

REPORT OF THE LEGISLATIVE ANALYST
FOR FISCAL YEARS 1982-83 AND 1983-84

MARCH 1985

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Joint Legislative Budget Committee

GOVERNMENT CODE SECTIONS 9140-9143

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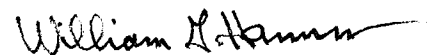
March 29, 1985

Hon. Walter W. Stiern, Chairman
Joint Legislative Budget Committee
Room 5052, State Capitol
Sacramento, California 95814

Dear Senator Stiern:

I am pleased to submit to you this report summarizing the activities of the Legislative Analyst's office during fiscal years 1982-83 and 1983-84.

Sincerely,



William G. Hamm
Legislative Analyst

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INTRODUCTION

The Joint Legislative Budget Committee and its staff in the Legislative Analyst's office provide the members of the California Legislature with information and analysis regarding state revenues and expenditures.

The Joint Legislative Budget Committee, which was created by Sections 9140-9143 of the Government Code and Joint Rule 37, consists of seven members of the Senate appointed by the Senate Rules Committee and seven members of the Assembly appointed by the Speaker. The current members of the committee are:

SENATE

Walter W. Stiern, Chairman
Alfred E. Alquist
Robert G. Beverly
William Campbell
Bill Greene
Milton Marks
Nicholas C. Petris

ASSEMBLY

Richard Robinson, Vice Chairman
Art Agnos
Robert C. Frazee
William Leonard
John Vasconcellos
Maxine Waters
Phillip D. Wyman

HISTORY OF THE BUDGET COMMITTEE AND THE LEGISLATIVE ANALYST'S OFFICE

During the 1930s, members of the California Legislature came to believe that the growing size and complexity of state government were generating demands upon their time which severely taxed their ability to review, understand, and act on fiscal and policy questions. The Governor had large and experienced budget and audit staffs capable of developing technical data, formulating programs, and pressing his requests before the Legislature. The Legislature, however, had little or no expert assistance when it reviewed the executive branch's proposals. Moreover, the Legislature had no staff capacity to appraise the performance of the executive branch in administering legislative enactments.

This convinced many members that the Legislature needed technical assistance from a staff of professionals that was directly responsible to it. As a result, bills were introduced to create a staff for this purpose. None was successful until 1941, when both houses passed a bill that provided for an independent fiscal post-audit of each state agency by an office directly responsible to the Legislature. This bill, however, was vetoed by the Governor on the recommendation of the Department of Finance.

In response to the Governor's veto, the Legislature amended the Joint Rules of the two houses to create the Joint Legislative Budget Committee and the position of Legislative Auditor. (In 1957, the staff title was changed to Legislative Analyst to avoid confusion with the newly created position of Auditor General. Hereafter, the term "Legislative Analyst" is used exclusively.) The Joint Legislative Budget Committee was first organized on October 4, 1941, and on that date it employed the first Legislative Analyst. Continuity of the committee and its staff was maintained in succeeding years through reaffirmation of the Joint Rule.

Finally, in 1951, the Legislature enacted, and the Governor signed into law, Chapter 1667, which provided a statutory basis for the committee and the Analyst's office. Chapter 1667 added Sections 9140-9143 to the Government Code, which set forth the responsibilities of the Joint Legislative Budget Committee. These responsibilities are to "ascertain facts and make recommendations to the Legislature and to the houses thereof concerning the state budget, the revenues and expenditures of the state, and of the organization and functions of the state, its departments, subdivisions, and agencies, with a view of reducing the cost of the state governments, and securing greater efficiency and economy."

The Joint Legislative Budget Committee appoints the Legislative Analyst, fixes his salary, prescribes his duties, and authorizes professional and clerical employees in the number it deems necessary to accomplish the objectives set forth in the statute and the Joint Rules.

Throughout its 43-year history, the committee has been strictly bipartisan. Although there is no requirement for it, representation on the committee has always been accorded to key minority party members. The committee also has sought to act in accord with the wishes of both houses. By its own rules, it has specified that a quorum of the committee shall consist of four members of the Senate and four members of the Assembly. The rules also provide that all actions of the committee shall require approval of four Senate and four Assembly members, thus ensuring that its actions reflect the views of both houses.

