

**RECOMMENDATIONS**

Amount budgeted .....	\$2,000,000
Legislative Auditor's recommendation .....	2,000,000
Reduction .....	None

**ANALYSIS**

This is a new item and is in addition to \$1,500,000 requested for general emergencies.

The requested reserve of \$2,000,000 for price increases provides for a 16 percent increase in feeding costs and a 11 percent increase in clothing costs above the price level of July 1, 1950, which was the level used in preparation of agency budgets. This item is not limited to price increases in food stuffs and clothing although the amount requested was determined on increases in these items only.

We recommend approval.

**CAPITAL OUTLAY**

The capital outlay budget for the 1951-52 Fiscal Year represents a return to the "pay as you go plan" since all projected expenditures, exclusive of special fund items, will be payable from the General Fund. The one exception to this is the item for the new Governor's residence, payable from the frozen portion of the Postwar Employment Reserve, which will entirely deplete that fund.

The cost of the program for the 1951-52 Fiscal Year is the smallest in the past five fiscal years and is substantially less than in the current fiscal year. The effect of this reduction will be to apparently reduce the total state Budget. In the current fiscal year, the program included \$1,823,047 from the General Fund and \$130,247,961 from reserve funds. In the 1951-52 Fiscal Year, there will be no reserve funds included in the Budget which will thereby reduce the over-all budget exclusive of special funds by approximately \$130,000,000. A partial offset will be the fact that in the 1951-52 Fiscal Year the requested General Fund contribution to capital outlay will be approximately \$28,000,000 instead of only about \$1,800,000 as in the current fiscal year.

A reasonable estimate of the State's yearly capital outlay needs would be approximately \$30,000,000. This would provide annual replacement of obsolete and uneconomical buildings and a yearly increment of additional facilities of all types to keep pace with the continued growth of the State. While the program for the 1951-52 Fiscal Year aggregates close to the \$30,000,000 figure mentioned, it still does not represent the type of yearly replacement and addition which is needed to keep the State abreast of its population growth. Instead it represents largely a portion of the backlog of construction which was needed to bring the State up to a satisfactory standard and which was not accomplished before the depletion of the Postwar Employment Reserve.

In our analysis of the capital outlay program for the 1951-52 Fiscal Year, we have attempted to weed out those items which do not represent an urgent and essential need. Consideration has been given not only to the work and need of the agency, but also to the nature of the individual project. In previous analyses we have pointed out the fact that the Youth

Authority program of construction has been disproportionately slow and that more emphasis was needed in this extremely important field. We have continued with this viewpoint in the present analysis.

In the construction program of the adult facilities of the Department of Corrections, we believe that it is now possible to achieve a distinct reduction in expenditures, particularly in view of the fact that a greatly expanded national military mobilization program will inevitably reduce our adult prison populations. The same forces which will tend to reduce our prison populations will also tend to reduce state college enrollments, and consequently, we believe that here, too, it will be possible to reduce the pace of the construction program.

On the other hand, the inmate population trends of the Department of Mental Hygiene will not be affected downward by the mobilization effort. In fact, the possibility exists that the upward trend may be accelerated. Whereas the Director of the Department of Mental Hygiene has stated that the increased treatment program in mental hospitals will reduce the pressure for added facilities, the net result of the therapy program will probably be a more rapid moving of patients through the hospitals, but little if any relief from new admissions. Consequently, the construction program of the Department of Mental Hygiene should not be decreased in pace.

In recreational and related fields, we believe that only the most urgent and essential items should be constructed. The State Department of Agriculture has waived its needs for the 1951-52 Fiscal Year in a sincere effort to assist the State in taking care of its most essential needs with the funds available.

In the Budget Acts of 1949 and 1950, the Legislature took a firm control of appropriations for capital outlay by making each individual construction project the subject of a separate numbered line item in the Budget Acts. This limited the funds for a given project to that for which the funds were specifically appropriated, prevented the transfer of funds from one project to another, and by means of other language in the act, assured the return of any savings to the fund from which the appropriation was made. We believe that the Legislature should continue this type of control in the Budget Act of 1951. Such continued control will help to secure certain desirable effects. It should bring increased pressure to make estimates of construction costs more accurate and realistic. Planning and design should also benefit by being more restrained and functional in character. In every case, an estimate contains a substantial amount for contingencies. These contingencies should normally be reserved for genuine, unexpected costs which may occur in the course of construction such as increased price of materials. Therefore, we feel that a well-conceived estimate should ordinarily require no other form of augmentation. Moreover, in the event of totally unforeseen and unexpected price increases, it is always possible to augment appropriations by subsequent legislation as the need is clearly demonstrated, such as was done in the 1950 Special Session by enactment of Chapter 42.

**CAPITAL OUTLAY**

**Department of Agriculture**

ITEM 271 of the Budget Bill

Budget page 846  
Budget line No. 76

*For Minor Construction, Department of Agriculture, From the General Fund.*

Amount budgeted -----	\$8,010
Legislative Auditor's recommendation -----	8,010
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Reduction -----	None

The projects contained in this item have all been carefully screened and discussed by the Department of Agriculture, the Department of Finance and the Legislative Auditor's staff. They represent only the most urgent needs to prevent deterioration or to minimize inconvenience to the public. We recommend approval of this item as requested.

**Poultry Improvement Commission**

ITEM 272 of the Budget Bill

Budget page 848  
Budget line No. 56

*For Minor Construction, Poultry Improvement Commission, Payable From the Fairs and Expositions Fund*

Amount budgeted -----	\$4,870
Legislative Auditor's recommendation -----	4,870
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Reduction -----	None

This item represents a series of minor projects such as painting and paving of roadways which are essential to prevent further deterioration to buildings and roadways. We recommend approval of the item as requested.

**Department of Corrections**

The capital outlay expenditure program for the Department of Corrections in the 1951-52 Fiscal Year is budgeted at a total of \$3,687,851, all of which is payable from the General Fund. Of this total, \$3,515,596 is major construction, and \$172,255 is for minor construction. The entire sum is included for legislative appropriation in the 1951 Budget Act.

The program for the current fiscal year is estimated at a total of \$14,148,508. This is broken down into \$499,314 for real property acquisition, \$13,295,898 for major construction, both being payable from the Postwar Employment Reserve, and \$353,296 for minor construction, of which \$107,295 is payable from the General Fund and \$246,001 is payable from the Postwar Employment Reserve. To return again to the total of \$14,148,508 for the current fiscal year, we find that the Legislature appropriated \$10,413,785 in the Budget Act of 1950, while the balance of \$3,734,723 comes from balances available out of previously appropriated postwar employment reserve funds.

In our review of the projects requested, we have recommended those which will help in relieving the immediate overcrowding problem, those which represent augmentations made necessary by continuing price increases, and those which we believed to be urgently necessary to the proper operation of an institution. Minor projects were carefully screened prior to the formulation of the budget in conjunction with the Department of Finance and the Department of Corrections so that only those

items were included which were deemed of the utmost urgency in maintaining a reasonable standard of repair and maintenance at the various institutions, or those which were most essential to the efficient operation of the institutions. Our recommended reductions, or eliminations, in major construction projects have been predicated upon changing conditions, excessive costs or insufficient justification. As of June 30, 1950, the actual total population in all penal institutions was 11,497, representing an overcrowding of 89.7 percent based on rated capacities of the various institutions. It is interesting to note that in December of 1949, the estimated total population for June 30, 1950, was placed at 11,200, which would indicate sound estimating in view of the total actually achieved. At the same time, the total population estimated for June 30, 1951, was 11,614. The current estimate for the same date is now 11,855 with an overcrowding factor of 92.5 percent. If current prison population trends continue, and if planned construction is allowed and completed, it is estimated that by 1954 the overcrowding factor will have dropped to 27.6 percent. However, past experience indicates that prison population trends tend to level off or even decrease during war or extensive mobilization periods. In view of the present national situation, we believe that the estimated prison population for the next two or three years will not be fully realized.

ITEM 273 of the Budget Bill

Budget page 851  
Budget line No. 24

*For Major Construction, Medical Facility, From the General Fund*

Amount budgeted .....	\$1,080,811
Legislative Auditor's recommendation .....	1,060,411
	\$20,400
Reduction .....	\$20,400

**ANALYSIS**

This item is presented in a schedule of two projects, one being an augmentation due to price increase amounting to \$1,015,711 and the other being the preparation of preliminary plans for construction of additional capacity which will increase the total inmate population from 600 as now authorized to a total of 1,038. Planning money for this project is estimated on the basis of 1½ percent, or \$65,100, of the estimated cost of the additional construction.

a. The additional cost, due to price increases, is being included in the 1951-52 Budget rather than being requested from funds in Chapter 42 of the Statutes of 1950 because of the fact that the actual letting of the contract will probably not take place before July 1, 1951, and consequently, there is no immediate need for the augmentation money which would otherwise have to be supplied by the limited amount of funds made available by Chapter 42. The augmentation represents approximately a 16 percent increase over the sum of \$6,380,500 which was appropriated for this project by Chapter 2 of 1950. On the whole, this increase is in line with the general rise in cost produced by the Korean War and the stepped up war production in this Country. Consequently, we recommend approval of this portion of the item with one exception. We find in the estimate that the sum of \$7,500 has been included for the installation of a truck scale. This institution will have no prison industries and

no farming which would indicate that the truck scale will be used exclusively for weighing incoming shipments of normal operating commodities. In the past we have recommended against the installation of such a scale at Folsom because we believe that truck shipments can be required to present public weighmaster certificates as proof of shipment weights. The Vacaville institution will be on a main highway with ready accessibility to the public weighmasters. Consequently, we recommend against the inclusion of this item in the construction.

b. The total project cost of construction for the additional capacity at this institution has been estimated at \$4,340,000. This figure includes all the engineering, processing, planning and supervision costs as well as a 10 percent project contingency allowance. We believe that an error was made in calculating the cost of preliminary plans at 1½ percent of this figure. Instead, it should be 1½ percent of the total construction cost which is estimated at \$3,480,000. This would provide \$52,200 for preliminary plans, or a reduction of \$12,900. We recommend that this reduction be made as outlined.

ITEM 274 of the Budget Bill

Budget page 851  
Budget line No. 40

*For Minor Construction, Improvements, Repairs and Equipment,*

*Medical Facility, From the General Fund*

Amount budgeted .....	\$25,000
Legislative Auditor's recommendation .....	25,000
Reduction .....	None

This item is to provide for miscellaneous projects of minor alterations and repairs at the temporary Medical Facility on Terminal Island. We recommend approval of this item as requested.

ITEM 275 of the Budget Bill

Budget page 853  
Budget line No. 12

*For Major Construction, Maintenance Shop Building, Institution for Men, Chino, From the General Fund*

Amount budgeted .....	\$275,000
Legislative Auditor's recommendation .....	275,000
Reduction .....	None

The present maintenance shops consist of poorly constructed temporary buildings which present a considerable fire hazard, particularly in connection with paint work and welding work. The new construction will consist of a metal covered, rigid steel frame building containing 20,000 square feet together with 90,000 square feet of corporation yard furnished with ramp, bunkers and platforms, and 1,200 lineal feet of chain link fence around the corporation yard area. We recommend approval of this item as requested.

ITEM 276 of the Budget Bill

Budget page 853  
Budget line No. 38

*For Minor Construction, Improvements, Repairs and Equipment, Institution for Men, Chino, From the General Fund*

Amount budgeted .....	\$40,700
Legislative Auditor's recommendation .....	40,700
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Reduction .....	None

There are six projects involved in this request of which two will be the remodeling of a saddle horse barn into a cow barn and the relocation of buildings in the garden area, all work to be done by inmate labor. Two projects will require outside contract work for the installation of a new boiler at the slaughter house and the construction of two new wood silos. Two projects are for the equipping of a new unit of the education building and a new unit of the library. These items have been carefully screened, and the cost estimates appear to be in line with present trends. We recommend approval of the item as requested.

ITEM 277 of the Budget Bill

Budget page 855  
Budget line No. 30

*For Minor Construction, Improvements, Repairs and Equipment, State Prison at Folsom, From the General Fund*

Amount budgeted .....	\$54,450
Legislative Auditor's recommendation .....	54,456
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Reduction .....	None

This item covers a number of essential minor repair, maintenance and alteration projects, most of which will be performed by inmate labor. Cost estimates have been carefully screened and are believed to be reasonable and reliable. We recommend approval of this item as requested.

ITEM 278 of the Budget Bill

Budget page 857  
Budget line No. 52

*For Major Construction, State Prison at San Quentin, From the General Fund*

Amount budgeted .....	\$249,400
Legislative Auditor's recommendation .....	26,200
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Reduction .....	\$223,200

This item is qualified by a schedule consisting of two individual projects as follows:

a. Alterations of two mess halls consisting of security concrete walls, dividing the large mess hall into four areas, screening above the dividing walls, gun walks, patching tile floor and wainscoting, new mess hall tables, painting all existing and new work, and mechanical and electrical equipment such as new lighting fixtures, new food service equipment, et cetera. The total cost of this project, using inmate labor, together with some paid labor and paid supervision, has been estimated at \$272,700. The sum of \$49,500 has already been provided by the Public Works Board for the construction of the three partitions necessary to divide the large mess hall into four units. This leaves a balance of \$223,200 which is the amount requested in the budget.

