

**Summary of Increase**

	Total increase	INCREASE DUE TO		Budget page	Line No.
		Work load or salary adjustments	New services		
Salaries and wages-----	\$372	\$372	---	24	29
Operating expense-----	—\$12	—\$12	---	24	43
Equipment-----	219	219	---	24	49
<b>Total increase-----</b>	<b>\$279</b>	<b>\$279</b>	<b>---</b>		

**RECOMMENDATIONS**

Amount budgeted-----	\$119,950
Legislative Auditor's recommendation-----	119,950
<b>Reduction-----</b>	<b>None</b>

**ANALYSIS**

This court has jurisdiction over appeals from superior courts in 10 counties. Court sessions are on a rotating basis of every four months held at San Diego, San Bernardino and Fresno. No increased work load is anticipated. The 0.2 percent increase in the budget is due to normal salary adjustments and price increases.

Approval of this budget is recommended.

**GOVERNOR**

**ITEM 27 of the Budget Bill**

Budget page 25  
Budget line No. 7

**For Support of the Governor's Office From the General Fund**

Amount requested-----	\$348,118
Estimated to be expended in 1952-53 Fiscal Year-----	344,705
<b>Increase (1.0 percent)-----</b>	<b>\$3,413</b>

**RECOMMENDATIONS**

Amount budgeted-----	\$348,118
Legislative Auditor's recommendation-----	348,118
<b>Reduction-----</b>	<b>None</b>

**ANALYSIS**

The amount of \$348,118 requested for the support of the Governor's Office for the Fiscal Year 1952-53 represents an increase of \$3,413 or 1.0 percent over estimated expenditures for the current year, all of which is for salaries and wages. The appropriation for support for the current year has been augmented by \$10,851 from the Salary Increase Fund and \$16,825 from the Emergency Fund. The latter allocation was required to cover the cost of four clerical positions established during the year and increases in operating expenses over the amount originally budgeted.

The budget proposes to continue in the budget year the level of service provided by the augmented budget with the exception that one of these positions established during the current year is being dropped. The amount requested for equipment provides for the replacement of five typewriters, plus \$250 for miscellaneous.

The total expenditures for support in this item do not reflect the full cost of this office as expenditures for automobile operation, salary of a chauffeur, and the cost of certain cars are paid by the Highway Patrol.

We repeat the recommendation made in previous analyses that when such services are regularly furnished, the costs be charged to the office receiving them.

**GOVERNOR'S RESIDENCE**

ITEM 28 of the Budget Bill

Budget page 25  
Budget line No. 18

*For Support of the Governor's Residence From the General Fund*

Amount requested .....	\$12,000
Estimated to be expended in 1952-53 Fiscal Year .....	12,000
<hr/>	
Increase .....	None

**RECOMMENDATIONS**

Amount budgeted .....	\$12,000
Legislative Auditor's recommendation .....	12,000
<hr/>	
Reduction .....	None

**ANALYSIS**

This is the customary amount. We recommend approval of the amount requested.

**Governor**

**SPECIAL SECRET SERVICE EXPENSE**

ITEM 29 of the Budget Bill

Budget page 25  
Budget line No. 20

*For Special Contingent Expenses of the Governor's Office From the General Fund*

Amount requested .....	\$7,500
Estimated to be expended in 1952-53 Fiscal Year .....	7,500
<hr/>	
Increase .....	None

**RECOMMENDATIONS**

Amount budgeted .....	\$7,500
Legislative Auditor's recommendation .....	7,500
<hr/>	
Reduction .....	None

**ANALYSIS**

This is the customary amount. We recommend approval of the amount requested.

**OFFICE OF CIVIL DEFENSE**

ITEM 30 of the Budget Bill

Budget page 26  
Budget line No. 7

*For Support of the Office of Civil Defense From the General Fund*

Amount requested .....	\$1,404,937
Estimated to be expended in 1952-53 Fiscal Year .....	1,269,497
<hr/>	
Increase (10.7 percent) .....	\$135,440

Summary of Increase

	Total increase	INCREASE DUE TO		Budget page	Line No.
		Work load or salary adjustments	New services		
Salaries and Wages	\$1,184	\$1,184	---	28	59
Operating expense	135,293	130,893	\$4,400	29	14
Equipment	7,423	7,423	---	29	22
Plus:					
Decreased reimbursements	8,754	8,754	---	29	26
Total increase	\$135,440	\$131,040	\$4,400		

RECOMMENDATIONS

Amount budgeted	\$1,404,937
Legislative Auditor's recommendation	1,076,517
Reduction	\$328,420