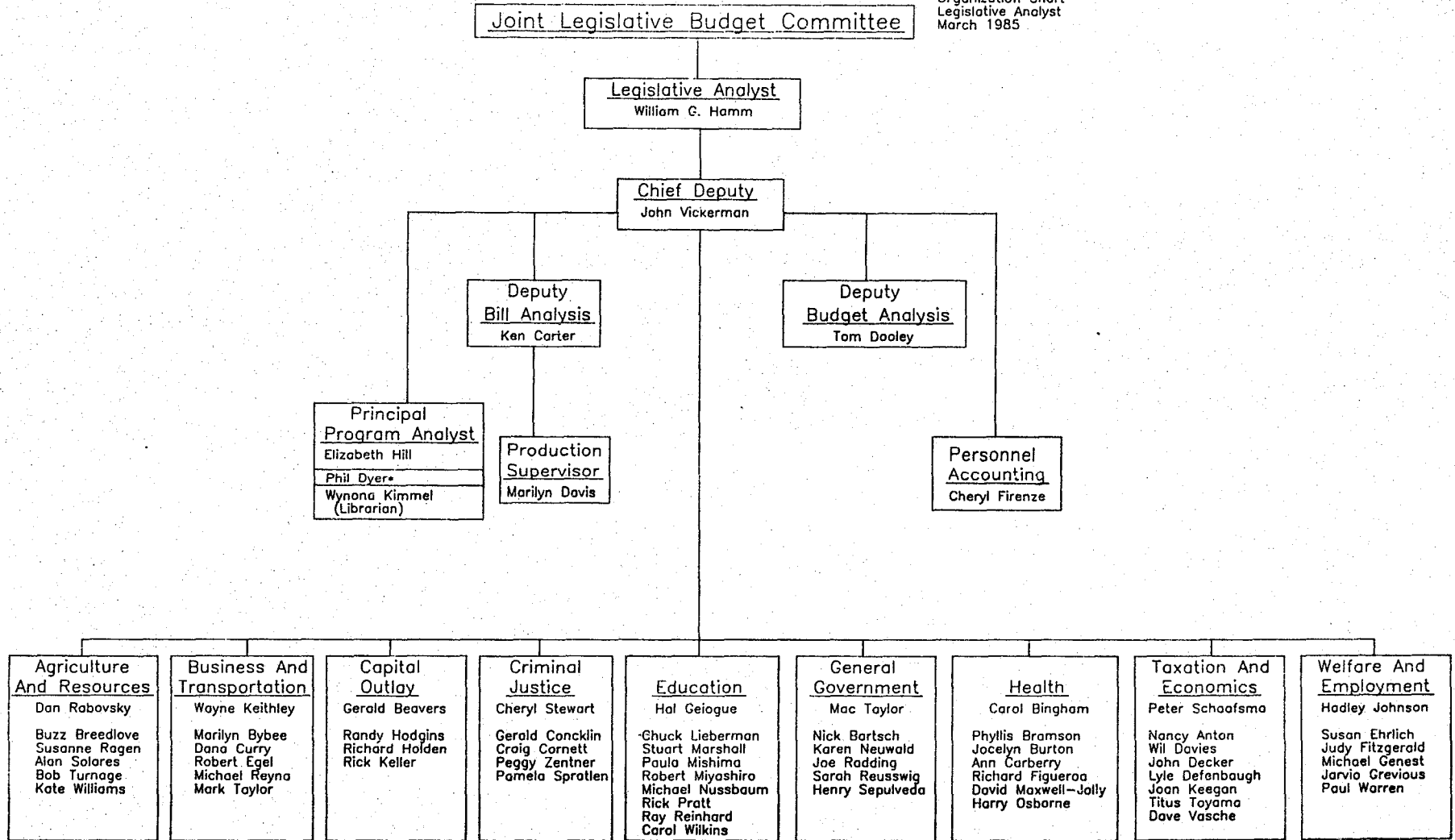
Appendix A lists the names of those who have served as Chairman of the Joint Legislative Budget Committee during the past 43 years. It also lists the names of those who have served as Legislative Analyst.

ORGANIZATION OF THE LEGISLATIVE ANALYST'S OFFICE

Chart 1 shows how the Legislative Analyst's office is organized. The staff is divided among nine operating sections, each of which is responsible for a specific subject area such as health, capital outlay, or education. Each section is headed by a Principal Program Analyst who is responsible for training and supervising the work of the staff in his or her section. Management of the office is provided by the Legislative

Chart 1

Organization Chart
Legislative Analyst
March 1985



* Program Technician

Analyst, a chief deputy, and two deputies responsible for bill analysis and budget analysis, respectively.