We recommend that this particular project be deferred and given further study for the following reasons. The amount already allocated by the Public Works Board will fulfill the fundamental need as expressed by the Department of Corrections to the effect that the very large mess hall represents an extremely difficult security problem and that by dividing it into four smaller units, the problem of security and control will be materially lessened. The cost of the project beyond the building of the partition walls appears to be excessive, and we feel that further consideration and study should be given to it in order to find a more economical solution. In any case, we do not believe that the balance of the project presents an urgent need, and it can readily be deferred for one more year.

b. The second project is for the production of preliminary plans for a commissary, laundry and maintenance shops building as part of the over-all rehabilitation program. The total cost of this project is currently estimated at \$2,146,000, and the total construction cost is estimated at \$1,744,432. One and a half percent of the latter figure, or \$26,200, is the amount necessary to prepare the preliminary plans. We recommend approval of this portion of the item as requested.

**ITEM 279 of the Budget Bill**

Budget page 858  
Budget line No. 10

*For Minor Construction, Improvements, Repairs and Equipment, State Prison at San Quentin, From the General Fund*

Amount budgeted .....	\$13,500
Legislative Auditor's recommendation .....	13,500
Reduction .....	None

This item consists of six essential minor projects of alterations and improvements, all of which will be performed by inmate labor with regular staff assistance and supervision. Estimates of cost appear to be reasonable, and therefore we recommend approval of this item as requested.

**ITEM 280 of the Budget Bill**

Budget page 860  
Budget line No. 46

*For Major Construction and Equipment of Industries Buildings, State Prison at Soledad, From the General Fund*

Amount budgeted .....	\$592,000
Legislative Auditor's recommendation .....	592,000
Reduction .....	None

This item consists of a group of steel frame, metal covered buildings together with road and yard paving and security fencing. Approximately 20,000 square feet will be provided for industry work space, 15,000 square feet for warehouse space and 5,000 square feet for industries administration. The project represents approximately one-half the square footage needed for the total planned eventual program. We believe that the class of inmates in this institution is well suited to an industries program, and since there are no other facilities now provided for this purpose, we recommend that this item be approved as requested.

**Capital Outlay**

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**ITEM 281** of the Budget BillBudget page 860  
Budget line No. 67**For Minor Construction, Improvements, Repairs and Equipment, State Prison at  
Soledad, From the General Fund**

Amount budgeted .....	\$28,605
Legislative Auditor's recommendation .....	28,605
Reduction .....	None

This item consists of six essential minor alteration and repair projects, most of which will be constructed by the use of inmate labor. One of the most important of the projects is the conversion of the present facilities to form a minimum security farm unit. Costs have been carefully screened, and we believe that they are reasonable. We recommend approval of this item as requested.

**ITEM 282** of the Budget BillBudget page 862  
Budget line No. 24**For Major Construction, Preparation of Preliminary Plans for New Medium  
Security Prison From the General Fund**

Amount budgeted .....	\$182,500
Legislative Auditor's recommendation .....	---
Reduction .....	\$182,500

A new medium security prison is being planned with a capacity of 1,500 inmates at a total estimated project cost of \$15,000,000. The estimated construction cost is \$12,170,000. One and one-half percent of the latter figure, or \$182,500, is the amount considered necessary to prepare preliminary plans for this project.

The upward trend of prison populations in the past few years would indicate that additional medium security facilities will probably be needed by 1954 or 1955. However, we believe that the incidence of war-time conditions, or of intensified mobilization, will retard the rate of prison population growth to a considerable extent. Consequently, we recommend that this item be deferred for at least one year.

**ITEM 283** of the Budget BillBudget page 863  
Budget line No. 20**For Major Construction and Equipment, Vocational Institution, Lancaster,  
From the General Fund**

Amount budgeted .....	\$1,135,885
Legislative Auditor's recommendation .....	187,083
Reduction .....	\$948,802

The Budget Act of 1950 appropriated \$2,534,200 to construct most of the second unit of the new vocational institution at Tracy. Certain items totaling approximately \$350,000 were not included at that time because they were considered "tail end" items which could be readily deferred to the following year. The appropriation was also intended to cover those items which had been deleted from the first unit by Item 372.1a of the Budget Act of 1949. These were items which at that time

were somewhat controversial either because of excessive cost due to the type of construction proposed or because the need for the individual project was in some doubt. These differences were resolved prior to the adoption of the Budget Act of 1950, and the previously delted projects were included.

The "tail end" items, amounting to approximately \$350,000, which were deferred from the 1950 estimate, are now being proposed to be financed for construction in the 1951-52 Budget. However, the cost of these items has now risen to approximately \$397,000. In addition, the ascending construction cost index has increased the estimated cost of construction of those projects which were allowed in the 1950 Budget Act by \$158,800. This makes a total of \$555,800 of additional money which is needed to bring the construction of the second unit to completion. The Department of Corrections is also requesting the sum of \$580,085 for operating equipment at the new institution. This makes a grand total of \$1,135,885 which is being requested for this institution in the 1951-52 Budget.

We recommend that this item be reduced by \$948,802 for the following reasons. The second unit included approximately \$950,000 for staff and employee's residences. Rising costs have now increased this figure to approximately \$1,100,000. The plans included a residence for the warden and 12 individual, one-family residences for top-level staff. In addition, there were substantial facilities planned for single male employees, single female employees, and married-couple employees. In line with our recommendations in prior years to the effect that state-owned employee housing should be provided to the extent of only the barest essential minimum, we feel that the location of this institution, which is approximately four miles east of Tracy, 10 miles west of Manteca and 15 miles south of Stockton, does not warrant the provision of state-owned employee housing beyond that necessary for the warden, the assistant warden, the chief engineer, the business manager, and a doctor, five individual residences in all. We believe that other employees can be adequately housed in the three cities mentioned.

Following is a schedule listing the items or projects contained in the second unit for which \$2,534,200 was appropriated by Item 302 of the Budget Act of 1950, and for which additional funds are now requested. The first column labeled "1950 Budget Estimates" shows the estimated construction cost of each project as of January, 1950. The figures followed by an asterisk are those which were deferred for inclusion in the 1951 Budget request. The second column shows the estimated cost of construction for each of these projects as of October, 1950, based on a California index of 600. The figures followed by an asterisk are the projects which were deferred from the 1950 Budget and are now being included in the request for the 1951-52 Fiscal Year. The underlined figures in both columns are the estimated costs of construction of administrative staff residences and employees' residences.

Table I

	1950 Budget estimates	1951 Budget estimates
Recreation group -----	\$187,100	\$213,300
Industries group -----	43,865	50,000
Institution services, parking, landscaping -----	310,464	354,000
Agricultural group -----	284,004	323,700
Canteen building -----	31,302	35,700
Garage and service station -----	72,326	82,500
Receiving warehouse -----	28,805	32,800
Incinerator -----	9,585	11,000
Public address system -----	8,051	9,200
Field house -----	294,053	335,200
Public parking lot -----	28,410	32,400
Sports lighting * -----	23,963*	27,300*
Industries shops * -----	244,462*	273,700*
Roads and yard paving * -----	51,261*	58,400*
Security lighting * -----	1,725*	2,000*
Bleachers, field and elsewhere * -----	17,253*	19,700*
Property line fencing * -----	9,585*	10,900*
Administrative staff residences -----	385,036	439,000
Employees' residences -----	571,609	651,600
Institution services -----	107,007	122,000
Estimated total cost this project -----		\$3,089,400
Total rounded -----		\$3,090,000
Funded by Item 302, Chapter 2, 1950 -----		2,534,200
Balance required for construction -----		\$555,800
Required for equipment, Department of Corrections estimate -----		580,085
Total requirements for 1951 Budget -----		\$1,135,885

The following schedule is a breakdown of the individual projects within the administrative staff residence group and the employees' residence group. The first column labeled 1950 Budget Estimates indicates the estimated construction cost of each individual project as of January, 1950. The second column labeled 1951 Budget Estimates indicates the estimated construction cost of each individual project as of October, 1950, based on the California index of 600. The third column labeled Pro Rata for five residences is our recommendation for the amount that should be allowed for five residences, three double garages, the necessary auxiliary facilities and *no furnishings*. The fourth column labeled Reduction is the total recommended amount of reduction.

Table II

	1950 Budget estimates	1951 Budget estimates	Pro rata for five residences	Reduction
Administrative staff residences				
Group D				
Water services -----	\$8,627	\$9,834	\$3,782	\$6,052
Warden's residence -----	33,548	38,244	38,244	---
Associate staff residences (4) -----	82,910	94,517	64,000	30,517
Other staff residences (8) -----	143,775	163,903	---	163,903
Double garages (5) -----	5,751	6,556	3,933	2,623
Telephone system -----	2,396	2,731	1,050	1,681
Sewer services, sanitary -----	2,876	3,278	1,260	2,018
Sewer services, storm -----	4,313	4,916	1,890	3,026
Electrical distribution system -----	7,189	8,195	3,152	5,043
Street lighting -----	4,792	5,462	2,100	3,362
Roads and walks -----	36,490	41,598	15,999	25,599
Landscaping -----	11,502	13,112	5,043	8,069
Gas services -----	3,067	3,496	1,345	2,151
Furnishings -----	37,800	43,158	---	43,158
Total -----	\$385,036	\$439,000	\$141,798	\$297,202

TABLE II—Continued

Employees' residences Group E	1950 Budget estimates	1951 Budget estimates	Pro rata for five residences	Reduction
Single male quarters -----	\$112,942	\$651,600	---	\$651,600
Single women's quarters -----	67,287			
Guest's quarters -----	24,572			
Married couples' quarters -----	139,259			
Garages -----	52,142			
Employees' recreation building -----	47,925			
Sewer services, sanitary -----	6,518			
Sewer services, storm -----	5,272			
Water services -----	6,901			
Electrical distribution system -----	9,585			
Telephone system -----	1,917			
Roads and walks -----	46,736			
Landscaping -----	8,626			
Street lighting -----	5,272			
Gas services -----	3,355			
Furnishings -----	22,500			
<b>Total -----</b>	<b>\$571,609</b>			<b>\$948,802</b>

In the above schedule in the administrative staff residences group, it will be noted that we are recommending that all furnishings be eliminated from those residences which are recommended to be built. This includes the warden's residence. It will be noted that the furnishings which were scheduled for 13 residences amounted to approximately \$43,158, or an average \$3,320 per residence. We feel that the State should adopt a policy of providing no furnishings in regular family types of dwellings. This would not include single room facilities where such are provided. We wish to point out also that by furnishings we do not mean such items of normal equipment as refrigerator, cooking range, hot water heater, space heater, air coolers, where needed, and normal basic equipment of this type.

The recommended reduction, if approved, will still permit the inclusion of the previously deferred items and augmentations for price increase by the shifting of funds previously appropriated for residence construction.

ITEM 284 of the Budget Bill

Budget page 863  
Budget line No. 44

For Minor Construction, Vocational Institution, Lancaster, From the General Fund

Amount budgeted -----	\$10,000
Legislative Auditor's recommendation -----	10,000
Reduction -----	None

This item is needed to provide funds for numerous, but unscheduled, minor items of repair necessary to maintain the temporary buildings at Lancaster in a reasonably usable condition. We recommend approval of this item as requested.

Youth Authority

The total capital outlay program for the California Youth Authority in the 1951-52 Fiscal Year is proposed at \$2,792,483 payable from the General Fund. This is made up of \$2,399,063 for major construction,

\$93,420 for minor construction and \$300,000 for real property acquisition for a youth training school site.

In the current fiscal year, the estimated expenditures for capital outlay are considerably greater, amounting to \$7,246,139 of which \$7,190,504 is payable from the Postwar Employment Reserve and \$55,635 is payable from the General Fund. The Budget Act of 1950 appropriated \$3,109,082 of this grand total, while the balance was available from the Postwar Employment Reserve by previous appropriation. The need for additional space in the California Youth Authority has not yet been adequately met as evidenced by the fact that county jails and juvenile halls throughout the State are still critically overcrowded with children of the type that would benefit from the program offered by the California Youth Authority. Construction that has been completed to date has produced no additional capacity, but has largely replaced inadequate and unsafe facilities. Construction scheduled for completion between the present time and the end of the 1951-52 Fiscal Year will, of course, result in additional capacity. In this category would be the northern and southern reception centers and the new dormitories at Paso Robles and Los Guilucos.

The Youth Authority, under present code restrictions, is not required to accept commitments beyond its designed temporary capacity. Nevertheless, we believe that the need for additional capacity will continue to rise through a war emergency period, and the pressures from overcrowded county jails and juvenile halls will continue to increase. Therefore, we recommend that the construction program for the California Youth Authority should be expedited.

