

Education Agenda Pages 41, 42, 44, and 45 Adult Education Package

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- Major Existing Problems.** California's adult education system suffers from several major shortcomings, including having inconsistent policies between school districts and community colleges as well as widespread lack of coordination among providers.
- Considerable Progress Made in Redesigning System.** Over the course of the last five months, the Legislature has discussed at length how best to restructure the adult education system, and the Legislature and the Governor have achieved considerable consensus on the vision for a new system.
- New Partnership Program.** Both houses and the Governor have adopted in concept plans for a regional delivery system with adult education responsibilities shared by schools and community colleges.
- Unresolved Issues.** Some differences remain relating to how best to transition to the new regional system and how to treat certain related categorical programs going forward.

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Page	Issue	Governor	Senate	Assembly
42	Existing School District Adult Education Program	Eliminates existing school district Adult Education categorical program and folds monies into Local Control Funding Formula (LCFF).	Maintains Adult Education as flexed categorical program in 2013-14. Reinstates adult education as restricted program in 2014-15 and requires \$635 million to be spent.	Maintains Adult Education as flexed categorical program but requires districts to spend in 2013-14 the same amount as spent on adult education in 2012-13. Districts expected to increase adult education spending to at least \$635 million in 2014-15.
44	New Adult Education Partnership Program	Provides \$30 million in planning grants for providers to form regional consortia as part of new partnership program. Proposes associated trailer bill language (TBL).	Adopts Governor's proposal with placeholder TBL to enhance collaboration between school districts and community colleges.	Adopts concepts but provides only \$7.2 million.
41	Existing Adults in Correctional Education Program	Eliminates categorical program. Provides \$15 million in one-time funds in 2013-14 to reimburse 2012-13 costs. Permits districts to fund with LCFF monies beginning in budget year. Integrates into Adult Education Partnership Program in 2015-16.	Preserves categorical program. Provides \$29.9 million in one-time funding to reimburse 2012-13 costs and pay 2013-14 costs up front.	Preserves categorical program. Provides \$15 million in ongoing funding to reimburse 2012-13 costs.
45	Existing School District Apprenticeship Program	Shifts \$15 million in school district Apprenticeship funds to community college budget.	Approves Governor's proposal.	Preserves Apprenticeship as a school district categorical program and augments base funding by \$4.6 million.

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LAO Compromise:

- Adult Education Categorical Program.** Maintain Adult Education as a flexed categorical program for school districts in 2013-14. Adopt new budget bill language (BBL) requiring districts that receive such categorical funds to report to California Department of Education by September 1, 2013 the amount of funds they will spend on adult education in 2013-14. Reinstate adult education as restricted program in 2014-15 and appropriate an amount equal to 2013-14 spending level. (Funds not spent on adult education would become part of Local Control Funding Formula.)
- Adult Education Partnership Program.** Adopt Senate version, which provides \$30 million in planning grants to regional consortia and includes associated LAO trailer bill language (TBL).
- Adults in Correctional Education.** Adopt Senate version for covering 2012-13 and 2013-14 costs. Adopt Governor's plan to integrate into Adult Education Partnership Program in 2015-16.
- Apprenticeship.** Adopt Assembly version to retain school district program in 2013-14 and 2014-15, with Senate dollar amount. Integrate Apprenticeship into Adult Education Partnership Program in 2015-16.

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6110-156-0001

Add New BBL Provision:

X. As a condition of receipt of the funds appropriated under this item, by September 1, 2013, each local educational agency (LEA) shall submit to the State Department of Education (SDE) a form, in the format specified by the Superintendent of Public Instruction, which identifies the amount of funds in this item the LEA has budgeted for adult education in 2013-14 and the amount of funds in this item it has budgeted for other educational purposes. The LEAs that opt to use any amount of funds in this item for adult education shall report to SDE adult education average daily attendance, with a breakdown by instructional program. Funds in this item that LEAs use for other educational purposes shall be counted in 2014-15 toward that LEA's Local Control Funding Formula target, as established in state law (commencing with Section 42238.01 of the Education Code). By November 1, 2013, SDE shall report to the Department of Finance and Joint Legislative Budget Committee a report that includes the aforementioned data by LEA. It is the intent of the Legislature that LEAs' existing commitment to adult education, as indicated by current spending levels and quality of program, be taken into account when granting funding for the Adult Education Partnership Program in 2015-16.