During 1982-83, the staff consisted of 66 professional and managerial positions and 25 clerical and production positions. In 1983-84, the office had 68 professional and managerial positions and 26 clerical positions.

Between July 1, 1982 and June 30, 1984, the office hired 17 professional employees (9 of whom reported for work in 1983-84). The education and work experience of each new employee are shown in Appendix B.

ACTIVITIES OF THE LEGISLATIVE ANALYST'S OFFICE

The eight principal functions of the Legislative Analyst's office are to:

1. Analyze the Governor's Budget;
2. Analyze all bills heard by the three fiscal committees--the Senate Appropriations Committee, the Senate Budget and Fiscal Review Committee, and the Assembly Committee on Ways and Means;
3. Respond to inquiries from members of the Legislature;
4. Prepare reports on program and fiscal issues;
5. Prepare statements on budget and fiscal issues;
6. Analyze changes in the approved budget which are proposed by the Director of Finance during the fiscal year using authority granted by Control Section 28 of the Budget Act;
7. Prepare joint estimates with the Department of Finance of the fiscal effects that proposed initiatives are likely to have on state and local governments; and

8. Prepare for the California Voters Pamphlet analyses of measures submitted to the electorate.

Table 1 shows the office's workload in categories two through eight for fiscal years 1982-83 and 1983-84.

Budget Analysis

The most significant effort undertaken by staff of the Analyst's office is the analysis of the Governor's proposed budget. The results of this annual assessment are set forth in "The Analysis of the Budget Bill." This document, along with a companion volume--"Perspectives and Issues"--ran to nearly 2,500 printed pages in 1984. It is made available to the Legislature each February, about five weeks after the Governor presents his budget message, in order to provide the members of the Legislature with a basis for evaluating and acting on the budget.

As a matter of policy, the budget recommendations of the Legislative Analyst are presented to the Legislature and its committees without prior review or recommendation by the Joint Legislative Budget Committee. In this way, the Analyst's staff presents its own conclusions, without committing members of the committee to a particular position. Consequently, members of the Joint Legislative Budget Committee are free to accept or oppose these recommendations before other legislative committees and on the floor of their respective houses.

When the Budget Bill is considered before the Assembly Ways and Means Committee and the Senate Budget and Fiscal Review Committee¹ during the months of February through June, the Legislative Analyst and his staff present their findings and recommendations regarding the Governor's Budget proposals, and assist the committees in obtaining the facts necessary for the members to determine the appropriate levels of funding for state programs. Representatives of the Department of Finance and the affected state agencies participate in these hearings.

Bill Analysis

Analyzing proposed legislation is the second major activity of the Analyst's office. The office's staff analyzes all bills heard by the Assembly Ways and Means Committee, Senate Budget and Fiscal Review Committee, and Senate Appropriations Committee, as well as other bills when requested to do so by individual members. The staff prepared 2,510 analyses in 1982-83 and 3,142 analyses in 1983-84. As Tables 1 and 2 show, this workload is heaviest during the months of May, June, and August.

The staff is available to discuss with members the content of the analyses prepared by the office, and a representative of the office attends all meetings of Senate Appropriations, Senate Budget and Fiscal Review, and Assembly Ways and Means Committees to answer questions and otherwise assist the members of these committees.

1. In 1985, the Senate Finance Committee was divided into two committees: the Budget and Fiscal Review Committee, which reviews the Budget Bill and related fiscal legislation, and the Appropriations Committee, which hears all other fiscal bills.

Table 1
Workload of the Legislative Analyst's Office
1982-83

1982

<u>Month</u>	<u>Bill Analyses</u>	<u>Legislative Assignments</u>	<u>Reports</u>	<u>Statements</u>	<u>Section 28-Type Letters</u>	<u>Initiatives</u>	<u>Ballot Measures</u>
July	162	17	1	2	21	--	--
August	711	20	1	1	15	--	--
September	11	31	--	5	29	4	--
October	--	24	2	4	24	1	--
November	--	12	1	1	17	--	--
December	<u>14</u>	<u>34</u>	<u>4</u>	<u>1</u>	<u>20</u>	<u>1</u>	<u>--</u>
Subtotals	898	138	9	14	126	6	--

