

LEGISLATURE

Items 0110-0130 from the
General Fund

Budget p. LJE 1

| | |
|---|---------------|
| Requested 1991-92..... | \$166,932,000 |
| Estimated 1990-91 | 166,882,000 |
| Actual 1989-90 | 177,625,000 |
| Requested increase \$50,000 (+0.03 percent) | |
| Total recommended reduction..... | None |

1991-92 FUNDING BY ITEM AND SOURCE

| Item—Description | Fund | Amount |
|---|---------|-----------------|
| 0110-001-001—Senate | General | \$69,043,000 |
| 0120-011-001—Assembly | General | 96,647,000 |
| 0130-021-001—Joint Expenses | General | — |
| Subtotal, Budget Bill Appropriation | | (\$165,690,000) |
| Continuous Appropriation—Legislators' Retirement System | General | \$1,242,000 |
| Total | | \$166,932,000 |

GENERAL PROGRAM STATEMENT

The California Constitution grants to the Legislature the legislative powers of the state, except for the powers of initiative and referendum which are reserved for the people. Under this authority, the Legislature enacts laws, makes appropriations, and levies taxes.

The Legislature consists of a Senate with 40 Members who are elected for four-year terms, and an Assembly with 80 Members who are elected for two-year terms. Currently, each Senator represents approximately 740,000 people, while each Assembly Member has about 370,000 constituents.

The Legislature meets in two-year sessions starting on the first Monday in December of each even-numbered year. It remains in session, except for recesses, until November 30 of the following even-numbered year. The Governor, by proclamation, may call the Legislature into a special session to enact legislation to deal with extraordinary circumstances specified by the Governor.

ANALYSIS AND RECOMMENDATIONS

The Legislature's budget includes appropriations totaling \$166.9 million for 1990-91. This amount includes \$165.7 million for operational support and \$1.2 million for contributions to the Legislators' Retirement System.

Table 1 outlines the sources and uses of funds for legislative expenses, excluding contributions to the Legislators' Retirement System, in the prior, current, and budget years.

LEGISLATURE—Continued

Table 1
California Legislature
Sources and Uses of Funds ^a
1989-90 through 1991-92
(dollars in thousands)

| <i>Uses of Funds</i> | <i>Actual</i> <i>1989-90 ^b</i> | <i>Est.</i> <i>1990-91</i> | <i>Prop.</i> <i>1991-92 ^c</i> | <i>Percent</i> <i>Change</i> <i>From</i> <i>1990-91</i> |
|--|--|-------------------------------|---|--|
| Senate | \$71,274 | \$69,043 | \$69,043 | — |
| Assembly | 105,180 | 96,647 | 96,647 | — |
| Special Legislation, Chapter 1463, Statutes of 1989 (SB 280, Hart) ^d | 50 | — | — | — |
| Totals | \$176,504 | \$165,690 | \$165,690 | — |
| Source of Funds | | | | |
| General Fund | \$176,504 | \$165,690 | \$165,690 | — |

^a Amounts do not include contributions to the Legislators' Retirement System.

^b For 1989-90, Assembly appropriation includes a portion of the costs for the support of the Legislative Counsel Bureau.

^c Governor's Budget indicates that these appropriation amounts will be adjusted in the Spring Revision of the Governor's Budget to reflect the expenditure limitation requirements of Proposition 140.

^d Chapter 1463 appropriated \$50,000 to the Legislative Analyst's Office for a study of school district resource allocation.

Proposition 140. Proposition 140, which was passed by the voters in the November 1990 election, places limits on the total number of terms that Members of the Legislature and certain other elected officials may serve. In addition, the measure imposes certain limits on legislative expenditures and prohibits the Members of the Legislature from accruing further benefits through the Legislators' Retirement Fund.

The Governor's Budget proposes appropriations for the Legislature in 1991-92 which are equal to the appropriations in the 1990 Budget Act. The Governor's Budget specifies, however, that the budget-year appropriations will be adjusted in the Spring Revision "to reflect the appropriate level of expenditures in accordance with the provisions of Proposition 140." The Governor's Budget further indicates that any General Fund savings resulting from a reduction in the Legislature's budget will be part of unidentified savings.

CONTRIBUTIONS TO LEGISLATORS' RETIREMENT FUND

The Legislators' Retirement Fund provides benefits to legislators, constitutional officers and legislative statutory officers, as well as to their survivors. The fund is administered by the Public Employees' Retirement System and will provide about \$5 million in death and retirement benefits in 1991-92.

