

LEGISLATURE

Items 0110-0130 from the
General Fund

Budget p. LJE 1

Requested 1988-89.....	\$164,145,000
Estimated 1987-88	159,062,000
Actual 1986-87	146,999,000
Requested increase (excluding amount for salary increases) \$5,083,000 (+3.2 percent)	
Total recommended reduction.....	None

1988-89 FUNDING BY ITEM AND SOURCE

Item—Description	Fund	Amount
0110-001-001—Senate	General	\$64,944,000
0120-011-001—Assembly	General	98,101,000
0130-021-001—Joint Expenses	General	—
Subtotal, Budget Bill Appropriation		\$163,045,000
Continuous Appropriation—		
Legislators' Retirement System	General	1,100,000
Total		\$164,145,000

GENERAL PROGRAM STATEMENT

The California Constitution grants to the Legislature the legislative powers of the state, except for the powers of initiative and referendum which are reserved for the people. Under this authority, the Legislature enacts laws, makes appropriations, and levies taxes.

The Legislature consists of a Senate with 40 members who are elected for four-year terms, and an Assembly with 80 members who are elected for two-year terms. Currently, each Senator represents approximately 680,000 people, while each Assembly member has about 340,000 constituents.

The Legislature meets in two-year sessions starting on the first Monday in December of each even-numbered year. It remains in session, except for recesses, until November 30 of the following even-numbered year. The Governor, by proclamation, may call the Legislature into a special session to enact legislation to deal with extraordinary circumstances specified by the Governor.

ANALYSIS AND RECOMMENDATIONS

The Legislature's budget includes appropriations totaling \$164.1 million for 1988-89. This amount includes \$163 million for operational support and \$1.1 million for contributions to the Legislators' Retirement System. The total amount of the proposed appropriations is \$5 million, or 3.2 percent, greater than estimated current-year expenditures.

Table 1 outlines the sources and uses of funds for legislative expenses, excluding contributions to the Legislators' Retirement System, in the prior, current, and budget years. As shown in the table, the \$163 million provided for support of the Legislature in 1988-89 is 3.1 percent above estimated support expenditures in the current year.

LEGISLATURE—Continued

**Table 1
California Legislature
Sources and Uses of Funds ^a
1986-87 through 1988-89
(dollars in thousands)**

	<i>Actual</i> 1986-87	<i>Est.</i> 1987-88	<i>Prop.</i> 1988-89	<i>Percent Change from 1987-88</i>
Sources of Funds				
General Fund appropriations	\$145,873	\$158,072	\$163,045	3.1%
Reimbursements.....	265	—	—	—
<i>Totals, All Funds</i>	\$146,138	\$158,072	\$163,045	3.1%
Uses of Funds				
Senate	\$57,788	\$64,520	\$64,944	0.6%
Assembly	88,335	93,552	98,101	4.9
Joint Expenses ^b	15	—	—	—

^a Amounts do not include contributions to the Legislators' Retirement System.
^b Nearly all Joint Expenses are included in the amounts shown for the Senate and Assembly.

CONTRIBUTIONS TO LEGISLATORS' RETIREMENT FUND

The Legislators' Retirement Fund provides benefits to legislators, constitutional officers and legislative statutory officers, as well as to their survivors. The fund is administered by the Public Employees' Retirement System.

The state's contribution to the Legislators' Retirement System is set at 18.8 percent of members' salaries. Funds to pay the annual employers' contribution are continuously appropriated by statute from the General Fund.

The budget proposes a state contribution of \$1.1 million for this item in 1988-89, which is an increase of \$110,000, or 11 percent, over estimated current-year expenditures.

AUDITOR GENERAL

Item 0155 from the General Fund

Budget p. LJE 4

Requested 1988-89.....	\$9,865,000
Estimated 1987-88	9,805,000
Actual 1986-87	9,110,000
Requested increase (excluding amount for salary increases) \$60,000 (+1.0 percent)	
Total recommended reduction.....	None

GENERAL PROGRAM STATEMENT

The Auditor General conducts independent audits of the programs and fiscal operations of state government. The financial, performance, and

investigative audits and other special studies conducted by the Auditor General provide the executive and legislative branches with objective information for establishing fiscal and administrative policy for the state.