ITEM 285 of the Budget Bill

Budget page 870  
Budget line No. 20

*For Major Construction, Youth Training School, From the General Fund*

Amount budgeted .....	\$523,438
Legislative Auditor's recommendation .....	523,438
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Reduction .....	None

This item is qualified by the following schedule :

a. Acquisition of site .....	\$300,000
b. Plans and specifications .....	223,438

The acquisition of a site for a new youth training school to be administered by the California Youth Authority is in line with the provisions of Chapter 303 of the Statutes of 1949. It is contemplated that the institution, which will house 600 inmates, will provide security of a greater degree than any of the institutions now operated by the Youth Authority. The inmates are expected to be in the 16 to 21 age group of a type which will benefit more from the Youth Authority program than from that offered at the new vocational institution at Tracy, which will be operated by the California Department of Corrections. We recommend approval of this item as requested.

**ITEM 286 of the Budget Bill**

Budget page 872  
Budget line No. 13

*For Major Construction, Southern California Reception Center and Clinic,  
From the General Fund*

Amount budgeted .....	\$168,000
Legislative Auditor's recommendation .....	168,000
Reduction .....	None

This item is qualified by the following schedule :

- a. Partial site development to provide mechanical, electrical and structural services for new units..... \$10,000
- b. Construct one inmate dormitory of 50-bed capacity..... \$158,000

Available financing will provide a capacity of 250 beds with an ultimate planned capacity of 350 beds. The construction proposed by this request will increase the capacity to 300. Since Southern California presents the greatest need for additional ward capacity in the California Youth Authority, we recommend approval of this item as requested.

**ITEM 287 of the Budget Bill**

Budget page 873  
Budget line No. 12

*For Major Construction, Forestry Camps for Boys, From the General Fund*

Amount budgeted .....	\$178,500
Legislative Auditor's recommendation .....	178,500
Reduction .....	None

This item is qualified by a schedule of individual projects as follows :

- a. Construct kitchen and dining hall at Course Gold Camp..... \$59,500
- b. Construct 70-boy dormitory at Course Gold Camp..... \$119,000

These two projects are actually replacements of existing facilities which were originally converted from old CCC buildings of a very temporary type of construction. The buildings have now deteriorated to the point where we believe that replacement is justified. It is anticipated that this camp will continue in service indefinitely, and certainly, for the next 10 or 15 years. Consequently, we recommend approval of this item as requested.

**ITEM 288 of the Budget Bill**

Budget page 873  
Budget line No. 29

*For Minor Construction, Forestry Camps for Boys, From the General Fund*

Amount budgeted .....	\$26,500
Legislative Auditor's recommendation .....	26,500
Reduction .....	None

This item consists of a project of reroofing at the Whitmore Camp and a project for the construction of a recreation hall at the Coarse Gold Camp. In the first instance, the work will be performed by inmate labor and is well justified since the original composition roofs on the administration dormitory, kitchen and laundry buildings are in a badly leaking condition. The recreation hall is needed to replace the existing hall which will be torn down since it is part of the existing dormitory which is being replaced as indicated in the previous item. We recommend approval of this item as requested.

**Capital Outlay**

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ITEM 289 of the Budget Bill

Budget page 874  
Budget line No. 12**For Major Construction, Fricot Ranch School for Boys, From the General Fund**

Amount budgeted .....	\$88,000
Legislative Auditor's recommendation .....	88,000
Reduction .....	None

This item consists of a schedule of two projects as follows:

a. Construct five residences .....	\$63,000
b. Replace earthen ditch with steel pipe line (partial) .....	\$25,000

The first project is needed to replace three existing houses, which are so deteriorated that it is no longer safe to continue to use them, nor is it economical to expend any money for temporary repairs. Two of the new houses will be additional in order to provide more residence space for the staff. The houses will cost an average of \$12,600 each for which the Division of Architecture should be able to provide from 950 to 1,000 square feet of residential area. The school is located in isolated mountainous back-country, approximately 12 miles from San Andreas, over a narrow, winding and steep mountain road. Consequently, we believe that state-owned employee housing is justifiable at this site.

The second project provides for the first year of what will probably be a five year program, or an ultimate total cost of \$125,000 to replace the existing eight and one-half mile earthen ditch which runs from the upper reservoir to the head gate. The present ditch is susceptible to a considerable loss of water by ground absorption which cannot be tolerated during dry seasons as the total water supply is only a little more than adequate. Furthermore, during stormy weather, the water in the ditch becomes muddy. We believe, that this project is a necessary one. We recommend approval of this item as requested.

ITEM 290 of the Budget Bill

Budget page 874  
Budget line No. 33**For Minor Construction, Fricot Ranch School for Boys, From the General Fund**

Amount budgeted .....	\$5,750
Legislative Auditor's recommendation .....	5,750
Reduction .....	None

This item comprises three minor but essential projects of repair and replacement. Costs have been carefully examined, and we believe they are in line with present price trends. We recommend approval of this item as requested.

ITEM 291 of the Budget Bill

Budget page 876  
Budget line No. 42**For Minor Construction, Fred C. Nelles School for Boys, From the General Fund**

Amount budgeted .....	\$30,110
Legislative Auditor's recommendation .....	30,110
Reduction .....	None

This item consists of five minor, essential projects which are needed to keep the institution plant in proper working condition and to prevent further deterioration. Costs have been carefully checked and are believed to be in line with present price trends. We recommend approval of this item as requested.

ITEM 292 of the Budget Bill

Budget page 878  
Budget line No. 13

*For Major Construction, Paso Robles School for Boys, From the General Fund*

Amount budgeted .....	\$306,000
Legislative Auditor's recommendation .....	306,000
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Reduction .....	None

This item consists of a schedule of three projects as follows :

- a. Install central power plant and steam distribution system..... \$129,500
- b. Partial site development..... 15,000
- c. Construction one 50-boy dormitory..... 161,500

The original planning of this institution did not consider a power house of the magnitude which this request would construct because of the fact that the institution was visualized as being a series of individual buildings, each containing its own heating system. However, in the course of designing the plant, it was considered more practicable to combine many of the individual projects into large functional units, and in so doing achieve more economical construction as well as a more simplified functional control of the institution. The plan now calls for one building housing the mess halls, kitchen, bakery, commissary, fire house, laundry and boiler plant instead of the previously planned individual buildings which would have resulted. Consequently, it was decided to combine all the heating needs of the institution in one large power plant. It should be pointed out that each of the previously planned individual buildings carried within each estimate a certain sum for providing heating facilities in each building. Normally, this sum would have been available for transfer and pooling to finance, to a considerable extent, the construction of the power house. However, the rising construction index has used up this pro rata portion despite economy which could be effected by combining single units into a large building. This, of course, obviated the necessity to apply for augmentation because of price rise. We recommend approval of this project as requested.

The request for partial site development is to take care of the construction of utilities, roads and walkways for the power plant and the additional dormitory.

The construction of one additional 50-boy dormitory will bring the capacity of this institution up to 290 inmates. The preliminary plans contemplated each 50-boy cottage to consist of approximately 7,000 square feet. However, in the process of actual design, and with the experience obtained from the construction of the Fricot Ranch dormitories, it was determined that 7,665 square feet would be necessary. This would allow approximately 150 square feet per inmate, which appears to be reasonable. The estimate of construction cost for the smaller building as of January, 1950, was approximately \$130,000. The current estimate, allowing for price increase as well as increase in the size of the building, is \$161,500. We recommend approval of the entire item as requested.

**Capital Outlay**

— 468 —

ITEM 293 of the Budget Bill

Budget page 878  
Budget line No. 38**For Minor Construction, Paso Robles School for Boys, From the General Fund**

Amount budgeted -----	\$2,000
Legislative Auditor's recommendation -----	2,000
Reduction -----	None

This item is for miscellaneous and unscheduled items of repair which are necessary to maintain the temporary facilities until such time as they can be completely abandoned. We recommend approval of this item as requested.

ITEM 294 of the Budget Bill

Budget page 880  
Budget line No. 13**For Major Construction, Master and Preliminary Plan, Preston School of Industry, From the General Fund**

Amount budgeted -----	\$35,125
Legislative Auditor's recommendation -----	35,125
Reduction -----	None

Construction cost of an administration building, four dormitories, commissary, vocational and trades buildings and a bakery addition to the kitchen is approximately \$2,300,000. One and a half percent of this figure, or \$35,125 is the amount needed to prepare a master plan for all the buildings and preliminary plan of each individual building. We recommend approval of this item as requested.

ITEM 295 of the Budget Bill

Budget page 880  
Budget line No. 35**For Minor Construction, Preston School of Industry, From the General Fund**

Amount budgeted -----	\$14,660
Legislative Auditor's recommendation -----	14,660
Reduction -----	None

This item is comprised of six essential minor projects, some of which can be performed by inmate labor and which are necessary to increase the operating efficiency of the institution, replace electrical fire hazards and to repair the telephone system. Costs have been carefully checked and are believed to be in line with present price trends. We recommend approval of this item as requested.

ITEM 296 of the Budget Bill

Budget page 882  
Budget line No. 13**For Major Construction, Los Guilucos School for Girls, From the General Fund**

Amount budgeted -----	\$160,000
Legislative Auditor's recommendation -----	160,000
Reduction -----	None

This item is comprised of two projects in accordance with the following schedule:

a. Partial site development -----	\$10,000
b. Construct one 40-girl dormitory -----	\$150,000

Project "a" represents the cost of providing electrical, mechanical and sanitary services and grading the site for the additional dormitory.

Project "b" will increase the capacity of the school from the present 210 to 250 wards. The building will contain 7,030 square feet, together with 1,450 square feet of covered passage. Two such dormitories were appropriated for in the current fiscal year budget at a cost of \$127,800 each. The increased construction cost of the unit being requested for the 1951-52 Fiscal Year is \$22,200, or 17.4 percent, which represents the average rise in construction index since the first estimate was made in January of 1950. We recommend approval of this item as requested.

ITEM 297 of the Budget Bill

Budget page 882  
Budget line No. 36

*For Minor Construction, Los Guilcos School for Girls, From the General Fund*

Amount budgeted -----	\$14,400
Legislative Auditor's recommendation -----	14,400
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Reduction -----	None

This item represents two projects, one for the repair of the old dormitory roofs which have deteriorated considerably and one for repainting the old dormitories and administration buildings. Both projects are necessary to prevent further deterioration. Costs have been carefully examined and are believed to be in line with the current construction index. We recommend approval of this item as requested.

ITEM 298 of the Budget Bill

Budget page 883  
Budget line No. 60

*For Major Construction, Ventura School for Girls, From the General Fund*

Amount budgeted -----	\$1,240,000
Legislative Auditor's recommendation -----	-----
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Reduction -----	\$1,240,000

This item consists of four projects as follows:

a. Site development -----	\$186,500
b. Construction of central kitchen, dining-room and commissary -----	531,000
c. Construction two 50-girl dormitories -----	335,000
d. Construction of restricted detention building -----	187,500

The construction of a new plant on the present site of the Ventura School for Girls has been a matter of some doubt and conflicting opinion for a number of years. The Public Works Board, in its meeting of December 11, 1950, approved the expenditure of \$5,000, payable from Chapter 145 of the Statutes of 1946, for the study of a master plan and survey of the justification for the continuance of the institution at its present site. We believe that sufficient doubt exists as to the advisability of continuing the institution at its present site to fully justify such a study. Consequently, we suggest that an appropriation for new construction on the present site would be premature at this time. We recommend, therefore, that the item be deferred for consideration in the Budget of the 1952-53 Fiscal Year, by which time the study should have been completed and made available to the Legislature for consideration.

While the present buildings are in many cases in poor condition, we do not believe that the problem is so urgent as to require appropriation at this time.

## Department of Education

## State Colleges, Technical Colleges and Special Schools

The total capital outlay program of the Department of Education for the 1951-52 Fiscal Year amounts to \$3,821,691 of which \$2,648,826 is payable from the General Fund, \$555,188 is payable from the State College Fund, and \$617,677 is payable from the Fair and Exposition Fund.

Total expenditures for major construction are proposed to be \$3,056,466 of which \$2,118,700 is payable from the General Fund, \$468,746 is payable from the State College Fund and \$469,000 is payable from the Fair and Exposition Fund. Total minor construction is proposed to be \$765,245 of which \$530,126 is payable from the General Fund, \$86,442 is payable from the State College Fund and \$146,677 is payable from the Fair and Exposition Fund. The entire program will require appropriations as there are no carry-overs from previously appropriated funds.

