

**LEGISLATURE**

Items 0110-0130 from the  
General Fund

Budget p. LJE 1

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Requested 1989-90 .....	\$172,940,000
Estimated 1988-89 .....	161,343,000
Actual 1987-88 .....	156,122,000
Requested increase (excluding amount for salary increases) \$11,597,000 (+7.2 percent)	
Total recommended reduction .....	None

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**1989-90 FUNDING BY ITEM AND SOURCE**

Item—Description	Fund	Amount
0110-001-001—Senate	General	\$68,291,000
0120-011-001—Assembly	General	103,424,000
0130-021-001—Joint Expenses	General	—
Subtotal, Budget Bill Appropriation		\$171,715,000
Continuous Appropriation—Legislators' Retirement System	General	1,225,000
Total		<u>\$172,940,000</u>

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**GENERAL PROGRAM STATEMENT**

The California Constitution grants to the Legislature the legislative powers of the state, except for the powers of initiative and referendum which are reserved for the people. Under this authority, the Legislature enacts laws, makes appropriations, and levies taxes.

The Legislature consists of a Senate with 40 members who are elected for four-year terms, and an Assembly with 80 members who are elected for two-year terms. Currently, each Senator represents approximately 720,000 people, while each Assembly member has about 360,000 constituents.

The Legislature meets in two-year sessions starting on the first Monday in December of each even-numbered year. It remains in session, except for recesses, until November 30 of the following even-numbered year. The Governor, by proclamation, may call the Legislature into a special session to enact legislation to deal with extraordinary circumstances specified by the Governor.

**ANALYSIS AND RECOMMENDATIONS**

The Legislature's budget includes appropriations totaling \$172.9 million for 1989-90. This amount includes \$171.7 million for operational support and \$1.2 million for contributions to the Legislators' Retirement System. The total amount of the proposed appropriations is \$11.6 million, or 7.2 percent, greater than estimated current-year expenditures.

Table 1 outlines the sources and uses of funds for legislative expenses, excluding contributions to the Legislators' Retirement System, in the prior, current, and budget years. As shown in the table, the \$171.7 million proposed for support of the Legislature in 1989-90 is 7.2 percent above estimated support expenditures in the current year.

**LEGISLATURE—Continued**

**Table 1**  
**California Legislature**  
**Sources and Uses of Funds<sup>a</sup>**  
**1987-88 through 1989-90**  
**(dollars in thousands)**

	<i>Actual</i> 1987-88	<i>Est.</i> 1988-89	<i>Prop.</i> 1989-90	<i>Percent Change from 1988-89</i>
Sources of Funds				
General Fund appropriations .....	\$155,107	\$160,228	\$171,715	7.2%
Totals, All Funds .....	\$155,107	\$160,228	\$171,715	7.2%
Uses of Funds				
Senate .....	\$61,555	\$63,844	\$68,291	7.0%
Assembly .....	93,552	96,384	103,424	7.3

<sup>a</sup> Amounts do not include contributions to the Legislators' Retirement System.

**CONTRIBUTIONS TO LEGISLATORS' RETIREMENT FUND**

The Legislators' Retirement Fund provides benefits to legislators, constitutional officers and legislative statutory officers, as well as to their survivors. The fund is administered by the Public Employees' Retirement System and will provide about \$4.7 million in death and retirement benefits in 1989-90.

The state's contribution to the Legislators' Retirement System is set at 18.8 percent of members' salaries. Funds to pay the annual employers' contribution are continuously appropriated by statute from the General Fund.

The budget proposes a state contribution of \$1.2 million for this item in 1989-90, which is an increase of \$110,000, or 10 percent, over estimated current-year expenditures.

**AUDITOR GENERAL**

Item 0155 from the General  
Fund

Budget p. LJE 4

Requested 1989-90 .....	\$10,335,000
Estimated 1988-89 .....	10,184,000
Actual 1987-88 .....	9,130,000
Requested increase (excluding amount for salary increases) \$151,000 (+1.5 percent)	
Total recommended reduction .....	None

**GENERAL PROGRAM STATEMENT**

The Auditor General conducts independent audits of the programs and fiscal operations of state government. The financial, performance, and investigative audits and other special studies conducted by the Auditor

General provide the executive and legislative branches with objective information for establishing fiscal and administrative policy for the state.