Prior to 1984-85, the Auditor General's Office was financed from the Contingent Funds of the Assembly and Senate. Chapter 1594, Statutes of 1984, as further modified by Ch 833/85, created the Auditor General Fund for the purpose of paying the costs of audits performed by the Auditor General.

ANALYSIS AND RECOMMENDATIONS

We recommend approval.

The budget proposes an appropriation of \$9,865,000 from the General Fund, which will be transferred to the Auditor General Fund for support of the Auditor General's Office in 1988-89. This is an increase of \$60,000, or 1.0 percent, over estimated current-year expenditures. This is due to increases in travel, equipment, and general expenses (\$132,000), partially offset by reductions in data processing costs and facilities operations (-\$72,000).

LEGISLATIVE COUNSEL BUREAU

Item 0160 from the General Fund

Budget p. LJE 5

Requested 1988-89.....	\$29,359,000
Estimated 1987-88.....	27,927,000
Actual 1986-87.....	26,701,000
Requested increase (excluding amount for salary increases) \$1,432,000 (+5.1 percent)	
Total recommended reduction.....	None

1988-89 FUNDING BY ITEM AND SOURCE

Item—Description	Fund	Amount
0160-001-001—Support	General	\$18,160,000
Reimbursements	—	<u>11,199,000</u>
Total		\$29,359,000

GENERAL PROGRAM STATEMENT

The Legislative Counsel Bureau provides legal assistance to the members and committees of the Legislature. The bureau drafts bills, provides legal opinions and legal counsel, supplies attorney support for legislative committee hearings, and represents the Legislature in litigation. It also prepares necessary indices and tables to identify legislative measures, and compiles and indexes statutes and codes. In addition, the bureau operates a data center which is used for the processing of legislative measures and for the payroll, personnel, accounting, and information systems maintained by both houses of the Legislature.

The bureau has 384.5 personnel-years in the current year.

ANALYSIS AND RECOMMENDATIONS

We recommend approval.

LEGISLATIVE COUNSEL BUREAU—Continued

The budget proposes total expenditures of \$29,359,000 for the Legislative Counsel Bureau in 1988-89. This amount includes a General Fund appropriation of \$18,160,000 and \$11,199,000 in reimbursements—primarily from the Assembly Contingent Fund.

Proposed expenditures are \$1,432,000, or 5.1 percent, higher than estimated expenditures in the current year. The additional funding is requested to cover the cost of (1) one new attorney position, (2) six new computer programmer and support positions with the Legislative Data Center, and (3) salary adjustments and price increases.

JUDICIAL

Item 0250 from the General Fund and various funds

Budget p. LJE 7

Requested 1988-89.....	\$134,641,000
Estimated 1987-88	89,104,000
Actual 1986-87	79,170,000
Requested increase (excluding amount for salary increases) \$45,537,000 (+51.1 percent)	
Total recommended reduction.....	12,911,000
Recommendation pending	3,606,000

1988-89 FUNDING BY ITEM AND SOURCE

Item—Description	Fund	Amount
0250-001-001—Support	General	\$114,192,000
0250-001-044—Support/local assistance	Transportation	60,000
0250-101-001—Local assistance	General	243,000
0250-101-159—Local assistance	Trial Court Improvement	20,000,000
0250-111-001—Transfer to Trial Court Improvement Fund	General	(20,000,000)
Reimbursements		146,000
Total		\$134,641,000

SUMMARY OF MAJOR ISSUES AND RECOMMENDATIONS

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|---|----|
| 1. Supreme Court Central Staff. Withhold recommendation on 17 positions and \$1,267,000 (Item 0250-001-001) pending publication of the findings and recommendations of the Select Committee on Supreme Court Procedures. | 9 |
| 2. <i>Circuit Justice Court Judges. Reduce Item 0250-001-001 by \$1,145,000.</i> Recommend deletion because the need for additional assignments has not been demonstrated and the proposal conflicts with existing state law. | 9 |
| 3. <i>Assigned and Senior Judges Programs. Reduce Item 0250-001-001 by \$902,000.</i> Recommend a reduction because existing positions are double-funded, and new positions reduce the need for temporary assignments. | 10 |

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