1983

January	15	35	1	2	11	--	--
February	28	31	5	2	31	1	--
March	71	35	1	1	44	7	--
April	317	36	2	2	32	4	--
May	690	34	2	1	27	4	--
June	<u>491</u>	<u>38</u>	<u>--</u>	<u>2</u>	<u>17</u>	<u>5</u>	<u>--</u>
Subtotals	1,612	209	11	10	162	21	--
Totals, 1982-83	2,510	347	20	24	288	27	--

Table 2

Workload of the Legislative Analyst's Office
1983-841983

<u>Month</u>	<u>Bill Analyses</u>	<u>Legislative Assignments</u>	<u>Reports</u>	<u>Statements</u>	<u>Section 28- Type Letters</u>	<u>Initiatives</u>	<u>Ballot Measures</u>
July	133	24	--	--	6	1	--
August	607	36	1	1	41	6	1
September	9	28	--	1	46	2	--
October	--	31	1	2	37	6	3
November	--	29	--	5	36	9	--
December	--	<u>31</u>	<u>2</u>	<u>4</u>	<u>23</u>	<u>12</u>	<u>--</u>
Subtotals	749	179	4	13	189	36	4

1984

January	202	22	1	--	24	3	8
February	43	33	5	6	35	1	--
March	212	36	--	3	47	3	--
April	497	18	2	4	49	--	--
May	866	30	1	6	49	1	--
June	<u>573</u>	<u>35</u>	<u>--</u>	<u>3</u>	<u>39</u>	<u>--</u>	<u>16</u>
Subtotals	2,393	174	9	22	243	8	24
Totals, 1983-84	3,142	353	13	35	432	44	28

Assignments

Under Joint Rule 37, members of the Legislature can request information on any matter that falls within the office's scope of responsibilities. These requests are called "assignments," and they are processed on a confidential basis. Tables 1 and 2 show that the office received 347 assignments in 1982-83 and 353 assignments in 1983-84.

Reports

Office reports generally fall into three categories: (a) those required by resolution or statute, (b) those dealing with significant budget issues, and (c) those relating to legislative action on the budget. The office prepared 20 reports in 1982-83 and 13 reports in 1983-84. These reports are listed in Appendix C.

Statements

The office frequently is requested to prepare statements on significant budget and program issues for presentation to legislative committees. The office prepared 24 major statements in 1982-83 and 35 major statements in 1983-84. The topics covered by these statements are listed in Appendix D.

Section 28 Letters

Each Budget Act contains control language in Section 28 which allows the Director of Finance to authorize the expenditure of unbudgeted funds for new programs, or to increase the level of service under an existing program above that authorized in the budget, provided that the Director notifies the Joint Legislative Budget Committee of his or her intention to

do so at least 30 days prior to the expenditure of funds. On behalf of the committee, the Analyst's office receives two types of notices under Section 28:

1. Those requesting a waiver of the 30-day waiting period so that the Director of Finance may authorize the proposed expenditure immediately, and

2. Those which do not request a waiver.

The Budget Committee must respond to all notices requesting 30-day waivers, and may choose to respond in other cases if the situation warrants a response. Staff of the Analyst's office review all of these notifications, regardless of whether a waiver is requested.

The office received 288 Section 28-type letters in 1982-83 and 432 letters in 1983-84.

Initiatives

Section 3504 of the Elections Code requires the Legislative Analyst's office and the Department of Finance to prepare a joint estimate of the state and local fiscal effects that would result from each initiative submitted to the Attorney General prior to being circulated. The Attorney General includes these estimates in the title of the initiative, after which the initiative may be circulated among the voters for the signatures necessary to qualify a measure for the state ballot. The office prepared fiscal estimates for 27 proposed initiatives in 1982-83 and for 44 such measures during 1983-84.

Ballot Measures

Section 88003 of the Government Code provides that the Legislative Analyst's office shall prepare an impartial analysis of each measure submitted to the voters at a statewide election. These analyses are printed in the California Ballot Pamphlet which the Secretary of State distributes to the voters. The office prepared analyses of 28 ballot measures in 1983-84.

EXPENDITURES MADE BY THE LEGISLATIVE ANALYST'S OFFICE

The Analyst's office is financed from the contingent funds of the two legislative houses in an amount established by a concurrent resolution that is adopted annually by the Legislature. The budget for the Joint Legislative Budget Committee and the office is approximately \$4.9 million in 1984-85.