The capital outlay expenditure program estimated for the current fiscal year is considerably greater than that which is proposed for the succeeding fiscal year. This totals \$31,586,552, of which only \$119,300 is payable from the General Fund, \$29,288,702 is payable from the Postwar Employment Reserve, \$1,513,411 is payable from the State College Fund, and \$665,139 payable from the Fair and Exposition Fund. A total of \$30,239,904 from all fund sources is estimated to be expended for major construction, and \$610,499 from all sources is expected to be expended for minor construction. Most of the money estimated to be expended in the current fiscal year consisted of carry-overs from previous appropriations. The Budget Act of 1950 appropriated a total of only \$8,051,122 of which \$6,450,370 came from the frozen portion of the Postwar Employment Reserve, \$119,300 from the General Fund, \$1,057,683 from the State College Fund, and \$423,769 from the Fair and Exposition Fund. For all practical purposes, previously appropriated reserves have now been completely exhausted, and the State Department of Education college building program, as well as special schools, will be on a current appropriation basis in the 1951-52 Fiscal Year and subsequent years.

The State Department of Education has indicated that the total college enrollment for the current fiscal year on a full-time equivalent basis will be 26,236. This is estimated to increase each year thereafter until it reaches 33,880 in the 1954-55 Fiscal Year. Using the latter figure as a basis and assuming that the 1951 Budget Act will allow all items of capital outlay as requested, it has been estimated that as of June 30, 1952, the total permanent plant requirements which will have been either financed or completed as compared with the plant size necessary to take care of the 1954-55 enrollment, will vary from a low of 24 percent at Sacramento State College to a high of 75 percent at San Francisco State College. However, in view of the national mobilization program and the almost certain fact that 18-year-olds will be included in the draft, we believe the enrollment figures to be optimistic and that consequently, the actual permanent plant sizes will be more adequate percentage-wise than the department's estimates would indicate. It is interesting to note that while the San Francisco State College is estimated to have approximately 75 percent of its required plan and Fresno 63 percent, in both

cases this will be on a split campus basis which, at San Francisco State College, is giving definite indications of being an uneconomical method of operation.

ITEM 299 of the Budget Bill

Budget page 889  
Budget line No. 42

*For Minor Construction, Chico State College, From the General Fund*

Amount budgeted -----	\$92,040
Legislative Auditor's recommendation -----	92,040
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Reduction -----	None

This item consists of approximately 24 projects of essential minor maintenance, repairs and alterations which are necessary to increase operational efficiency of the plant, prevent further deterioration and provide adequate facilities. Estimates of cost have been carefully checked and prices appear to be in line with the current cost index. We recommend approval of this item as requested.

ITEM 300 of the Budget Bill

Budget page 892  
Budget line No. 29

*For Major Construction, Fresno State College, From the General Fund*

Amount budgeted -----	\$670,200
Legislative Auditor's recommendation -----	670,200
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Reduction -----	None

This item consists of two projects as follows:

a. Construction of boiler plant, new campus -----	\$295,200
b. Site development, new campus -----	\$375,000

The boiler plant is an essential auxiliary to the operation of the new campus and as such, should be constructed as soon as possible. The site development represents a portion of the estimated total cost of site development which is \$1,278,000. This will provide street and road facilities, electrical, telephone, fire alarm, gas, water and steam distribution services, sewage facilities, storm drainage, landscaping and sprinkler systems. We recommend approval of this item as requested.

ITEM 301 of the Budget Bill

Budget page 892  
Budget line No. 63

*For Minor Construction, Fresno State College, From the General Fund*

Amount budgeted -----	\$34,924
Legislative Auditor's recommendation -----	34,924
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Reduction -----	None

This item consists of ten projects of essential minor repair and maintenance work. They are needed to prevent further deterioration and keep the plant in good operating condition. Costs have been carefully checked and are believed to be in line with the current construction index. We recommend approval of this item as requested.

**Capital Outlay**

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**ITEM 302 of the Budget Bill**Budget page 892  
Budget line No. 33**For Major Construction, Fresno State College, From the State College Fund**

Amount budgeted .....	\$468,746
Legislative Auditor's recommendation .....	468,746
Reduction .....	None

This item is composed of a schedule of ten projects as follows:

a. Remodel building for slaughter house.....	\$115,886
b. Construct beef feeding barn, partial cost.....	41,866
c. Farm site development.....	145,444
d. Initial complement of equipment, college farm.....	63,000
e. Construct central swine unit building.....	16,686
f. Construct poultry unit building.....	4,282
g. Construct dairy products processing plant.....	15,269
h. Construct beef and hog fattening units.....	37,317
i. Construct cattle barn.....	3,572
j. Construct viticulture, fruit and nut building.....	25,424

Projects "a" and "b" appear to be entirely new, whereas the balance of the projects appear to be augmentations of previously appropriated funds. In any case, we have not at this time received sufficient data to analyze these projects except to say that they appear considerably high in cost. We recommend approval of this item subject to its consideration by the Joint Committee on Agriculture and Livestock Problems and the supplying of accurate data both as to the cost of these projects and the need for the functions served thereby.

**ITEM 303 of the Budget Bill**Budget page 892  
Budget line No. 67**For Minor Construction, Fresno State College, From the State College Fund**

Amount budgeted .....	\$86,442
Legislative Auditor's recommendation .....	86,442
Reduction .....	None

This item consists of seven projects of minor construction, four of which appear to be augmentations of previous appropriations for the same purpose. We have received insufficient data on these projects, and we recommend approval of the item subject to the consideration of the Joint Committee on Agriculture and Livestock Problems and the furnishing of sufficient data, both as to cost of construction and justification of the function to be served thereby.

**ITEM 304 of the Budget Bill**Budget page 895  
Budget line No. 44**For Minor Construction, Humboldt State College, From the General Fund**

Amount budgeted .....	\$37,590
Legislative Auditor's recommendation .....	37,590
Reduction .....	None

This item consists of 16 essential minor projects of repairs and alterations which are needed to eliminate hazards and to prevent further deterioration of the plant. Estimated costs for the work have been carefully reviewed and are believed to be in line with the current construction index. We recommend approval of this item as requested.

ITEM 305 of the Budget Bill

Budget page 901  
Budget line No. 26

*For Major Construction, San Diego State College, From the General Fund*

Amount budgeted -----	\$1,448,500
Legislative Auditor's recommendation -----	1,448,500
Reduction -----	None

This item is comprised of a schedule of five projects as follows :

a. Boiler plant addition -----	\$70,000
b. Industrial arts and engineering building, partial cost -----	\$363,000
c. Music and speech arts building, partial cost -----	\$497,000
d. Natural science building, partial cost -----	\$267,000
e. Site development, partial cost -----	\$251,500

Project "a" is a necessary addition to the existing boiler plant which is now operating at full capacity and which, therefore, cannot absorb the additional load imposed by new and expanded buildings.

The other four projects are augmentations of buildings previously approved and appropriated for and represent those portions which were deferred at that time. We recommend approval of this item as requested.

ITEM 306 of the Budget Bill

Budget page 901  
Budget line No. 50

*For Minor Construction, San Diego State College, From the General Fund*

Amount budgeted -----	\$104,815
Legislative Auditor's recommendation -----	104,815
Reduction -----	None

This item is composed of 26 essential minor projects of construction, repair, replacement and maintenance which are needed to prevent further deterioration of the plant, remove existing hazards and provide for more efficient use of the facilities. Cost estimates have been carefully reviewed and are believed to be in line with the current construction index. We recommend approval of this item as requested.

ITEM 307 of the Budget Bill

Budget page 905  
Budget line No. 44

*For Minor Construction, San Francisco State College, From the General Fund*

Amount budgeted -----	\$48,620
Legislative Auditor's recommendation -----	44,640
Reduction -----	\$3,980

This item consists of 11 essential minor projects of painting and repair at the old campus which is needed to prevent the buildings from deteriorating rapidly. We believe, however, that one item of \$3,980 for the interior, corridors and classrooms of Anderson Hall is in error in that it is a repetition of work contained in another item. Estimates of cost have been carefully reviewed and are believed to be in line with the current construction index. We recommend approval of this item with the exception of the one project for \$3,980.

**Capital Outlay**

**ITEM 308** of the Budget Bill

Budget page 907  
Budget line No. 45

**For Minor Construction, San Jose State College, From the General Fund**

Amount budgeted -----	\$57,520
Legislative Auditor's recommendation -----	57,520
Reduction -----	None

This item consists of nine urgent minor projects of repair and maintenance to prevent further deterioration of the plant and to provide adequate operating facilities. Estimates of cost have been carefully reviewed and prices appear to be in line with current construction index. We recommend approval of this item as requested.

**ITEM 309** of the Budget Bill

Budget page 909  
Budget line No. 19

**For Major Construction, Central Boiler Plant, California State Polytechnic College, From the Fair and Exposition Fund**

Amount budgeted -----	\$469,000
Legislative Auditor's recommendation -----	469,000
Reduction -----	None

The present power house is over 40 years old and is far from adequate to take care of either the current needs or the needs of the college plant when it is constructed to its ultimate size. The plant is and will be used both to supply heat for the institution and to provide instructional facilities in power plant engineering. We believe that the replacement of the plant is necessary, but we would like to point out that the current estimate of \$469,000 to construct this plant is based on the use of a reinforced concrete building with a tile and concrete roof. We believe an adequate plant can be constructed at a lesser cost by utilizing steel frame, metal clad type of building. We recommend approval of the item subject to a re-estimate based on a different type of construction.

**ITEM 310** of the Budget Bill

Budget page 909  
Budget line No. 33

**For Minor Construction, California State Polytechnic College, From the Fair and Exposition Fund**

Amount budgeted -----	\$148,677
Legislative Auditor's recommendation -----	148,677
Reduction -----	None

This item consists of essential minor projects of repair, maintenance, and construction consisting of 14 projects at the San Luis Obispo Campus, three projects at the Voorhis Campus, and one project on the Kellogg Ranch. Practically all of the projects are necessary to keep the buildings in an adequate state of repair and to provide efficient operating facilities. The costs have been carefully reviewed and are believed to be in line with current construction index. We recommend approval of this item as requested.

**Capital Outlay**

**ITEM 311 of the Budget Bill**

Budget page 912  
Budget line No. 21

**For Minor Construction, California Maritime Academy, From the General Fund**

Amount budgeted -----	\$11,310
Legislative Auditor's recommendation -----	11,310
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Reduction -----	None

This item consists of seven urgent minor projects of painting and repair which are necessary to minimize the rapid deterioration of temporary facilities on this campus. The costs have been checked and are believed to be in line with the current construction index. We recommend approval of this item as requested.

**ITEM 312 of the Budget Bill**

Budget page 913  
Budget line No. 27

**For Minor Construction, School for Blind, Berkeley, From the General Fund**

Amount budgeted -----	\$44,205
Legislative Auditor's recommendation -----	44,205
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Reduction -----	None

This item consists of eight essential minor projects of repair and replacement necessary to prevent deterioration of the buildings and to provide for efficient operation and utilization of the entire plant. Costs have been carefully checked and are believed to be in line with the current construction index. We recommend approval of this item as requested.

**ITEM 313 of the Budget Bill**

Budget page 915  
Budget line No. 28

**For Minor Construction, California School for the Deaf, Berkeley, From the General Fund**

Amount budgeted -----	\$17,821
Legislative Auditor's recommendation -----	17,821
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Reduction -----	None

This item consists of six essential minor projects of repair and replacement necessary to prevent deterioration of the buildings and to provide for efficient operation and utilization of the entire plant. Costs have been carefully checked and are believed to be in line with the current construction index. We recommend approval of this item as requested.

**ITEM 314 of the Budget Bill**

Budget page 919  
Budget line No. 29

**For Minor Construction, School Cerebral Palsied Children, Southern California, From the General Fund**

Amount budgeted -----	\$4,920
Legislative Auditor's recommendation -----	4,920
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Reduction -----	None

This item consists of miscellaneous unspecified repair and painting. The amount appears to be reasonable since the rented quarters now being occupied are fairly old and miscellaneous items are constantly cropping up. We recommend approval of this item as requested.

## Capital Outlay

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ITEM 315 of the Budget Bill

Budget page 920  
Budget line No. 22

*For Minor Construction, Training Center for the Adult Blind, Oakland,  
From the General Fund*

Amount budgeted .....	\$60,248
Legislative Auditor's recommendation .....	60,248
Reduction .....	None

This item consists of nine essential minor projects of repair and replacement necessary to prevent deterioration of the buildings and to provide for efficient operation and utilization of the entire plant. Costs have been carefully checked and are believed to be in line with the current construction index. We recommend approval of this item as requested.

ITEM 316 of the Budget Bill

Budget page 922  
Budget line No. 12

*For Minor Construction, State Blind Shop, San Diego, From the General Fund*

Amount budgeted .....	\$16,113
Legislative Auditor's recommendation .....	16,113
Reduction .....	None

This item consists of nine essential minor projects of repair and replacement necessary to prevent deterioration of the buildings and to provide for efficient operation and utilization of the entire plant. Costs have been carefully checked and are believed to be in line with the current construction index. We recommend approval of this item as requested.

