

**Adjutant General**

The increase of \$65,277 for operating expense is due primarily to additional expenditure for light, heat, power, etc. for the new armories.

The decrease of \$35,636 for equipment is due to the fact that sufficient amounts were appropriated in the current fiscal year budget to provide for the major portion of the items of equipment requiring replacement and the purchase of the necessary additional new equipment.

We recommend approval of the budget as submitted.

**Office of the Adjutant General  
CALIFORNIA CADET CORPS**

ITEM 184 of the Budget Bill

Budget page 654  
Budget line No. 27

*For Support of California Cadet Corps From the General Fund*

Amount requested .....	\$219,388
Estimated to be expended in 1952-53 Fiscal Year .....	221,880
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Decrease (1.1 percent) .....	\$2,492

**Summary of Increase**

	Total increase	INCREASE DUE TO		Budget page	Line No.
		Work load or salary adjustments	New services		
Salaries and wages .....	\$3,526	\$3,526	---	653	69
Operating expense .....	-9,462	-9,462	---	654	14
Equipment .....	3,444	3,444	---	654	25
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Total increase .....	-\$2,492	-\$2,492	---		

**RECOMMENDATIONS**

Amount budgeted .....	\$219,388
Legislative Auditor's recommendation .....	219,388
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Reduction .....	None

**ANALYSIS**

The budget request for the 1953-54 Fiscal Year is based on the same level of service contained in the current fiscal year program.

An estimated 119 schools and 6,800 cadets will participate in military training provided for in this program.

We recommend approval of the budget request as submitted.

**DEPARTMENT OF MOTOR VEHICLES**

ITEM 185 of the Budget Bill

Budget page 655  
Budget line No. 38

*For Support of Department of Motor Vehicles From the Motor Vehicle Fund*

Amount requested .....	\$11,999,202
Estimated to be expended in 1952-53 Fiscal Year .....	10,999,026
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Increase (9.1 percent) .....	\$1,000,176

Summary of Increase

	Total increase	INCREASE DUE TO		Budget page	Line No.
		Work load or salary adjustments	New services		
Salaries and wages-----	\$1,112,200	\$988,564	\$123,636	664	39
Operating expense-----	481,125	481,125	---	664	40
Equipment -----	—171,212	—171,212	---	664	41
Plus:					
Decreased reimbursements -----	14,750	14,750	---	664	44
Less:					
Increased payments from Motor Vehicle License Fee Fund -----	—436,687	—436,687	---	655	15
Total increase ---	\$1,000,176	\$876,540	\$123,636		

RECOMMENDATIONS

Amount Budgeted -----	\$11,999,202
Legislative Auditor's recommendation -----	11,875,566
Reduction -----	\$123,636

ANALYSIS

The above recommended reduction of \$123,636 is the amount requested for salaries and wages for 40 proposed new positions in the Division of Drivers' Licenses. These positions are to provide for a 25 percent increase in activity of the driver improvement program. We do not question the fundamental value of this type of program, but we wish to point out that this provides for an expansion of the existing functions. Due to divided duties of the employees engaged in this work, which cover other activities in this division, it is impossible to determine the increase provided for this particular program. However, the total staff of this division has increased 40 percent from the Fiscal Year 1948-49 through the 1953-54 Fiscal Year request. *We recommend that no additional positions be allowed for this program until a thorough study has been made of the various programs of this division.*

If the reduction of the above amount is allowed, the Department of Finance should make the corresponding reductions for operating expenses and equipment.

The Division of Drivers' Licenses is requesting 10 additional new positions which are requested to check the records of applicants for drivers' licenses to determine the existence of notices of failure to appear in court. Recent legislation added this function to this division. Section 278 of the Vehicle Code in part reads as follows:

“ \* \* \* The department \* \* \* shall withhold or refuse the issuance of a license to any applicant who has violated his written promise to appear in court unless the department has received a certificate signed by the magistrate or clerk of the court hearing the case in which the promise was given showing that the case has been adjudicated.”

In these cases of “failure to appear” the courts have exhausted every possibility, even attempted warrant service, to bring violators before the courts.