Summary of Reductions

Item	Amount	Budget page	Line No.
Salaries and wages			
Executive			
1 Executive secretary	\$10,344	26	57
1 Secretary-stenographer	4,092	26	58
3 Assistant directors	19,704	26	59
Division of Law Enforcement			
1 Assistant chief	7,008	26	70
Division of Evacuation and Welfare			
1 Assistant chief	7,008	26	76
Division of Communications			
1 Field representative	6,360	27	35
Division of Training			
2 Field representatives	12,720	27	40
Division of Public Information and Education			
1 Assistant chief	7,728	27	45
1 Field representative	6,360	27	46
Total state office	\$81,324		
Regional offices			
Region I—2 positions	\$9,511	28	4-5
Region II—2 positions	9,097	28	7-9
Region III			
2 Assistant regional coordinators III	15,209	28	12
3 Intermediate stenographer-clerks	9,934	28	14
Region IV—5 positions	27,679	28	16-20
Region V—3 positions	15,043	28	22-24
Region VI—5 positions	27,142	28	26-29
Region VII—3 positions	14,377	28	31-33
Region VIII—5 positions	27,641	28	35-37
Region IX			
1 Assistant regional coordinator III	7,356	28	40
2 Intermediate stenographer-clerks	6,145	28	42
Region X			
1 Assistant regional coordinator III	7,008	28	46
2 Intermediate stenographer-clerks	6,354	28	48
Total regional offices	\$182,496		
Total salaries and wages	\$263,820		

<i>Item</i>	<i>Amount</i>	<i>Budget page</i>	<i>Line No.</i>
Operating expense			
Printing .....	\$5,000	28	63
Printing pamphlets .....	15,000	28	64
Teletype and telegraph .....	4,400	28	69
Traveling, staff .....	17,000	28	75
Automobile operation .....	6,000	28	77
Automobile mileage .....	2,200	28	78
Public information and educational program .....	10,000	29	5
Maintenance control centers .....	5,000	29	6
Total operating expense .....	\$64,600		
Total recommended reduction .....	\$328,420		

### ANALYSIS

The amount of \$1,404,937 is requested from the General Fund for support of the Office of Civil Defense. This amount represents an increase of \$135,440 or 10.7 percent over the amount of \$1,269,497 estimated for expenditure during the current year.

This budget proposes to continue the present level of service through the budget year. Salaries and wages show a slight decrease, the result primarily of the deletion of five clerical positions no longer required. Operating expense shows an increase of \$135,293 or 34.0 percent over estimated expenditures in this category during the current year. The major items of increase are as follows: \$22,903 for the annual rental of the attack warning system; \$90,300 provided for the maintenance of radio, radiological, fire and rescue equipment; \$6,400 to provide lunches for volunteers during command post exercises; \$4,400 increase in teletype and telegraph to cover cost of weather reporting service; and an increase of \$5,000 in the amount estimated as necessary to maintain control centers. The amount requested for equipment will provide for additional files, for film and film cabinets, and miscellaneous items.

### Recommendation

We are recommending deletion of 12 positions in the state office, the abolishing of seven regional offices for which 25 positions are budgeted and the reduction of 11 positions budgeted for the three critical target areas which we propose should be continued for a limited time with reduced staff. In addition, clerical and stenographic positions should be adjusted on the basis of positions deleted. These positions represent a minimum reduction which we believe should be considered in the interest of economy by the Legislature. The broad scope of advisory services presently maintained can be continued, but on a reduced basis. We believe every effort should be made to utilize volunteers and volunteer organizations to do many functions now performed by paid personnel. The entire section in both medical and radiological services requires further analysis and should, we believe, be reduced as soon as planning and organizational work is completed. Further analysis should be made and consideration given to the deletion of all assistant chiefs at the state level. If an operational policy is adopted which would make the office advisory and coordinating only, the need for a second high-level position in each section would not seem necessary.

The reductions in operating expenses represent a partial list only of reductions which we believe should be immediately considered. In addition, the rental schedule should be revised and all expenses related to positions deleted adjusted accordingly. The budgeted increase in teletype and telegraph is to provide for a weather reporting service. We recommend this be deleted as an improved service for which no adequate justification has been made. A new item for \$90,300 is included for maintenance of radio, radiological, fire and rescue equipment. We believe this item should be further analyzed, as maintenance should be minor on standby equipment and adjusted as rapidly as experience indicates estimates to be out of line.

The international tensions which led to the development of a civil defense plan continue to exist. However, at this time we believe certain basic questions relative to organization and in regard to the level of service that should be provided by the State in any civil defense organization should be reconsidered. It is admitted that a calculated risk of attack must be assumed. The degree to which this risk is insured by preliminary planning and organization differs widely between states. In view of the rapidly increasing costs in government in this State and the possible need even for new taxes to cover these costs, we believe the entire civil defense organization should again be critically reviewed to determine the extent to which reduction can be effected and still provide a basic organization that can readily be activated during extreme emergencies.

The Legislature has been extremely generous in its provision for civil defense activities in this State. A large full-time staff has been assembled and organized. A plan of operation has been developed. Expenditures for capital outlay by the State, exclusive of federal and local government contributions, will approximate \$6,000,000 by the end of this fiscal year. A state communications net has been developed and assistance has been given local government so that adequate communications for civil defense would exist at that level. Amounts for medical stockpiling have been granted as requested. A radiological unit has been developed and monitoring teams are being trained. Assistance has been given in the purchase of sirens. Reserve equipment and standby pumpers have been purchased. We believe the available resources for civil defense have been augmented generously.