### University of California

The Capital Outlay Program proposed by the University of California for the 1951-52 Fiscal Year amounts to a total of \$7,111,139 of which \$5,297,000 is payable from the General Fund and requires appropriation by the 1951 Budget Act, and \$1,814,139 is payable from the Fair and Exposition Fund by continuing appropriation as prescribed by Section 19626 of the Business and Professions Code. A total of \$6,299,439 from all funds is expected to be expended for major construction, \$691,700 from all funds for minor construction, and \$120,000 from the General Fund for real property acquisition.

Expenditures for the current fiscal year for capital outlay are estimated to be a total of \$15,758,513 or more than twice as much as is proposed for the 1951-52 Fiscal Year. Of this total \$140,100 was payable from the General Fund and this was by Budget Act appropriation. The amount of \$12,965,021 was payable from the Postwar Employment Reserve and of this amount only \$415,000 was appropriated by the Budget Act of 1950, while the balance was available through carry-overs from previous appropriations from the Postwar Employment Reserve. The amount of \$2,653,392 was payable from the Fair and Exposition Fund by continuing appropriation.

The capital improvement program for the University of California is probably the most advanced of that of any state agency. This is due in no small measure to the fact that the University administration had a well prepared and planned program. To date over \$120,000,000 has been

appropriated to the University from various funds to implement its construction program. However, enrollments in the University are falling and it is likely that the national emergency will seriously affect the enrollment trends at all of its campuses by causing them to decline further. The almost certain inclusion of the eighteen year old class in the national draft would definitely have such an effect. This should cause reconsideration of some of the construction projects proposed by the University.

ITEM 317 of the Budget Bill

Budget page 923  
Budget line No. 9

*For Real Property Acquisition, University of California, From the General Fund*

Amount budgeted .....	\$120,000
Legislative Auditor's recommendation .....	120,000
Reduction .....	None

This item represents a number of undetermined projects of property needed to round out the campuses of Berkeley and Davis. In the past a like amount has been included almost every year in the support budget of the University. This is the first time that it has been set forth specifically as a capital outlay item thereby preventing its use for any other purpose but the acquisition for real property. In all probability it will be a recurring item for an indefinite number of years. We recommend approval as requested.

ITEM 318 of the Budget Bill

Budget page 923  
Budget line No. 26

*For Major Construction, University of California, From the General Fund*

Amount budgeted .....	\$4,761,000
Legislative Auditor's recommendation .....	3,816,000
Reduction .....	\$945,000

This item is composed of a schedule of seven major projects as follows:

- a. Construct a home economics building at Berkeley..... \$945,000
- b. Construct a forest products laboratory at Berkeley..... 945,000
- c. Construct combined gymnasium at Los Angeles..... 1,134,000
- d. Construct home economics building at Los Angeles..... 945,000
- e. Purchase initial complement of equipment for hospital and medical science building at Los Angeles..... 585,000
- f. Construct twin incinerator and building at Los Angeles..... 72,000
- g. Purchase initial complement of equipment and supplies for hospital and medical science building at San Francisco..... 135,000

We recommend approval of all the projects with the exception of b., the forest products laboratory, for the following reasons: In the first place, we believe that the construction of such a laboratory would be a redundancy in that it would duplicate the facilities maintained at the national level in the forest products laboratory at Madison, Wisconsin, whose work and facilities are available to all the states of the Union. Secondly, we do not believe there is a sufficient urgency at this time to justify the construction of such a project in view of the State's currently limited capital outlay funds and its still great need for improvement and construction in other fields. We recommend that this project be eliminated from the item.

ITEM 319 of the Budget Bill

Budget page 923  
Budget line No. 72

*For Minor Construction, University of California, From the General Fund*

Amount budgeted -----	\$416,000
Legislative Auditor's recommendation -----	416,000
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Reduction -----	None

This item consists of 16 minor construction, repair, and improvement projects on the Berkeley, La Jolla, and Los Angeles campuses and at Mt. Hamilton. We recommend approval of this item as requested.

**Department of Finance**

The total capital outlay program proposed by the Department of Finance for the 1951-52 Fiscal Year amounts to \$547,441 of which \$284,941 is payable from the General Fund and \$262,500 payable from the Postwar Employment Reserve. Both portions must be made available by legislative appropriations in the 1951 Budget Act. The total proposed for major construction is \$440,732 and for minor construction \$102,709.

The program for the current fiscal year will entail an estimated expenditure of \$5,106,592 of which only \$4,400 will be payable from the General Fund and \$5,102,192 from the Postwar Employment Reserve. This does not include the expenditures of the Division of Fairs and Expositions. The Legislature appropriated only \$816,900 of the entire total in the Budget Act of 1950, the balance being made available by carry-overs from previous appropriations.

ITEM 320 of the Budget Bill

Budget page 929  
Budget line No. 82

*For Major Construction, New Treasurer's Vault, Buildings and Grounds Division, From the General Fund*

Amount budgeted -----	\$182,232
Legislative Auditor's recommendation -----	---
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Reduction -----	\$182,232

This item was intended to construct an auxiliary vault of approximately 1,300 square feet, placed in the basement of the Capitol, directly below the present vault and entered only through the inside of the present vault by means of a circular stairway and a small hydraulic elevator for lifting coin and heavy packages of currency and bonds. The present vault provides approximately 260 square feet of storage space which is now quite inadequate. The additional space needed for the present and immediate future is probably about 400 square feet. However, since the first cost of vault construction is very high regardless of size, it is more economical to build sufficient space to take care of the needs for the next 20 or 30 years. On this basis the estimated cost is satisfactory.

However, we should like to point out that the State now owns a bank building on the corner of 7th and J Streets which contains a modern vault having an area somewhat in excess of the additional space that is desired to be built. We suggest that the Treasurer make use of this vault for slow moving items requiring storage and thereby obviating the necessity for building additional space at this time. We recommend that this item be disallowed.

**Capital Outlay**

ITEM 321 of the Budget Bill

Budget page 930  
Budget line No. 9

*For Minor Construction, Division of Buildings and Grounds,  
From the General Fund*

Amount budgeted .....	\$102,709
Legislative Auditor's recommendation .....	102,709
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Reduction .....	None

This item will provide for six projects of minor construction, repairs, and equipment for buildings in Sacramento and Los Angeles. Estimates of cost have been checked and are believed to be in line with the current construction index. We recommend approval of this item as requested.

ITEM 322 of the Budget Bill

Budget page 929  
Budget line No. 66

*For Major Construction, Governor's Residence, Division of Buildings and  
Grounds, From the Postwar Employment Reserve*

Amount budgeted .....	\$262,500
Legislative Auditor's recommendation .....	262,500
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Reduction .....	None

The unappropriated balance anticipated in the Postwar Employment Reserve as of June 30, 1951, is \$1,026,505. Out of this balance it is proposed to appropriate \$262,500 for the construction of the new governor's residence, and to revert the balance then remaining of \$764,005 to the General Fund. These two actions would completely eliminate the so-called frozen reserve in the Postwar Employment Reserve.

The construction of a residence for the Governor at 15th and N Streets to replace the existing residence would not require the expenditure of the amount requested if the standard of adequacy is adopted. However, we believe there is justification for the application of a standard greater than that of adequacy. Traditionally, two structures in the Capital City stand out as symbols of the State Government and the authority and responsibility of those who are its elected officers. These are the Capitol Building and the Executive Mansion. In the belief that not only adequacy but architectural beauty in these two structures considerably enhances the position of all other public buildings, and thereby makes it less necessary that such other buildings be constructed by standards other than function and utility, we recommend approval of the amount requested.

ITEM 323 of the Budget Bill

Budget page 937  
Budget line No. 32

*For Minor Construction, Sixth District Agricultural Association, From  
the Fair and Exposition Fund*

Amount budgeted .....	\$2,000
Legislative Auditor's recommendation .....	2,000
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Reduction .....	None

This item will provide for miscellaneous improvements to the existing exhibits at the State Museum in Los Angeles. We recommend approval of this item as requested.

**HIGHWAY PATROL**

ITEM 324 of the Budget Bill

Budget page 939  
Budget line No. 58

*For Major Construction and Equipment, Sacramento Headquarters Building, California Highway Patrol, From the Motor Vehicle Fund*

Amount budgeted -----	\$639,000
Legislative Auditor's recommendation -----	639,000
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Reduction -----	None

This item is for the construction of a much needed headquarters building in Sacramento on the same site as the new Motor Vehicle building. Preliminary plans have already been prepared. We recommend approval of this item as requested.

ITEM 325 of the Budget Bill

Budget page 939  
Budget line No. 59

*For Major Construction, Modernization of Radio Communication System, California Highway Patrol, From the Motor Vehicle Fund*

Amount budgeted -----	\$51,000
Legislative Auditor's recommendation -----	51,000
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Reduction -----	None

This item will provide important and much needed modernization of the Highway Patrol communication system which is one of the vital keys in a state-wide system of disaster control. Expenditures will actually be from savings made from previously budgeted amounts for radio equipment. We recommend approval of this items as requested.

**Department of Mental Hygiene**

The capital outlay expenditure program proposed by the Department of Mental Hygiene for the 1951-52 Fiscal Year amounts to \$7,570,198, payable entirely from the General Fund and requiring legislative appropriation in the 1951 Budget Act. It is estimated that \$5,411,753 will be expended for major construction, \$2,083,445 for minor construction, and \$75,000 for real property acquisition.

For the current fiscal year the program is estimated to entail a total expenditure of \$25,938,653, of which only \$500,056 is payable from the General Fund and the balance of \$25,438,597 payable from the Postwar Employment Reserve. Most of the Postwar Employment Reserve portion was made available by direct appropriation in the 1950 Budget Act from the frozen portion of the Postwar Employment Reserve. This amounted to \$20,439,254 while the balance of approximately \$5,000,000 was available from carry-overs from previously appropriated or allocated Postwar Employment Reserve funds.

A substantial portion of the long range capital outlay program for the Department of Mental Hygiene has been aimed at rehabilitation and replacement of existing unsafe or unsatisfactory buildings and facilities. Based on completed or already financed construction and on the assumption that the request contained in the 1951-52 Budget will be allowed, total bed capacity construction by June of 1954 will be 16,436 of which approximately 24 percent, or 3,877 beds, will be replacement and the balance new. However, in the early part of the program, taking into account all construction completed as of June 30, 1951, a much greater

emphasis is placed on replacement beds. Total bed capacity construction by that date will be 7,271 of which almost 50 percent or 3,444 will be replacement and the balance new. These figures, of course, do not include construction of auxiliary facilities which of themselves do not produce bed space.

Actual population in all institutions in the Department of Mental Hygiene as of June 30, 1950, was 38,137. The estimate of population made for this date in connection with the presentation of the 1950 Budget was 38,335 which was just several hundred over the number realized. However, at the presentation of the 1950 Budget, estimates for future years were based on a gain in population of 1,500 per year. The Department of Mental Hygiene has now reduced this estimated yearly increase to only 700 per year. Consequently, in terms of construction that has already been completed, or has already been financed the percentage of overcrowding for the Department of Mental Hygiene as a whole will be considerably reduced. However, the percentage of overcrowding in the mental defective institutions will still be rather high and, consequently, it would appear that the entire future program of the Department of Mental Hygiene should be carefully re-examined with a view to increasing the emphasis on construction of facilities for mental defective patients and reducing the emphasis on construction of facilities for mental patients.

The apparent reduction in the anticipated yearly increases in population in the hospitals for the mentally ill may be due in part to the accelerated treatment program which was first allowed in the 1949 Budget Act. However, we believe that a large portion of it is due to an increase in the number of patients committed to outside home care. The per capita cost of home care has been increased to the point where it is now very close to the per capita cost of institutional care, while not providing the same level of medical and psychiatric care that the patient would receive in the institution. We wish to call attention to this particular situation because of the fact that the possibility exists that patients committed to home care may remain as wards of the State for a much longer period than if they were institutionalized and given intensive treatment. In the long run this would mean a greater total cost per patient to the State.

ITEM 326 of the Budget Bill

Budget page 947  
Budget line No. 51

*For Minor Construction, Langley Porter Clinic, From the General Fund*

Amount budgeted -----	\$21,100
Legislative Auditor's recommendation -----	21,100
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Reduction -----	None

This item will provide for two essential minor projects of alterations and improvements and repairs which are necessary to maintain the condition of the building and provide for efficient utilization of the kitchen, dining room, and surgery facilities. Estimates of cost have been carefully reviewed and are believed to be in line with the current construction index. We recommend approval of this item as requested.

**Capital Outlay**

— 482 —

ITEM 327 of the Budget Bill

Budget page 949  
Budget line No. 14**For Major Construction, Psychiatric Hospital Clinic, Los Angeles,  
From the General Fund**

Amount budgeted .....	\$1,945,000
Legislative Auditor's recommendation .....	1,945,000
Reduction .....	None

This item will provide for the construction of a reinforced concrete mental hospital of 150-bed capacity, having facilities similar to the Langley Porter Clinic in San Francisco, which is to be located on the campus of University of California at Los Angeles. The hospital will serve as a metropolitan center for clinical diagnosis and treatment as well as a medical school for the University of California at Los Angeles training program. Project cost is based on a California index of 600 which we believe will be sufficient to provide for a simple, functional facility. We recommend approval of this item as requested.