Prior to 1984-85, the Auditor General's Office was financed from the Contingent Funds of the Assembly and Senate. Chapter 1594, Statutes of 1984, as further modified by Ch 833/85, created the Auditor General Fund for the purpose of paying the costs of audits performed by the Auditor General.

**ANALYSIS AND RECOMMENDATIONS**

*We recommend approval.*

The budget proposes an appropriation of \$10.3 million from the General Fund, which will be transferred to the Auditor General Fund for support of the Auditor General's Office in 1989-90. This is an increase of \$151,000, or 1.5 percent, over estimated current-year expenditures. This is the net result of several factors, including increases in personal services (\$431,000), and adjustments related to an unallocated reduction (\$197,000) and reimbursements (\$267,000) received in the current year which are not scheduled to occur in 1989-90. These increases are partially offset by various reductions in operating expenses and equipment (-\$744,000).

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**LEGISLATIVE COUNSEL BUREAU**

Item 0160 from the General Fund

Budget p. LJE 5

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Requested 1989-90 .....	\$31,620,000
Estimated 1988-89 .....	29,469,000
Actual 1987-88 .....	29,446,000
Requested increase (excluding amount for salary increases) \$2,151,000 (+7.3 percent)	
Total recommended reduction .....	None

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**1989-90 FUNDING BY ITEM AND SOURCE**

Item—Description	Fund	Amount
0160-001-001—Support	General	\$21,010,000
Reimbursements	—	<u>10,610,000</u>
Total		\$31,620,000

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**GENERAL PROGRAM STATEMENT**

The Legislative Counsel Bureau provides legal assistance to the members and committees of the Legislature. The bureau drafts bills, provides legal opinions and legal counsel, supplies attorney support for legislative committee hearings, and represents the Legislature in litigation. It also prepares indices and tables to identify legislative measures, and compiles and indexes statutes and codes. In addition, the bureau operates a data center which is used for the processing of legislative measures and for the payroll, personnel, accounting, and information systems maintained by both houses of the Legislature.

**LEGISLATIVE COUNSEL BUREAU—Continued**

The bureau has 402.5 personnel-years in the current year.

**ANALYSIS AND RECOMMENDATIONS**

*We recommend approval.*

The budget proposes total expenditures of \$31.6 million for the Legislative Counsel Bureau in 1989-90. This amount includes a General Fund appropriation of \$21 million and \$10.6 million in reimbursements—primarily from the Assembly Contingent Fund.

Proposed expenditures are \$2.2 million, or 7.3 percent, higher than estimated expenditures in the current year. This increase represents additional staff positions and price increases. The new positions include (1) four new attorney positions and (2) 14 new computer programmer and analyst positions within the Legislative Data Center. These additional positions are partially offset by the reduction of five existing positions within the Legislative Data Center. We have reviewed the proposed expenditures and they appear reasonable.

**JUDICIAL**

Item 0250 from the General Fund and various funds

Budget p. LJE 7

Requested 1989-90 .....	\$128,715,000
Estimated 1988-89 .....	110,321,000
Actual 1987-88 .....	88,227,000
Requested increase (excluding amount for salary increases) \$18,394,000 (+16.7 percent)	
Total recommended reduction .....	2,517,000
Recommendation pending .....	1,015,000

**1989-90 FUNDING BY ITEM AND SOURCE**

Item—Description	Fund	Amount
0250-001-001—Support	General	\$128,150,000
0250-001-044—Support/Local Assistance	Transportation	119,000
0250-101-001—Local Assistance	General	243,000
Reimbursements		203,000
<b>Total</b>		<b>\$128,715,000</b>

**SUMMARY OF MAJOR ISSUES AND RECOMMENDATIONS**

*Analysis page*

1. *Court-Appointed Counsel Program. Reduce Item 0250-001-001 by \$299,000.* Recommend a reduction because attorney fees are overbudgeted. Further recommend that the Judicial Council report to the Legislature on the cost of administrative functions performed for the program. 9
2. *Supreme Court Central Staff.* Recommend that eight positions be continued on a limited-term basis through 1989-90 because recent hiring does not allow evaluation of their effectiveness. 11