Much staff time has been spent in developing organizational and operational plans. With this phase complete, we believe the present number of highly paid staff members could be reduced and continue to provide adequate staff time for the promotional, advisory and coordinating responsibilities remaining. We do not believe it is necessary, nor do we believe it a good policy to maintain a large group of full-time civil defense employees in order to provide a chain of command to take over during periods of extreme emergency.

It is on this basis of thinking that we are recommending the elimination of state regional staffs. Direct supervision of the training and organization of volunteer units should be assumed by the local civil defense organization. With the State providing over-all direction only and advisory assistance as required, and with local governments assuming direction of local activities, we believe the state staff can be reduced considerably in the near future over reductions recommended herein.

If it is determined that it is necessary to establish a state chain of command, we see no reason why persons presently responsible for local functions, if integrated into a state sponsored civil defense plan, cannot be prepared to assume responsibilities immediately within the framework of such a state chain of command.

We emphasize the necessity for clarifying to the fullest extent possible the relationship which will be maintained between the state civil defense organization and the federal military responsibility in the event of atomic attack. Although the official position of the United States Army has been stated to be one which has no responsibility for civil defense, we do not believe that the Legislature has ever been clearly told that in the event of an attack upon a vital metropolitan area the military will not establish control under martial law and that the chain of command will not be, during the extreme emergency period, a military command. The resolving of this question is essential to proper programing of a state expenditure program for civil defense. It is unfortunate that the State is required to carry the heavy financial burden of a type of insurance which may not apply in the event of disaster. With the change in administration, it is reasonable to expect a renewed effort to clarify the State's position in terms of the most realistic civil defense requirements.

**Office of Civil Defense  
CONTINGENT EXPENSES**

ITEM 31 of the Budget Bill

Budget page 29  
Budget line No. 49

*For Support of the California Disaster Act From the General Fund*

Amount requested .....	\$25,000
Estimated to be expended in 1952-53 Fiscal Year.....	50,000
Increase .....	\$25,000

**RECOMMENDATIONS**

Amount budgeted .....	\$25,000
Legislative Auditor's recommendation.....	25,000
Reduction .....	None

**ANALYSIS**

There was provided \$100,000 for the 1951-52 Fiscal Year for the screening of civil defense volunteers through a contractual arrangement with the Department of Justice for processing the fingerprints. This program did not proceed as rapidly as expected. During the 1951-52 Fiscal Year only \$16,275 of the original appropriation was expended. The amount of \$50,000 was appropriated and is estimated for expenditure during the current year. The amount requested is to continue this program into the budget year and is within the original estimate of cost.

We recommend approval.

**REVENUE DEFICIENCY (RAINY DAY) FUND**

**ITEM 32 of the Budget Bill**

**For Use of Revenue Deficiency (Rainy Day) Fund for Extreme Emergencies**

This item makes available in the event of an extreme emergency during the 1953-54 Fiscal Year any money in the Revenue Deficiency Reserve Fund for such an emergency. For purposes of extreme emergency as defined by Section 1505 of the Military and Veterans Code, it provides that this money or so much as necessary shall be transferred to the Emergency Fund upon direction of the Governor, Controller and Director of Finance and pursuant to the recommendation of the California State Disaster Council. Upon termination of the state extreme emergency, the unencumbered balance of the money so transferred shall be returned to the Revenue Deficiency Reserve Fund.

The same use of the "Rainy Day" Fund as provided by this item was made by Item 269.1 of the Budget Act of 1951 and was provided for by statute during the 1950-51 and current fiscal years. We believe adequate safeguards are established for the use of this money during extreme emergencies.

We recommend approval.

**LIEUTENANT GOVERNOR**

**ITEM 33 of the Budget Bill**

Budget page 30  
Budget line No. 7

**For Support of the Lieutenant Governor From the General Fund**

Amount requested .....	\$31,770
Estimated to be expended in 1952-53 Fiscal Year .....	33,777
<hr/>	
Decrease (5.9 percent) .....	\$2,007

**Summary of Increase**

	Total increase	INCREASE DUE TO		Budget page	Line No.
		Work load or salary adjustments	New services		
Salaries and wages .....	—\$227	—\$227	---	30	27
Operating expense .....	—1,780	—1,780	---	30	39
Equipment .....	---	---	---	---	---
<hr/>		<hr/>		<hr/>	
Total increase .....	—\$2,007	—\$2,007	---		

**RECOMMENDATIONS**

Amount budgeted .....	\$31,770
Legislative Auditor's recommendation .....	31,770
<hr/>	
Reduction .....	None

**ANALYSIS**

The decrease of \$2,007, or 5.9 percent, over the current year is largely due to the decrease in the item of traveling which should be less for the budget session year of 1953-54. We recommend approval of the amount requested.