ITEM 328 of the Budget Bill

Budget page 949  
Budget line No. 78**For Major Construction, Kitchen and Food Service Unit Additional Cost,  
Agnews State Hospital, From the General Fund**

Amount budgeted .....	\$241,053
Legislative Auditor's recommendation .....	241,053
Reduction .....	None

The Budget Act of 1950 appropriated \$652,947 for the construction of a central kitchen and food service unit together with equipment for the same. This was based on a preliminary estimate of space needs which was subsequently discovered to be somewhat greater than originally contemplated. Also, the estimate of cost was based on a much lower construction cost index than the one currently prevailing. Consequently, the item now being requested represents partially an augmentation in scope and partially an augmentation to cover increased cost of construction. We recommend approval of this item as requested.

ITEM 329 of the Budget Bill

Budget page 950  
Budget line No. 29**For Minor Construction, Agnews State Hospital, From the General Fund**

Amount budgeted .....	\$174,909
Legislative Auditor's recommendation .....	174,909
Reduction .....	None

This item will provide for five essential minor projects of construction, repairs, alterations, and replacement needed to alleviate and prevent deterioration, and to provide for a more adequate water supply. Estimates of cost have been carefully reviewed and are believed to be in line with current costs. Most of the work will be performed by institutional maintenance staffs with some outside help. We recommend approval of this item as requested.

**ITEM 330 of the Budget Bill**

Budget page 953  
Budget line No. 31

**For Real Property Acquisition, Camarillo State Hospital, From the General Fund**

Amount budgeted .....	\$75,000
Legislative Auditors' recommendation .....	75,000
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Reduction .....	None

This item is for the purchase of additional water bearing land adjacent to the present state hospital property. The water supply problem is becoming critical throughout the area in which Camarillo State Hospital is located and particularly at the hospital where water needs are almost up to the available supply. Consequently, we believe that the acquisition of additional water bearing land is an urgent necessity. We recommend approval of this item as requested.

**ITEM 331 of the Budget Bill**

Budget page 953  
Budget line No. 39

**For Major Construction, Water Development, Camarillo State Hospital, From the General Fund**

Amount budgeted .....	\$50,000
Legislative Auditor's recommendation .....	50,000
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Reduction .....	None

This item will provide the necessary development work in connection with the property acquisition in the previous item. We recommend approval of this item as requested.

**ITEM 332 of the Budget Bill**

Budget page 953  
Budget line No. 63

**For Minor Construction, Camarillo State Hospital, From the General Fund**

Amount budgeted .....	\$112,000
Legislative Auditor's recommendation .....	112,000
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Reduction .....	None

This item will provide for 15 projects for essential minor construction, repair and replacement necessary to prevent further deterioration of the plant and to alleviate some existing severe deterioration particularly in sewage, pumping and disposal plant. Estimates of cost have been carefully reviewed and are believed to be in line with current construction index. Most of the work will be performed by institutional maintenance staff with some outside skilled labor. We recommend approval of this item as requested.

**ITEM 333 of the Budget Bill**

Budget page 956  
Budget line No. 22

**For Minor Construction, DeWitt State Hospital, From the General Fund**

Amount budgeted .....	\$156,585
Legislative Auditor's recommendation .....	156,585
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Reduction .....	None

This item will provide for six essential minor projects of construction, replacement, repair and equipment which are necessary to retard the rapid deterioration of the temporary buildings which compose this

hospital, make the buildings more habitable by providing sufficient cooling, and increase the general operating efficiency of the plant facilities, which are in a bad state of repair. Estimates of costs have been carefully reviewed and are believed to be in line with current costs. Work will be done by institutional maintenance staff together with some outside assistance. We recommend approval of this item as requested.

ITEM 334 of the Budget Bill

Budget page 957  
Budget line No. 30

*For Minor Construction, Mendocino State Hospital, From the General Fund*

Amount budgeted .....	\$197,502
Legislative Auditor's recommendation .....	197,502
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Reduction .....	None

This item will provide for 15 essential minor projects of construction, repair and equipment replacement. The projects are all necessary for the proper operation and maintenance of the institution and to prevent deterioration in the older buildings. The most important project is the replacement of worn out machines in the laundry. Two other important projects are the replacement of steam and water lines and the rerouting and repair of the sewer distribution system. Estimates of cost have been carefully checked and are believed to be in line with the current construction index. Some of the work will be performed by the institutional maintenance staff, other outside help, and part of it will be performed by the Division of Architecture. We recommend approval of the item as requested.

ITEM 335 of the Budget Bill

Budget page 959  
Budget line No. 24

*For Minor Construction, Modesto State Hospital, From the General Fund*

Amount budgeted .....	\$81,084
Legislative Auditor's recommendation .....	81,084
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Reduction .....	None

This item will provide for eight essential minor projects, two of the most important are the re-bricking of the boilers and the repairing of roofs throughout this institution which is of very light construction having been built as a temporary encampment for the Army. The projects are all essential for the proper operation and maintenance of the institution. Estimates of cost have been carefully checked and are believed to be in line with current construction cost index. Some of the work will be performed by institutional maintenance staff with outside help and the rest of it by contract. We recommend approval of this item as requested.

ITEM 336 of the Budget Bill

Budget page 960  
Budget line No. 54

*For Minor Construction, Napa State Hospital, From the General Fund*

Amount budgeted .....	\$142,500
Legislative Auditor's recommendation .....	142,500
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Reduction .....	None

This item will provide for six essential minor projects for construction, alteration, and repairs which are necessary to maintain the institution in proper operating condition and to obtain maximum efficiency from the utility system. Much of the work will be done by the institutional maintenance staff with some outside help. Estimates of cost have been carefully reviewed and are believed to be in line with the current construction index. We recommend approval of this item as requested.

ITEM 337 of the Budget Bill

Budget page 962  
Budget line No. 40

*For Minor Construction, Norwalk State Hospital, From the General Fund*

Amount budgeted -----	\$250,450
Legislative Auditor's recommendation -----	250,450
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Reduction -----	None

This item will provide for 24 essential minor projects of construction, repair, replacement, and equipment which are considered necessary to alleviate an advanced stage of deterioration in some instances and to prevent further deterioration, to provide some essential operating facilities and to assure the most efficient operation of the plant utility system. This institution has fallen considerably behind in general upkeep and hence the rather large amount in this item necessary to bring the plant up to a reasonably satisfactory standard of maintenance. Estimates of cost have been carefully checked and are believed to be in line with the current construction index. Much of the work will be performed by institutional maintenance staff with some outside help and by the Division of Architecture. We recommend approval of this item as requested.

ITEM 338 of the Budget Bill

Budget page 965  
Budget line No. 27

*For Minor Construction, Patton State Hospital, From the General Fund*

Amount budgeted -----	\$292,450
Legislative Auditor's recommendation -----	292,450
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Reduction -----	None

This item will provide for 26 essential minor projects of construction, alterations, repair and equipment. Some of these projects are quite large, particularly the modernization of the institution's primary electrical distribution system which is estimated to cost \$65,000. This is one of the older institutions which require considerable yearly repair and alteration work. These projects are necessary to maintain the plant in a proper and efficient operating condition. Estimates of cost have been carefully screened and are believed satisfactory. Much of the work will be performed by institutional maintenance staff with some outside help and by the Division of Architecture. We recommend approval of this item as requested.

**Capital Outlay**

ITEM 339 of the Budget Bill

Budget page 967  
Budget line No. 68

**For Minor Construction, Stockton State Hospital, From the General Fund**

Amount budgeted .....	\$225,970
Legislative Auditor's recommendation .....	225,970
Reduction .....	None

This item will provide for 13 essential minor projects of construction, repairs, replacements and equipment. Several of the projects are quite large such as the one for \$88,500 for the repair and replacements to buildings and utilities to put them in a condition where they may be properly maintained. Another item will provide more adequate refrigeration in repairs to the farm kitchen and vegetable preparation room. The projects are all necessary to keep the plant in proper operating condition and to prevent deterioration. Estimates of cost have been carefully screened and are believed to be satisfactory. Much of the work will be performed by the institutional maintenance staff with some outside help and by the Division of Architecture. We recommend approval of this item as requested.

ITEM 340 of the Budget Bill

Budget page 969  
Budget line No. 62

**For Major Construction, Preliminary Plan for New Mental Hospital in Southern California, From the General Fund**

Amount budgeted .....	\$206,300
Legislative Auditor's recommendation .....	206,300
Reduction .....	None

The total project cost including furnishings and equipment for a new mental hospital in Southern California having a capacity for 2,000 patients is placed at \$17,000,000. The total construction cost is estimated at \$13,750,000 of which figure 1.5 percent or \$206,300 is considered to be the proper amount necessary to prepare preliminary plans and designs for such an institution. We believe that in four or five years such an additional institution will be needed and, consequently, we recommend that the preliminary planning work be allowed at this time.

ITEM 341 of the Budget Bill

Budget page 971  
Budget line No. 37

**For Major Construction, Pacific Colony, From the General Fund**

Amount budgeted .....	\$187,000
Legislative Auditor's recommendation .....	187,000
Reduction .....	None

This item is composed of a schedule of two major projects as follows :

- a. Additional cost to equip kitchen annex..... \$45,000
- b. Install new 10-inch sewer line and pumping plant..... 142,000

The 1950 Budget Act provided \$205,000 to construct and equip a kitchen annex to take care of increased population. The estimate of cost made in January, 1950, included \$45,000 for equipment and furnishings. However, the rise in construction costs has made necessary the using of the equipment money for augmentation of the construction work and

Project "a" is intended to provide the necessary equipment for the annex. This represents approximately a 23 percent increase in the cost of constructing and equipping this annex. The type of complex mechanical and electrical work involved in a building of this sort has shown the highest increases in the past year of any of the various types of construction work.

Project "b" will provide a new 10,000 foot 10-inch sewer line and pumping plant essential to handle sewage from the new dormitory units. The sewer line will need to be constructed of cast iron since the site of the new dormitories is considerably lower than the main sewer, and sewage in the line will be under considerable pressure from the pumping plant. We recommend approval of these two projects as requested.

ITEM 342 of the Budget Bill

Budget page 971  
Budget line No. 60

*For Minor Construction, Pacific Colony, From the General Fund*

Amount budgeted .....	\$158,720
Legislative Auditor's recommendation .....	158,720
Reduction .....	None

This item will provide for 36 essential minor projects of construction, repair, replacement and equipment necessary to prevent deterioration, keep the plant in efficient and proper operating condition and to provide adequate minor facilities for the inmates. Estimates of cost have been carefully reviewed and are believed to be satisfactory. Much of the work will be performed by institutional maintenance staff with outside help and also by the Division of Architecture. We recommend approval of this item as requested.

ITEM 343 of the Budget Bill

Budget page 974  
Budget line No. 56

*For Minor Construction, Sonoma State Home, From the General Fund*

Amount budgeted .....	\$270,175
Legislative Auditor's recommendation .....	270,175
Reduction .....	None

This item will provide for 38 essential minor projects of construction, repair, replacement, and equipment necessary to prevent deterioration, provide proper facilities for the patients and assure efficient and proper operation of the utilities and equipment in the institution. Some of the projects are quite large, such as the remodeling of the administration building which is quite old and which is estimated to cost \$87,400. Painting and general repairs are estimated to cost \$15,000 on an increment basis with approximately 25 percent of it to be done in 1951-52. Estimates of cost have been carefully reviewed and are believed to be satisfactory. Much of the work is expected to be done by the institutional maintenance staff with some outside assistance. Some will also be performed by the Division of Architecture on a force account basis. We recommend approval of this item as requested.

ITEM 344 of the Budget Bill

Budget page 977  
Budget line No. 36

*For Major Construction, State Institution for Epileptics, Porterville,*

*From the General Fund*

Amount budgeted .....	\$2,782,400
Legislative Auditor's recommendation .....	2,782,400
Reduction .....	None

This item consists of a schedule of three major projects as follows :

a. Additional ward buildings for 500 beds .....	\$2,250,000
b. Auditorium .....	297,000
c. Additional school and classrooms .....	235,400

The construction of project "a" will bring the total capacity of the institution to 1,510 patients which might be considered an economic minimum operating complement. The ward buildings currently under construction at Porterville appear to be extremely well designed, are very simple and functional and indicate considerable thought in design to produce practical and economical buildings. While none of the buildings have yet been entirely completed there is sufficient evidence to indicate that embellishment and adornment will be kept to a minimum.

Project "b" will provide an auditorium for entertainment and religious services. This institution will have a high percentage of epileptic patients, many of whom are normal in all other respects and who would require some type of entertainment and religious program.

Project "c" will provide additional classrooms for regular school instruction at this institution since many of the inmates will be of school age. We recommend approval of these three projects as requested.