The largest item of expense incurred by the Analyst's office is staff salaries and benefits. Although legislative staff generally are exempt from civil service under the Constitution, staff of the Analyst's office receive salaries and benefits that historically have paralleled those provided to civil service staff occupying comparable positions in the executive branch of state government.

Table 3 shows the sources of income and expenditures of the office during the last three fiscal years. Expenditures for support of the office are shown, by major category, in Table 4.

Table 3

Legislative Analyst's Office
Sources and Uses of Funds

	<u>1981-82</u>	<u>1982-83</u>	<u>1983-84</u>
<u>Beginning Balance</u>	\$609,982	\$686,478	\$612,417
<u>Sources of Funds</u>			
Support of the Office	4,200,000	4,300,000	4,600,000
SB 840 (1981)	100,000	--	--
Salary and Fringe			
Benefit Funding	--	--	130,000
Reimbursements	<u>9,691</u>	<u>7,249</u>	<u>34,063</u>
Total, Funds Available	\$4,919,673	\$4,993,727	\$5,376,480
<u>Uses of Funds</u>			
Office Operations (Table 4)	\$4,133,195	\$4,381,310	\$4,696,298
SB 840 (1981)	<u>100,000</u>	<u>--</u>	<u>--</u>
Total, Expenditures	\$4,233,195	\$4,381,310	\$4,696,298
<u>Ending Balances</u>	\$686,478	\$612,417	\$680,182

Table 4

Legislative Analyst's Office
Expenditures for Office Operations

	<u>1981-82</u>	<u>1982-83</u>	<u>1983-84</u>
Salary and Fringe Benefits	\$3,396,659	\$3,579,201	\$3,855,379
Travel	112,634	115,546	131,055
Equipment, Supplies and Services	218,305	225,000	209,754
EDP, Contracts	5,296	6,588	11,846
Printing	158,688	215,102	219,185
Rent	239,488	237,704	248,711
Remodeling	<u>2,125</u>	<u>2,169</u>	<u>20,368</u>
Totals	\$4,133,195	\$4,381,310	\$4,696,298

APPENDIX A

CHAIRMEN OF THE JOINT LEGISLATIVE BUDGET COMMITTEE

<u>Chairman</u>	<u>Period of Service</u>
Senator William P. Rich	1941-1950
Senator Ben Hulse	1951-1956
Senator Arthur H. Breed, Jr.	1957-1958
Senator George Miller, Jr.	1959-1968
Senator Stephen P. Teale	1969-1972
Senator Donald L. Grunsky	1973-1976
Senator Dennis F. Carpenter	1977-1978
Senator Walter W. Stiern	1979-Present

LEGISLATIVE ANALYSTS

<u>Name</u>	<u>Period of Service</u>
Rolland A. Vandegrift	1941-1949
A. Alan Post	1949-1977
William G. Hamm	1977-Present

APPENDIX B

PROFESSIONAL STAFF HIRED DURING 1982-83 AND 1983-84

<u>Name</u>	<u>Reporting Date</u>	<u>Education and Experience</u>
Lori Parmer	10/18/82	MPP from Yale University. Former research associate in health policy research at Stanford University.
Margo Chinn	11/1/82	JD from McGeorge School of Law. Former budget analyst with the Departments of Corrections, Finance, and Justice.
Susan Daley	11/8/82	MPA from California State University, Hayward. Former intern with City of Livermore.
Joe Radding	3/15/83	MPP from University of California, Berkeley. Former analyst with a consulting firm, intern with the California Energy Commission, and intern with a member of the California Assembly.
Julio Massad	4/15/83	MPA from the Lyndon B. Johnson School of Public Affairs, University of Texas. Former analyst with the Texas Energy and Natural Resources Advisory Council.
Stuart Marshall	6/1/83	Ph.D (Educational Administration and Policy Analysis) and MBA from Stanford University. Former Assistant Professor at Rutgers University, and former member of Legislative Analyst's office staff.