The state's contribution to the Legislators' Retirement System is set at 18.8 percent of members' salaries. Funds to pay the annual employers' contribution are continuously appropriated by statute from the General Fund.

The budget proposes a state contribution of \$1.2 million for this item in 1991-92, which is an increase of \$64,000 or 5.8 percent, over estimated current-year expenditures.

Proposition 140, enacted on November 6, 1990, prohibits legislators from accruing benefits beyond those earned as of November 1, 1990. The budget proposal reflects the cost of funding prior service liabilities. These costs are subject to revision based on actuarial valuations.

AUDITOR GENERAL

Item 0155 from the General
Fund

Budget p. LJE 5

| | |
|----------------------------------|--------------|
| Requested 1991-92..... | \$11,097,000 |
| Estimated 1990-91 | 11,097,000 |
| Actual 1989-90 | 10,906,000 |
| Requested increase: None | |
| Total recommended reduction..... | None |

GENERAL PROGRAM STATEMENT

The Auditor General conducts independent audits of the programs and fiscal operations of state government. The financial, performance, and investigative audits and other special studies conducted by the Auditor General provide the executive and legislative branches with objective information for establishing fiscal and administrative policy for the state.

Prior to 1984-85, the Auditor General's Office was financed from the Contingent Funds of the Assembly and Senate. Chapter 1594, Statutes of 1984 (AB 2185, Konnyu), as further modified by Ch 833/85 (AB 2430, Agnos), created the Auditor General Fund for the purpose of paying the costs of audits performed by the Auditor General.

ANALYSIS AND RECOMMENDATIONS

The budget proposes an appropriation of \$11.1 million from the General Fund, which will be transferred to the Auditor General Fund for support of the Auditor General's Office in 1991-92. This represents no net increase above current-year expenditures.

LEGISLATIVE COUNSEL BUREAU

Item 0160 from the General
Fund

Budget p. LJE 6

| | |
|---|--------------|
| Requested 1991-92..... | \$43,844,000 |
| Estimated 1990-91 | 43,283,000 |
| Actual 1989-90 | 34,688,000 |
| Requested increase \$561,000 (+1.3 percent) | |
| Total recommended reduction..... | None |

LEGISLATIVE COUNSEL BUREAU—Continued

1991-92 FUNDING BY ITEM AND SOURCE

| Item—Description | Fund | Amount |
|----------------------|---------|----------------|
| 0160-001-001—Support | General | \$43,713,000 |
| Reimbursements | — | <u>131,000</u> |
| Total | | \$43,844,000 |

GENERAL PROGRAM STATEMENT

The Legislative Counsel Bureau drafts bills, provides legal opinions and legal counsel, and supplies attorney support for legislative committee hearings. It also prepares indices and tables to identify legislative measures, and compiles and indexes statutes and codes. In addition, the bureau operates a data center.

The bureau has 433.5 personnel-years in the current year.

ANALYSIS AND RECOMMENDATIONS

We recommend approval.

The budget proposes total expenditures of \$43.8 million for the Legislative Counsel Bureau in 1991-92. This amount includes a General Fund appropriation of \$43.7 million and \$131,000 in reimbursements.

Proposed expenditures are \$561,000, or 1.3 percent, higher than estimated expenditures in the current year. This increase primarily represents salary increase adjustments. The budget proposes no increase in personnel or operating expenses and equipment for the budget year.

JUDICIAL

Item 0250 from the General

Fund

Budget p. LJE 7

| | |
|--|---------------|
| Requested 1991-92..... | \$152,015,000 |
| Estimated 1990-91 | 140,217,000 |
| Actual 1989-90 | 123,187,000 |
| Requested increase \$11,798,000 (+8.4 percent) | |
| Total recommended reduction..... | 3,128,000 |
| Recommendation pending | 10,682,000 |

1991-92 FUNDING BY ITEM AND SOURCE

| Item—Description | Fund | Amount |
|---------------------------------------|--|---------------|
| 0250-001-001—Support | General | \$151,868,000 |
| 0250-001-044—Support/Local assistance | Motor Vehicle Account, State Transportation | 123,000 |
| 0250-101-001—Local assistance | General | 10,000 |
| Reimbursements | — | <u>14,000</u> |
| Total | | \$152,015,000 |