**Office of the Adjutant General**

ITEM 345 of the Budget Bill

Budget page 979  
Budget line No. 20

*For Major Construction, Office of the Adjutant General, From the General Fund*

Amount budgeted .....	\$2,056,700
Legislative Auditor's recommendation .....	257,200
Reduction .....	\$1,799,500

The program of armory construction is for the first time in 1951-52 proposed to be made payable entirely from current revenues in the General Fund. For the present fiscal year of 1950-51, the total estimated expenditures for the program are \$2,136,860 payable from the Postwar Employment Reserve of which \$1,454,500 was appropriated by the Budget Act of 1950 from the so-called frozen portion of the Postwar Employment Reserve and the balance was available by carry-overs from prior appropriations out of the Postwar Employment Reserve.

The present national emergency has given rise to plans for the construction of bomb shelters of various types all over the country, with matching by states and the Governor has suggested that the State of California will need to enter into some program to provide shelters of this type. We suggest the possibility of constructing such bomb shelters, the cost of which would be largely defrayed by the Federal Government,

in such a manner that they would serve a dual purpose both as a bomb shelter and as an armory. The need for armories as such appears, to be growing less rather than greater in view of the fact that the entire national guard will probably be called into federal service and will be replaced by a civilian security corps of some 12,000 members. This security corps will receive a minimum of training. Consequently, we fail to see the need for continuing this armory construction program as originally planned.

Four of the projects in the program are for repairs and improvements to existing armories and for the preparation of plans and the supervision of construction of projects to be constructed from federal funds. These four projects amount to \$257,200 and we recommend that they be allowed and that the other project of \$1,799,500 be disallowed.

**ITEM 346 of the Budget Bill**

Budget page 979  
Budget line No. 44

***For Minor Construction, Office of the Adjutant General, From the General Fund***

Amount budgeted .....	\$29,000
Legislative Auditor's recommendation .....	29,000
Reduction .....	None

This item will provide for three minor projects, two of which involve the Los Angeles Armory and the third involving various other armories. The work is all of an improvement nature or for the elimination of fire hazards. We recommend approval of the item as requested.

**Department of Motor Vehicles**

**ITEM 347 of the Budget Bill**

Budget page 982  
Budget line No. 10

***For Major Construction, Sacramento Office Building, Department of Motor Vehicles, From the Motor Vehicle Fund***

Amount budgeted .....	\$5,150,000
Legislative Auditor's recommendation .....	5,150,000
Reduction .....	None

This project for the construction and equipment of an office building to house the headquarters of the Department of Motor Vehicles was previously financed from the Postwar Employment Reserve. However, the funds were reverted by Chapter 42 of the Statutes of 1950 and it is now proposed to finance the construction of the building out of the Motor Vehicle Fund. We recommend approval of this item as requested.

**Department of Natural Resources**

**Beaches and Parks**

The total capital outlay expenditure program proposed by the Division of Beaches and Parks for the 1951-52 Fiscal Year amounts to \$3,610,495 of which \$425,020 is payable from the General Fund, \$1,945,475 from the State Beach Fund and \$1,240,000 from the State Park Fund. Of this total the entire General Fund portion must be made available by appropriation in the Budget Act of 1951 and \$287,475 from the State Beach Fund requires appropriation in the Budget Act of 1951. The

balance of expenditures from the State Beach Fund and the State Park Fund are available as carry-overs from prior appropriations.

The program involves \$3,073,000 for the acquisition of real property, \$75,000 for major construction, \$377,495 for minor construction and \$85,000 for construction work in connection with the riding and hiking trails program.

The capital outlay program for the current fiscal year involves a total estimated expenditure of \$4,002,677, of which only \$125,450 is payable from the General Fund, \$591,840 is payable from the Postwar Employment Reserve (these two are on a loan basis), \$2,392,500 from the State Beach Fund and \$892,887 from the State Park Fund. The program involves \$3,110,500 for real property acquisition from the State Beach Fund and the State Park Fund together, which was available from prior year appropriations, \$326,840 for major construction borrowed from the Postwar Employment Reserve by appropriation in the Budget Act of 1950, \$290,450 for minor construction of which \$165,000 was appropriated by the Budget Act from the Postwar Employment Reserve, \$125,450 was appropriated from the General Fund and for the riding and hiking trails program a total of \$274,887, of which \$100,000 was appropriated from the Postwar Employment Reserve and \$174,887 was available as a carry-over from Chapter 112 of the Statutes of 1946.

Those portions of the foregoing which were appropriated from the General Fund or the Postwar Employment Reserve were done so on a loan basis because of the fact that the State Park Fund and the State Beach Fund had insufficient revenues to balance the necessary capital outlay expenditures. This situation has been brought about by the United States Supreme Court decision which rendered most tide lands as federal property and thereby took from the Division of Beaches and Parks its substantial income from the oil royalties received by the State for the use of these tide lands. It is assumed that at such time as the presently impounded oil royalties are released to the State by an Act of Congress, the sums borrowed from the General Fund and the Postwar Employment Reserve will be returned. However, it appears most unlikely at this time that Congress will take such action. The current construction program has been sharply decreased as a result of those items which are considered only of the utmost necessity.

ITEM 348 of the Budget Bill

Budget page 986

Budget line No. 75

*For Real Property Acquisition, Division of Beaches and Parks,*

*From the State Beach Fund*

Amount budgeted .....	\$175,000
Legislative Auditor's recommendation .....	None
Reduction .....	\$175,000

This item was intended to provide funds with which to purchase shoreline property adjacent to state highways. These are properties which are generally purchased by the State Division of Highways in the course of acquiring rights-of-way. While the acquisition of such lands may have an element of desirability, we doubt the necessity for such acquisition at this time. The actual effect of this appropriation would be to reduce

the amount available in the State Beach Fund for transfer to the State Park Maintenance Fund for support of the Division of Beaches and Parks and thereby increase the amount necessary to be loaned to the division from the General Fund for its support function. Consequently, we recommend that this item be disapproved and the money be used to augment the support budget of the division and reduce the borrowing from the General Fund by a like amount.

**ITEM 349 of the Budget Bill**

Budget page 987  
Budget line No. 65

***For Major Construction, Restoration at Columbia State Park, Division of Beaches and Parks, From the General Fund on a Loan Basis***

Amount budgeted -----	\$75,000
Legislative Auditor's recommendation -----	None
Reduction -----	\$75,000

The project of improving, repairing, reconstructing and equipping Columbia State Park has received approximately \$545,000 since the 1947-48 Fiscal Year up to and including the current fiscal year. This includes individual projects, both minor and major in nature. A substantial portion of this has either been expended or committed to the construction of additional water supply facilities and the modernization of existing facilities and to the construction of an adequate sewage disposal system. Comfort facilities have been provided and adequate office and public contract facilities has made possible the public utilization of the town. Actual reconstruction work has not as yet been extensive, although we do not believe that extensive reconstruction is necessary to maintain a wide public interest in the area. Furthermore in view of the fact that reconstruction work of this type would be most incompatible with other and more urgent needs of the State in the current national emergency, we recommend that this item be deferred indefinitely.

**ITEM 350 of the Budget Bill**

Budget page 969  
Budget line No. 14

***For Minor Construction, Division of Beaches and Parks, From the General Fund***

Amount budgeted -----	\$265,020
Legislative Auditor's recommendation -----	255,020
Reduction -----	\$10,000

This item will provide for a series of minor items of construction and some repair at various state parks. Practically all of the projects represent essential repairs and maintenance or the alleviation of unsafe and unhygienic conditions. Included also is approximately \$70,000 to repair the serious fire damage that occurred at Cuyamaca State Park, and approximately \$85,000 to provide for a move of some of the facilities in Richardson Grove to the other side of the river in order to alleviate to some extent the seriously overcrowded condition that occurs during the summer months. We believe that all the items are justified with the exception of \$10,000 for initial development at the Petaluma Adobe. We recommend that this \$10,000 be eliminated from the budget and that no work be undertaken at this time at the Petaluma Adobe.

ITEM 351 of the Budget Bill

Budget page 988  
Budget line No. 30

*For Minor Construction, Division of Beaches and Parks, From the State Beach Fund*

Amount budgeted .....	\$112,475
Legislative Auditor's recommendation .....	97,975
Reduction .....	\$14,500

This item will provide for a series of minor essential projects at various state beaches for construction, repair and replacement necessary to remove hazards and keep the beaches in a proper operating condition. The projects, with one exception, appeared to be necessary and justifiable. However, in the case of Silverstrand Beach we recommend that a project for the building of two remadas or picnic shelters at \$14,500 be eliminated as being incompatible with the rulings of the National Production Authority with regard to recreational construction.

ITEM 352 of the Budget Bill

Budget page 990  
Budget line No. 21

*For Riding and Hiking Trails, Division of Beaches and Parks,  
From the General Fund*

Amount budgeted .....	\$85,000
Legislative Auditor's recommendation .....	85,000
Reduction .....	None

This item will provide for improvement and construction of trails, fences, bridges, gates and drainage structures in connection with the riding and hiking trails program as established by Chapter 112 of the Statutes of 1946. The division has acquired a considerable mileage of easement and rights of way, much of which is subject to the construction of a certain minimum amount of improvements in order to insure retention of grants to the State. Consequently, we recommend that this item be approved in order to prevent the loss of some of these grants and the money and effort which went into procuring them. It is our understanding that the work will be held to a minimum of essential projects of the most simple kind. We recommend approval of the item as requested.

**Division of Fish and Game**

The capital outlay program proposed by the Division of Fish and Game for the 1951-52 Fiscal Year amounts to a total of \$473,340 payable from the Fish and Game Preservation Fund. This amount breaks down into \$1,000 for real property acquisition, \$140,000 for major construction and \$332,340 for minor construction. This program does not include the construction and improvements provided by the Wildlife Restoration Fund in accordance with allocations made by the Wildlife Conservation Board.

In the current year the capital outlay program is estimated to be \$328,882 for minor construction only and payable from the Fish and Game Preservation Fund. The construction, repair, replacement and equipment provided in this program is generally in connection with laboratory, research, patrol, minor improvements to fish hatcheries and game farms, et cetera, as differentiated from the projects provided by the Wildlife Conservation Board, which is generally aimed at providing

additional fish and game production facilities in the acquisition of large management areas.

ITEM 353 of the Budget Bill

Budget page 991  
Budget line No. 60

*For Real Property Acquisition, Division of Fish and Game, From the Fish and Game Preservation Fund*

Amount budgeted .....	\$1,000
Legislative Auditor's recommendation .....	1,000
Reduction .....	None

This item is for the purchase of a warehouse site at Blythe where storage facilities are required for automobiles, trailers, boats, and various other items of equipment. We recommend approval of the item as requested.

ITEM 354 of the Budget Bill

Budget page 991  
Budget line No. 79

*For Major Construction, Division of Fish and Game, From the Fish and Game Preservation Fund*

Amount budgeted .....	\$140,000
Legislative Auditor's recommendation .....	140,000
Reduction .....	None

This item is composed of the schedule of two projects as follows:

- a. Join and enlarge three main buildings at Terminal Island .....
- b. Construct stream improvement structure, Navarro River .....

The three main buildings at Terminal Island comprising the fisheries laboratory, statistical research area, and the marine patrol office are now too small for the work load handled in them. It has been determined that the most economical method of acquiring additional space would be by enlarging and joining the three buildings into one unit and providing a second story in portions of it. The increased work load of the marine fisheries bureau at this point appears to justify the need for this expenditure.

Project "b" is for the construction of a stream improvement structure at the mouth of the Navarro River in order to prevent the formation of sand bars which close off the river flow during periods of low water particularly. The Navarro River in Mendocino County is an important fishing facility and the need for the work appears to be reasonably well justified. We recommend approval of this item as requested.

ITEM 355 of the Budget Bill

Budget page 994  
Budget line No. 46

*For Minor Construction, Division of Fish and Game, From the Fish and Game Preservation Fund*

Amount budgeted .....	\$332,340
Legislative Auditor's recommendation .....	332,340
Reduction .....	None

This item will provide numerous minor projects of construction and a few of maintenance and repair in all of the bureaus of Fish and Game. The items all appear to be essential either for making existing facilities more efficient or for preventing further deterioration. Much of the work will be performed by regular staff members and employees on a spare time basis wherever possible. We recommend approval of the item as requested

ITEM 356 of the Budget Bill

Budget page 995  
Budget line No. 49

*For Real Property Acquisition and Construction, Wildlife Conservation Board,  
From the Wildlife Restoration Fund*

Amount budgeted .....	\$4,014,796
Legislative Auditor's recommendation .....	4,014,796
Reduction .....	None

This item represents the reappropriation of unexpended balances from prior year appropriations that reverted to the Wildlife Restoration Fund. The reversions were largely the result of the fact that the program was not able to get under way as rapidly as anticipated and since each year's appropriation was in the Budget Act, unexpended balances automatically reverted to the Wildlife Restoration Fund at the end of the fiscal year for which they were appropriated. The Wildlife Conservation Board has now allocated all but approximately \$275,000 of this fund and it appears likely that most of the appropriation herewith requested will probably be spent during the 1951-52 Fiscal Year unless prevented by circumstances resulting from the national emergency. We recommend approval of this item as requested.