<u>Name</u>	<u>Reporting Date</u>	<u>Education and Experience</u>
Kate Williams*	6/15/83	Candidate for MPA at University of Washington. Former planner with the California Department of Water Resources.
Nancy Villagran*	6/20/83	Candidate for MPA at University of Washington. Former intern at John F. Kennedy School of Government, Harvard University.
Michael Engelhardt	7/15/83	MBA from University of California, Berkeley. Former fellow in Washington, D.C., program on government relations.
Carol Wilkins	8/1/83	MPP from University of California, Berkeley. Former intern with Congressional Budget Office, and recruitment counselor with the Oakland Parent Child Care Center.
Craig Cornett	8/1/83	MPP from the Lyndon B. Johnson School of Public Affairs. Former intern with Legislative Budget Board, State of Texas.
Jocelyn Burton	8/1/83	MPP from the Lyndon B. Johnson School of Public Affairs. Former researcher for the Richmond Urban Institute.
Paula Mishima	8/8/83	MPA from the University of Washington. Former assistant at the Washington State Office of Financial Management.

<u>Name</u>	<u>Reporting Date</u>	<u>Education and Experience</u>
Richard Figueroa	8/10/83	MBA from University of California, Los Angeles. Former administrative intern with Alameda County and research assistant with the City of Oakland.
Allan Solares	8/15/83	MPP from University of California, Berkeley. Former executive director of the Portland Birth Center, and research associate for the Health Policy Council.
Randy Hodgins	8/15/83	MPA from the University of Washington. Former management analyst from the regional office of EPA.
Wil Davies	11/7/83	MPP from the University of Michigan. Former economist, Southern California Association of Governments, Transportation Division, and former member of the Legislative Analyst's office staff.

*Summer interns.

APPENDIX C

REPORTS OF THE LEGISLATIVE ANALYST
DURING FISCAL YEARS 1982-83 AND 1983-84

Summary of Legislative Action on the Budget Bill: 1982-83 Fiscal Year
(July 1982) 221 pages (Report No. 82-12).

A Review of the Bureau of Collection and Investigative Services
(August 1982) 50 pages (Report No. 82-13).

Final Summary of Major Financial Legislation Enacted During 1982
(October 1982) 180 pages (Report No. 82-14).

A Review of the California Youth Employment and Development Act of 1977
(October 1982) 33 pages (Report No. 82-15).

The Effect of the Buy-American Policy on State Auto Procurement
(November 1982) 46 pages (Report No. 82-16).

Summary of Legislative Changes Recommended by Legislative Analyst in
1981 and 1982 (December 1982) 81 pages (Report No. 82-17).

Trends in Public Finance: What is Happening to Government Taxes and
Services? (December 1982) 26 pages (Report No. 82-18).

The Impact of Gasohol on Ambient Air Quality in California
(December 1982) 18 pages (Report No. 82-19).

The Use of Tax-Exempt Bonds in California: Policy Issues and
Recommendations (December 1982) 355 pages (Report No. 82-20).

Annual Report of the Legislative Analyst, Fiscal Year 1981-82
(January 1983) 23 pages (Report No. 83-1).

Community Education of Children Residing in State Hospitals
(February 1983) 33 pages (Report No. 83-2).

Summary of Recommendations in the Analysis of the 1983-84 Budget Bill
(February 1983) 195 pages (Report No. 83-3).

Summary of Recommended Legislative Changes Contained in the Analysis
of the 1983-84 Budget Bill (February 1983) 119 pages (Report No. 83-4).

Analysis of the Budget Bill for the Fiscal Year 1983-84 (February 1983)
2,022 pages.

The 1983-84 Budget: Perspectives and Issues (February 1983) 219 pages.

A Review of the Board of Landscape Architects (March 1983) 28 pages
(Report No. 83-5).

State Reimbursement of Mandated Local Costs: A Review of Statutes Funded
During June 1981 Through September 1982 (April 1983) 53 pages
(Report No. 83-6).

The Utilization and Management of Information Processing Technology in
California State Government (April 1983) 167 pages (Report No. 83-7).

A Review of Personnel Growth in the Five State Agencies (May 1983)
48 pages (Report No. 83-8).

The Feasibility of Establishing a State Travel Center (May 1983) 81 pages
(Report No. 83-9).

Summary of Legislative Action on the Budget Bill: 1983-84 Fiscal Year
(August 1983) 266 pages (Report No. 83-10).

Financing Air Pollution Control (October 1983) 40 pages (Report No. 83-11).

Legislative Options for Developing Welfare Computer Systems in California
(December 1983) 70 pages (Report No. 83-12).