The lapse of time from the date of the applicant's "notice of failure to appear in court" to the date he is required to renew his driver's license may be too great to have the desired effect. This time lapse may be from one to three years and during that long period many of the applicants have left the State of California. The following tabulation shows the result of the program from February 2 through November, 1952:

	February 2 through July, 1952	August through November, 1952
Notices of failure to appear received: -----	20,898	18,752
Notices cleared before applicant appeared for license: -----	5,905	8,549
Issuance of license withheld: -----	515	844
Appeared in court, cleared violation and received licenses: -----	163	444

For the Fiscal Year 1953-54 the estimated expenditure is \$25,092 to carry out the provisions of this law.

Although it will be noted that in the later months of 1952 there is improvement in the apparent effect of license denial upon failure to appear in court, in our opinion, the relatively low number of cases cleared in relation to notices of failure to appear received, casts serious doubt upon the effectiveness of the program. *For this reason, we recommend that the present session of the Legislature carefully review the program and the results in terms of present and possible future costs, and that consideration be given to the repeal of Section 278 of the Vehicle Code.*

The increase of \$1,112,200 for salaries and wages is composed of the following:

Merit salary adjustments -----	Increase \$234,344
Proposed new positions -----	586,856
Temporary help -----	291,000
<b>Total increase salaries and wages -----</b>	<b>\$1,112,200</b>

The total of 184 new positions, amounting to an expenditure of \$586,856, has been requested for the 1953-54 Fiscal Year. Assignment, by division, of these new positions is as follows:

Division of Registration -----	16
Division of Drivers' Licenses -----	56
Division of Field Office Operation -----	112
<b>Total of proposed new positions -----</b>	<b>184</b>

Of this total number, 112 are to be assigned to branch offices. Seventy-four of these positions will be distributed to the existing field offices and 32 will be assigned to proposed new field offices. The location of these offices will be determined at a later date. Five positions are to supervise offices in the five new districts which are proposed. This is to provide better supervision. One position of junior staff analyst is to do special studies for the Chief of Field Office Operations.

The proposed new positions for field office operations are justified on an increased daily work load per employee, for which standards have been established by the Department of Finance. The base of this standard is (1) registration, 25 fee-paid items per employee per day, and (2) drivers' licenses, 30 persons per employee per day in the offices with three or more employees.

The Division of Registration has requested 16 new positions. One position of motor vehicle representative II is to provide assistance to the registrar and office supervisor. Fifteen positions are requested for the mechanical processing section to handle the anticipated increase in work load.

The Division of Drivers' Licenses has requested 56 new positions. In the first paragraphs of our analysis we have discussed 50 of the proposed new positions. The remaining six proposed new positions are requested to handle increased work load.

Operating expenses show a net increase of \$481,125, the major items of which are explained as follows:

Operating Expenses			
	<i>Estimated</i>	<i>Proposed</i>	
	<i>1952-53</i>	<i>1953-54</i>	<i>Increase</i>
Division of Administration			
Printing—codes, etc. -----	\$35,050	\$84,430	\$49,380
Teletype—Department of Justice -----	---	30,000	30,000
Pro rata general fiscal administration -----	152,189	167,667	15,478
Land and buildings			
Light, heat, water and power -----	64,045	93,260	29,215
Rent -----	311,041	625,700	314,659
Janitor, watchman, groundsman -----	153,950	267,654	113,704
Division of Registration			
Printing -----	266,297	289,600	23,303
Postage -----	331,600	350,000	18,400
Accounting machine rental -----	322,500	344,325	21,825
License plates and tabs -----	486,000	510,000	24,000
Division of Financial Responsibility			
Printing -----	13,708	29,546	15,838

These major increases totaling \$655,802 are offset in part by reductions in interest on construction funds, cost in 1952-53 for moving to new Sacramento building, cost of intercommunication system, totaling \$240,225.

Proposed expenditures for equipment for the 1953-54 Fiscal Year are \$171,212 less than the estimated amount to be expended in the 1952-53 Fiscal Year.

This decrease is due primarily to the replacement program for unserviceable office equipment and the provision for purchase of additional equipment needed for the new building in the current year budget.