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LAO Compromise TBL

Modify Governor's Proposed Changes to Education Code:

84830. (a) Commencing with the 2015-16 fiscal year, the *State Department of Education and the California Community College; Chancellor's Office* shall administer an Adult Education Partnership Program, which will be funded in the annual Budget Act.

(b) Eligibility shall be limited to a consortium consisting of at least one community college district, ~~which shall also act as the consortia's fiscal agent,~~ and at least one school district within the boundaries of the community college district.

(c) If a community college district chooses not to participate in a consortium, a neighboring community college district may form a consortium with school districts within the boundaries of the non-participating community college district.

(d) Consortia may include other entities providing adult education courses, including, but not limited to, correctional facilities, other local public entities, and community-based organizations.

(e) It is the intent of the Legislative to appropriate five hundred million dollars (\$500,000,000) from the General Fund in the 2015-16 fiscal year for the Adult Education Partnership Program.

84831. The Adult Education Partnership Program will provide funding at a rate consistent with subparagraph (A), of paragraph (4), of subdivision (d), of section 84750.5, and only for courses consistent with subdivision (a), of Section 84760.5.

84832. (a) The Adult Education Partnership Program will only provide funding for courses in paragraphs (2) through (6), of subdivision (a), of section 84757: *and paragraph (8) of subdivision (a) of Section 41976.*

84833. (a) Each regional consortium shall create a plan to serve adults in their region, which shall include, at a minimum:

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(1) Current levels and types of adult education programs within their region, including correctional education as defined in 84838, and including credit, noncredit, and enhanced noncredit adult education coursework, as defined in 84838.

(2) Current need for adult education programs within their region.

(3) Plans for parties that make up the consortium to integrate their existing programs.

(4) Plans to address the gap(s) identified between paragraphs (1) and (2).

(5) Plans to integrate existing programs with funding received from the Adult Education Partnership Program.

(6) *Strategies to improve student success.*

(b) The California Community College Chancellor's Office and the State Department of Education may identify additional items consortia must include in the plan.

84834. (a) The California Community College Chancellor's Office *and the State Department of Education* shall allocate funding to consortia for the Adult Education Partnership Program based on the joint review pursuant to (b) of this section.

(b) For the purpose of determining allocations for (a) of this section, the California Community College Chancellor's Office and the State Department of Education shall jointly review and score plans submitted by regional consortia and shall consider, at a minimum:

(1) The completeness and quality of the consortium's plan.

(2) The capacity to implement the consortium's plan.

(3) The need for adult education in the consortium's service area.

(4) The number of full-time equivalent students each consortium proposes to serve.

(5) *Student outcomes, including successful transitions to postsecondary studies or the workforce.*

~~(c) At minimum, two-thirds of the funding provided for this program shall be allocated to existing providers in consortia, so long as those providers maintain their 2012-13 level of state-funded spending for adult education and correctional education in 2013-14 and 2014-15.~~

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84835. Of the funds allocated pursuant to 84834:

(a) No more than five percent of the funding may be used by a *school or* community college district for costs associated with serving as the fiscal agent.

(b) No more than an additional five percent of the funds may be used by the consortium for administrative costs.

(c) Counseling, instructional support, academic advising, or other support services, are not be considered administrative costs for the purposes of subdivision (a) and (b).

84836. By 2016-17, consortiums shall develop full articulation agreements between adult education coursework and career technical education coursework or collegiate coursework. *It is the intent of the Legislature that such articulation be accomplished on a statewide basis.*

84837. Minimum qualifications for instructors may be satisfied through either the current requirements in division 6 or division 8, of title 5, of the California Code of Regulations.

84838. For this Part, “adult education” shall be defined as coursework that is pre-collegiate, whereas “pre-collegiate” is defined as not transferable to the University of California, or the California State University. For this Part, “correctional education” shall be defined as educational services provided to adults in correctional facilities.