How Program Spending Grew in Recent Years
State Spending Increased Significantly in Recent Years

As a share of the economy, total state spending was largely flat since the late 1980s.

Following historic revenue increases in 2020 and after, total state spending has increased substantially.

Recent revenue increases also have implicated the state appropriations limit, as we discuss in The 2022-23 Budget: State Appropriations Limit Implications.
Federal Funding Increased Significantly During the Pandemic

Expenditures by Fund Source
(In Billions)

- General Fund
- Federal Funds
- Special Funds

Years: 2013-14 to 2022-23
Overall Spending Increased During the Pandemic

Funding by Area and Fund Type Over Time
(In Billions)

- Federal spending on health and human services (HHS) contributed to significant increases in spending on those programs for over a decade.
Largest Spending Increases in HHS, Education, and Labor

Changes in Spending by Area Since 2013-14
(In Billions)
Federal spending on unemployment insurance contributed to the dramatic rise (and fall) in labor and workforce development spending in 2020.

Federal funding for HHS increased mainly due to the enhanced federal match for Medicaid programs.

Pandemic-related federal funding and higher revenues contributed to higher total spending on K-12 education.
Growth Has Varied Substantially by Program

Program Growth by Area, 2013-14 to 2022-23
General Fund and Special Funds

Average Growth Rate

- **K-12 Education**
- **Community Colleges**
- **CPUC**
- **CalRecycle**
- **UC**
- **CSU**
- **CSAC**
- **DSH**
- **IHSS**
- **Medi-Cal**
- **GO Bonds**
- **SS/SSP**
- **Retiree Health**
- **CDOR**
- **Judicial Branch**
- **CHP**
- **DMV**
- **Caltrans**

**Education and Child Care**
- Child Care and Preschool

**Environment and Natural Resources**
- CalFire
- CARB

**Health and Human Services**
- CDPH

**Debt Repayments**

**Criminal Justice**

**Transportation**

*Also includes local property taxes.*

CSAC = California Student Aid Commission; CPUC = California Public Utilities Commission; SWRCB = State Water Resources Control Board; CARB = California Air Resources Board; CalFire = California Department of Forestry and Fire Protection; DSH = Department of State Hospitals; IHSS = In-Home Supportive Services; CDPH = California Department of Public Health; GO Bonds = general obligation bonds; DDS = Department of Developmental Services; CDOR = California Department of Corrections and Rehabilitation; CHP = California Highway Patrol; and DMV = Department of Motor Vehicles.
Recent Budgets Have Allocated $202 Billion in Surpluses

- The overall General Fund surplus is the amount of revenue available for new spending commitments after paying for the costs of programs under current law. It is available to allocate to any public purpose.

- The surplus within the schools and community colleges budget occurs when the minimum funding requirement for K-14 education exceeds the cost of existing programs. This amount is separate from the overall General Fund surplus and must be allocated to school and community college programs.
Legislature Dedicated General Fund Surpluses Mostly to One-Time and Temporary Spending

(In Billions)

SFEU = Special Fund for Economic Uncertainties.

Note: Includes General Fund surplus only. Figure excludes annual allocation of surplus to SFEU balances, which are not additive.
How Recent Surpluses Have Been Spent
General Fund Surpluses ($131 Billion) and
Surpluses Within the Schools and Community Colleges Budget ($71 Billion)
(In Billions)

- Schools and Community Colleges\(^a\)
- Resources and Environment
- Other
- Housing and Homelessness
- Transportation
- Health
- Human Services
- Higher Education
- Criminal Justice/ Public Safety
- School Facilities

\(^a\) Includes General Fund and local property tax revenue.
Surplus Spending

(Continued)

Ongoing Spending Increases by Program Area and Year
General Fund (in Billions)

- Schools and Community Colleges
- Human Services
- Health
- Higher Education
- Criminal Justice/Public Safety
- Other
- Resources and Environment
- Housing and Homelessness

Includes General Fund and local property tax revenue.
Ongoing Spending Augmentations

Recent Ongoing Appropriations Will Continue to Grow

Ongoing Augmentations Expected to Grow Considerably in Health and Human Services

(In Billions)

Note: Includes General Fund surplus only.