The following table shows the comparative work load data for the Fiscal Year 1953-54 and the two prior fiscal years:

Registrations				
	<i>Actual</i>	<i>Estimated</i>	<i>Estimated</i>	<i>Change from</i>
	<i>1951-52</i>	<i>1952-53</i>	<i>1953-54</i>	<i>1952-53</i>
New vehicles -----	472,571	423,036	530,500	107,464
Nonresidents -----	218,285	212,339	201,000	—11,339
Renewals -----	4,849,412	5,107,862	5,387,500	279,638
Total registrations -----	5,540,268	5,743,237	6,119,000	375,763
Other transactions -----	1,650,458	1,665,000	1,774,500	109,500
Totals -----	7,190,726	7,408,237	7,893,500	485,263 (6.55%)

**Department of Motor Vehicles  
MOTOR VEHICLE LICENSE FEE FUND**

ITEM 186 of the Budget Bill

Budget page 655  
Budget line No. 55

*For Additional Support of the Department of Motor Vehicles From the  
Motor Vehicle License Fee Fund*

Amount requested .....	\$2,272,783
Estimated to be expended in 1952-53 Fiscal Year .....	1,836,096
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Increase (23.8 percent) .....	\$436,687

**RECOMMENDATIONS**

Amount budgeted .....	\$2,272,783
Legislative Auditor's recommendation .....	2,272,783
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Reduction .....	None

**ANALYSIS**

All expenses for the administration of the Motor Vehicle License Fee Act are paid from the Motor Vehicle Fund as part of the over-all departmental expenses of the Department of Motor Vehicles, and that fund then is reimbursed from the Motor Vehicle License Fee Fund by appropriation in accordance with Section 11003 of the Revenue and Taxation Code.

The percentage of departmental expenditures chargeable to the collection of vehicle license fees has been determined by a study made by the Department of Motor Vehicles in collaboration with the Department of Finance.

Approval of this budget is recommended.

**Department of Motor Vehicles  
LICENSE PLATES**

ITEM 187 of the Budget Bill

Budget page 664  
Budget line No. 65

*For Purchase of 1956 Vehicle License Plates From the Motor Vehicle Fund*

Amount requested .....	\$750,000
Estimated to be expended in 1952-53 Fiscal Year .....	None
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Increase .....	\$750,000

**RECOMMENDATIONS**

Amount Budgeted .....	\$750,000
Legislative Auditor's recommendation .....	750,000
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Reduction .....	None

**ANALYSIS**

This is a partial payment to correctional industries for the 1956 license plates. New license plates are issued every five years. This advance payment permits time for purchase of steel and preliminary work.

We recommend approval.

**Department of Motor Vehicles  
DEFICIENCY PAYMENTS**

**ITEM 188 of the Budget Bill**

*For Payments of Deficiencies in Appropriations for the Department of Motor Vehicles From the Motor Vehicle Fund*

Amount requested .....	\$100,000
Estimated to be expended in 1952-53 Fiscal Year .....	200,000
Decrease (50.0 percent) .....	<u>\$100,000</u>

**RECOMMENDATIONS**

Amount budgeted .....	\$100,000
Legislative Auditor's recommendation .....	100,000
Reduction .....	<u>None</u>

**ANALYSIS**

The Department of Motor Vehicles is prohibited by law from creating deficiencies. The emergency fund is available only to General Fund agencies. The Department of Motor Vehicles is supported from special funds and is not eligible to use the emergency fund. We believe this large agency should have recourse to an additional appropriation in case of unforeseen emergencies.

**DEPARTMENT OF FISH AND GAME**

**ITEM 189 of the Budget Bill**

Budget page 666  
Budget line No. 50

*For Support of Department of Fish and Game From the Fish and Game Preservation Fund*

Amount requested .....	\$6,161,508
Estimated to be expended in 1952-53 Fiscal Year .....	6,091,145
Increase (1.2 percent) .....	<u>\$70,363</u>

**Summary of Increase**

	Total increase	INCREASE DUE TO		Budget page	Line No.
		Work load or salary adjustments	New services		
Salaries and wages .....	\$127,325	\$127,325	---	676	9
Operating expense .....	137,410	137,410	---	676	10
Equipment .....	—189,734	—189,734	---	676	11
Less:					
Increased reimbursements .....	—4,638	—4,638	---	676	14
Total increase .....	<u>\$70,363</u>	<u>\$70,363</u>	---		

**RECOMMENDATIONS**

Amount budgeted .....	\$6,161,508
Legislative Auditor's recommendation .....	6,161,508
Reduction .....	<u>None</u>

**ANALYSIS**

The budget request of the Department of Fish and Game for the 1953-54 Fiscal Year represents the cost of operation for what might be termed the first full year of normal operation of the newly established