover all cases by cooperating with these agencies rather than attempting to carry each case to a successful criminal prosecution. The board's primary function is to secure disciplinary evidence to justify action at the board level before a hearing commissioner. Also, in view of the work load of the agency with 2,000 licentiates and 11 hearings held per year as compared to the work load of other boards, one of which has more than 3,000 licentiates per investigator, we do not believe that the need for one additional investigator position is properly justified.

*We further recommend that the amount of \$2,102 budgeted for the services of a part-time attorney position be deleted from the budget and that there be substituted therefor \$650 for the services of the Office of the Attorney General. We see no particular reason why the operations of this board should be an exception to the general policy prevailing for the majority of the boards within the Department of Professional and Vocational Standards, whereby the boards avail themselves of the services of the Office of the Attorney General. Although the Board of Osteopathic Examiners is not under the jurisdiction of the Department of Professional and Vocational Standards, the operations are similar, and it appears that, compared with some other boards, the sum of \$650 for 1950-51 for the procurement of legal services would be ample.*

We do not believe that the request for \$650 for the purchase of new dictating equipment is properly justified. In the absence of substantiating data as to detailed work load statistics for reporting *we recommend that the amount of \$650 requested for dictating equipment be deleted from the budget.*

The Board of Osteopathic Examiners was created by an initiative act approved by the electors November 7, 1922, for the purpose of regulating the profession of osteopathic physician. The work load is fairly constant with approximately 2,000 licentiates registered with the board.

**Department of Professional and Vocational Standards  
BOARD OF PILOT COMMISSIONERS**

ITEM 233 of the Budget Bill

Budget page 652  
Budget line No. 31

**For Support of the Board of Pilot Commissioners From the  
Pilot Commissioners' Special Fund**

Amount requested -----	\$11,907
Estimated to be expended in 1949-50 Fiscal Year -----	11,614
 Increase (2.5 percent) -----	 \$293

**Summary of Increases**

	Total increase	INCREASE DUE TO Work load or salary adjustments	New services	Budget page	Line No.
Salaries and Wages -----	\$93	\$93	---	652	43
Operating Expenses -----	200	200	---	652	44
Equipment -----	---	---	---	652	45
 Total Increase -----	 \$293	 \$293			

**RECOMMENDATIONS**

Amount budgeted -----	\$11,907
Legislative Auditor's Recommendation -----	11,907
 Reduction -----	 None

**ANALYSIS**

The work load of the agency appears to be fairly constant. However, it is regulated by shipping activity with the sole source of income being derived by a percentage (5%) of the inward and outward bar pilotage fees from the three bays. Any unencumbered balance in the Pilot Commissioners' Special Fund in excess of \$6,500 as of June 30 of each year accrues to the General Fund.

The commission is composed of three members who are charged with the responsibility of qualifying applicants as pilots to operate vessels on San Francisco, Suisun and San Pablo Bays.

**CALIFORNIA HORSE RACING BOARD**

ITEM 234 of the Budget Bill

Budget page 653  
Budget line No. 41

**For Support of the California Horse Racing Board From the Fair and Exposition  
Fund**

Amount requested -----	\$140,747
Estimated to be expended in 1949-50 Fiscal Year -----	125,348
 Increase (12.3 percent) -----	 \$15,399