**Division of Forestry**

The capital outlay expenditure program proposed by the Division of Forestry for the 1951-52 Fiscal Year amounts to \$572,830 all payable from the General Fund. From this total \$428,674 is intended for major construction and \$144,156 for minor construction.

In the current fiscal year the program is estimated to entail a total expenditure of \$3,372,239 of which \$469,011 is payable from the General Fund and \$2,903,228 is payable from the Postwar Employment Reserve. Real property acquisition is estimated to require \$469,011 of the total, major construction \$2,810,923, and minor construction \$92,305. The Budget Act of 1950 appropriated only \$22,850 of the total amount while the balance was available as holdovers from prior appropriation.

The Division of Forestry has in the past been enabled to perform much of its capital outlay program construction by the use of its own suppression crews during stand-by periods and by the use of inmate labor from the various forestry work camps. This has resulted in the construction of buildings and other projects at a comparatively low unit cost to the State. We recommend that wherever possible this policy should be continued, not only for its economy features but for its morale building features. This involves thousands of fire suppression crew members, only approximately 20 percent of whose time is consumed in the fighting of fires while the balance of the time is stand-by. So much stand-by time we are informed if allowed to go unused, would lead to softening of both the morale and the physical condition of the men.

**ITEM 357 of the Budget Bill**

Budget page 998  
Budget line No. 50

**For Major Construction, Division of Forestry, From the General Fund**

Amount budgeted .....	\$428,674
Legislative Auditor's recommendation .....	428,674
Reduction .....	None

This item represents the augmentations for increased material costs and increased needs for artisan labor of projects which were previously authorized. Actually no new projects are proposed for the 1951-52 Fiscal Year. Various individual construction projects consist of barracks, mess halls, equipment storage buildings, look-out, bridge construction, water and sewage facilities, etc., at numerous fire protection centers throughout the State.

The increased cost of materials is a factor over which the Division of Forestry has no control. However, the need for increased artisan labor has been brought about by the fact that labor unions in many parts of the State have protested the use of suppression crew and work camp inmate labor. We recommend approval of this item as requested.

**ITEM 358 of the Budget Bill**

Budget page 999  
Budget line No. 21

**For Minor Construction, Division of Forestry, From the General Fund**

Amount budgeted .....	\$144,156
Legislative Auditor's recommendation .....	144,156
Reduction .....	None

This item will provide for numerous minor projects throughout the State of construction, repairs, improvements and replacements. The items all appear to be essential for the continued proper operation of the various fire stations and headquarters units throughout the State and to prevent deterioration of existing buildings. We recommend approval of this item as requested.

**DEPARTMENT OF PUBLIC HEALTH**

**ITEM 359 of the Budget Bill**

Budget page 1002  
Budget line No. 16

**For Major Construction, Public Health and Laboratory Building, Berkeley,  
Department of Public Health, From the General Fund**

Amount budgeted .....	\$1,528,722
Legislative Auditor's recommendation .....	1,492,159
Reduction .....	\$36,563

In the current fiscal year \$2,548,000 is estimated to be expended for the construction of an office and laboratory building in Berkeley. The money was made available by allocation from Chapter 145 of the Statutes of 1946, Postwar Employment Reserve. This amount was sufficient only to begin the construction of the building which would provide the basic central portion of the building. The south wing, north-east section basement, eighth floor finish work and truck shelter were deferred as well as one additional passenger elevator, one additional

service elevator, and the completion of the grounds improvements. General and laboratory operating equipment were also deferred.

The rising index of construction costs made the previous allocation insufficient by \$338,064. The cost of the deferred portions is estimated at \$724,200 and the cost of furnishings and laboratory equipment is estimated at \$466,458. The grand total necessary to complete this project entirely is, therefore, \$1,528,722.

A perusal of the plans for this building would indicate a tendency to overelaboration. For instance among other items, the specifications call for marble wall veneer and costly green stone floor in the main lobby. We seriously doubt the justification for elaboration of this type in a simple office building, particularly in a time when capital outlay funds have become difficult to provide.

A study of the list of equipment which comprises the \$466,458 included for this purpose in the item requested, leaves considerable doubt as to the propriety of a number of the items contained therein. For instance, we find included such items as hand saws at \$6 each, bit braces at \$7 and other items of similar nature which are normally considered expendable equipment and should not be included as part of a capital outlay project. We find, also, the inclusion of elaborate complement of equipment for a first-aid room including two examining tables at \$210 each, a microscope at \$500 and various other items which appear to be more suitable to a clinic than for simple first-aid purposes. We also find equipment for a complete photographic dark room which the department does not now have in its present laboratory facilities and for which we cannot find reasonable justification since the laboratory does not normally enter into extensive photographic processing work. In addition a complete laboratory glass blowing, handling and testing setup is contemplated which appears to us to be a redundancy since laboratory glassware is readily available as needed from the supply houses. These items are mentioned without specific recommendation that they be eliminated, but we do recommend that additional justification be supplied in connection with this equipment.

There is, however, other equipment which we believe should be specifically eliminated or curtailed: First, we recommend the deletion of \$30,000 worth of cafeteria equipment. We are in accord with a general policy of encouraging reasonable cafeteria service in large state office buildings. However, we believe that the State's funds should merely provide the necessary space and that both equipment and operation should be provided either by a concessionaire or through the use of employee welfare organization funds. The list of equipment includes also an elaborate electronic clock system for the building involving 100 individual clocks, one master clock and an electronic transmitter which operates in conjunction with the master clock and sends out high frequency signals which synchronize all the individual clocks. We do not believe that an office building requires a synchronized clock system similar to that used in schools and colleges nor does an office building of the size here contemplated justify the use of 100 individual clocks. Consequently, we recommend the deletion of the electronic transmitter, the master clock and the electronic clocks and in place thereof we recommend \$1,000 for the purchase of ordinary electric clocks to be used as needed throughout the building. This would be a saving of \$4,183. We also find

the inclusion of eight large conference tables totaling \$1,400 and 105 chairs for these tables totaling \$3,360. This department now has several adequate conference tables together with chairs and we believe the number here requested should be reduced by half, making a total reduction in money of \$2,380. The grand total of the reduction in this item would be \$36,563.

**Reclamation Board**

ITEM 360 of the Budget Bill

Budget page 1050  
Budget line No. 68

*For Lands, Rights of Way, Burrow Pits, and Easements for Levees and Flood Control Work, Sacramento River Flood Control Project, Reclamation Board, From the Flood Control Fund of 1946*

Amount budgeted .....	\$750,000
Legislative Auditor's recommendation .....	750,000
Reduction .....	None

This item provides for the acquisition of rights of way for the construction of flood control work by the Federal Government. The need for rights of way is based upon the budget for construction of the U. S. Corps of Engineers. We recommend approval of this item as requested.

**DEPARTMENT OF VETERANS' AFFAIRS**

**Veterans' Home of California**

The Department of Veterans' Affairs is proposing that the Veterans' Home of California expend a total of \$1,283,781 for capital outlay in the 1951-52 Fiscal Year. The amount would be payable entirely from the General Fund by appropriation in the 1951 Budget Act, and is composed of \$1,245,174 for major construction and \$38,607 for minor construction.

In the current fiscal year the capital outlay program is estimated to cost a total of \$2,540,100, of which only \$279,560 is from the General Fund, \$1,657,240 is from the Postwar Employment Reserve and \$603,300 is from the Athletic Commission Fund. Of the entire sum, \$857,774 was appropriated by the 1950 Budget Act from the Postwar Employment Reserve and \$600,000 from the Athletic Commission Fund. The balance was available from prior special appropriations from the General Fund and from Postwar Employment Reserve.

The master plan for the Veterans' Home contemplated a maximum member capacity of 3,200, although the potential number of eligible California veterans is many thousands greater than the planned capacity. Since the State cannot provide this service for all eligible California veterans, the number for which this service should be provided becomes purely arbitrary. The Legislature can control this total capacity at will by its appropriations for additional bed capacity. We believe that California veterans are entitled to receive the type of service offered at the Veterans' Home in Yountville as a charge against the Federal Government rather than the State. War service was national not state service. While the Federal Government does contribute to the support of the veterans housed at the State Veterans' Home, its contribution amounts to only a little over one-third of the total per capita cost of support at this institution. The original law providing federal participation in support of these

veterans granted only \$300 per veteran per year. Subsequently, this was raised to \$500 for a temporary period, and we find the State and the Commandant of the Veterans' Home in the position of having to take hat in hand and go begging to Washington each time the extension period is near its termination. We believe that this burden should be placed squarely at the federal level and that the Veterans' Home should not be built up beyond its present installed or financed capacity, which is 1,900 beds.

ITEM 361 of the Budget Bill

Budget page 1053  
Budget line No. 68

*For Major Construction, Veterans' Home of California, From the General Fund*

Amount budgeted .....	\$1,245,174
Legislative Auditor's recommendation .....	383,174
	\$862,000
Reduction .....	\$862,000

This item consists of five major projects as follows:

a. Alterations to hospital kitchen.....	\$108,000
b. Construct and equip chronic and convalescent barracks.....	862,000
c. Augmentation of construction and equipment of recreation center and auditorium.....	142,300
d. Service line for new buildings—partial.....	52,874
e. Construct hospital recreation center and storage facilities---	80,000

Project "a" is for the alteration, expansion and modernization of the kitchen facilities in the hospital which were installed 20 years ago and have operated without change since that time. Much of the equipment has deteriorated and additional capacities added to the hospital have overloaded the capacities of some of the equipment. Experience has also indicated that the original floor plan for the kitchen has not been satisfactory and this will be changed in the course of the project.

Project "b" is for the construction and equipment of a chronic and convalescent barracks with a capacity of 200, using the same floor plan and style of the present unit, which was completed early in 1950. We recommend against construction of this unit as previously noted.

Project "c" is for the augmentation, due to increased costs, of the sum of \$806,500 which was appropriated in the Budget Act of 1950 for the construction of a combination recreation center and auditorium. This represents an increase of approximately 17.6 percent, which is in line with the rise in construction cost index since this project was originally estimated in January of 1950. At present, recreational facilities are contained in extremely old wooden buildings which date from the first construction ever completed on this site. Buildings are hazardous and difficult to maintain and we are still in accord with the plan to replace them with adequate facilities. However, we should like to point out that the possibility exists that the National Production Authority may rule against the construction of this type of facility. In any case we recommend approval of the augmentation in order to provide the necessary fund if construction is possible.

Project "d" is for the partial cost of steam, water and sewer line to be run to the new building expected to be completed by June 30, 1951. This is a portion which was deferred in the 1950 Budget since it would not be needed until the 1951-52 Fiscal Year.

Project "e" is for the construction of a recreation center and storage facilities between two wings of the hospital in order to provide a meeting and recreation point for the nonambulatory patients in the hospital. Generally speaking, the hospital facilities at the Veterans' Home are limited to surgical cases and severe illnesses, and consequently few of these patients are able to go to the regular recreational facilities on the grounds. We believe this project is justified. We recommend approval of four of the projects as outlined and disapproval of the construction and equipment of an additional chronic and convalescent barracks.

**ITEM 362 of the Budget Bill**

Budget page 1054  
Budget line No. 42

*For Minor Construction, Veterans' Home of California, From the General Fund*

Amount budgeted .....	\$38,607
Legislative Auditor's recommendation .....	38,607
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Reduction .....	None

This item will provide for 12 essential minor projects of construction, repair and improvement needed to prevent further deterioration in the older building and to provide for more adequate utilization of facilities. Estimates of cost have been carefully reviewed and are believed to be satisfactory. We recommend approval of this item as requested.

## LOCAL ASSISTANCE

### Department of Education CHILD CARE CENTERS

**ITEM 363 of the Budget Bill**

Budget page 1060  
Budget line No. 9

*For Support of Child Care Centers From the General Fund*

Amount requested .....	\$5,340,000
Estimated to be expended in 1950-51 Fiscal Year .....	5,800,000
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Increase (11.3 percent) .....	\$540,000

**RECOMMENDATIONS**

Amount budgeted .....	\$5,340,000
Legislative Auditor's recommendation .....	None
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Reduction .....	\$5,340,000

**ANALYSIS**

The amount requested for support of Child Care Centers is \$5,340,000 for the 1951-52 Fiscal Year. In addition, \$41,943 is provided in the budget for the Department of Education for state-level supervision of this program. This is a total expenditure program of \$5,381,943 for the 1951-52 Fiscal Year.

There is also a proposed deficiency of \$1,800,000 to extend Child Care Centers from February 15, 1951, through June 30, 1951, and the Department of Education's budget request contains a proposed deficiency of \$15,521 for supervision for the same period. This makes a total deficiency request of \$1,815,521 for the 1950-51 Fiscal Year.