Special Education Programs for Children Living in Foster Family Homes and
Licensed Children's Institutions (December 1983) 29 pages (Report No.
83-13).

Options for Reducing State and Local Administrative Costs: A Review of
Five Proposals Submitted by the County Supervisors' Association of
California (January 1984) 22 pages (Report No. 84-1).

Summary of Recommended Legislative Changes Contained in the Analysis of
the 1984-85 Budget Bill (February 1984) 86 pages (Report No. 84-2).

Summary of Recommendations in the Analysis of the 1984-85 Budget Bill
(February 1984) 126 pages (Report No. 84-3).

A Review of the Access Assistance for the Deaf Program (February 1984)
17 pages (Report No. 84-4).

Analysis of the Budget Bill for the Fiscal Year 1984-85 (February 1984)
2,210 pages.

The 1984-85 Budget: Perspectives and Issues (February 1984) 248 pages.

The Use of Lease or Lease-Purchase Arrangements to Acquire State Prisons
(April 1984) 57 pages (Report No. 84-5).

Implementation of the Early Retirement Program as Authorized by SB 307
(Chapter 680/82), Prepared Jointly by the State of California,
Department of Finance, Collective Bargaining Unit and the Legislative
Analyst (April 1984) 22 pages.

Evaluation of the Energy and Resources Fund (May 1984) 44 pages (Report
No. 84-6).

APPENDIX D

STATEMENTS OF THE LEGISLATIVE ANALYST
DURING FISCAL YEARS 1982-83 AND 1983-84

Impact of the Budget on Cities, statement to the League of California Cities' Annual Mayors and Council Members Executive Forum (July 1982).

Sorting Out: Dividing Fiscal Responsibilities Between State and Local Governments, statement to the National Conference of State Legislatures Annual Meeting (July 1982).

General Fund Reserve for Economic Uncertainties, statement to the Members of the Legislature (August 1982).

Comments on "The Clouded Future of Higher Education," statement to U.C. Berkeley, Graduate School of Business Administration (September 1982).

Department of Parks and Recreation--Fiscal Affairs, statement to the Senate Committee on Natural Resources and Wildlife and Senate Finance Subcommittee No. 4 (September 1982).

The Legislative Process, statement to U.C. Berkeley, Graduate School of Public Policy (September 1982).

Fiscal Condition of the State, statement to the Merced County City-County Relations Committee (September 1982).

New Revenue Options for Local Government, statement to the Senate Revenue and Taxation and Local Government Committees (September 1982).

Review of State Resource Recovery from Waste Programs, statement to the Assembly Revenue and Taxation Committee (October 1982).

Changes in California's State Tax System--Implications for the Future, statement to the California State University Conference (October 1982).

Background Statement: The California Community Dental Disease Prevention Program, statement to the Assembly Revenue and Taxation Committee (October 1982).

Background statement: Child Nutrition Programs in California, statement to the Assembly Revenue and Taxation Committee (October 1982).

The 1983-84 State Budget, statement to the County Supervisor's Association of California (November 1982).

The State's Fiscal Problem: How Serious is it and What can be Done About it?, statement to a joint meeting of the Assembly Ways and Means and Senate Finance Committees (December 1982).

An Analysis of the Governor's Proposals Regarding the 1982-83 Deficit, statement to the Senate Finance Committee (January 1983).

An Analysis of the Governor's Proposals Regarding the 1982-83 Deficit, statement to the Assembly Ways and Means Committee (January 1983).

An Overview of K-12 School Finance in California, statement to the Commission on California State Government Organization and Economy (February 1983).

The Governor's Budget for 1983-84, statement to the Senate Finance Committee (February 1983).

The Governor's Budget for 1983-84, statement to the Assembly Ways and Means Committee (March 1983).

An Overview of K-12 School Finance in California, statement to the Assembly Education Committee and Assembly Ways and Means Committee (April 1983).

Grass Roots Government in California: Where Should the Reseeding Begin?, statement to the Urban and Policy Systems Seminar (April 1983).

State Aid to Local Governments, statement to the Independent Cities Association's Twenty-Third Annual Seminar (May 1983).

SB 123/AB 223, statement to the Budget Conference Committee (June 1983).

SB 813, statement to the Budget Conference Committee (June 1983).

Financing the Movement of People in California, statement to the National Association of Legislative Fiscal Officers' Transportation Funding, NCSL Annual Meeting (August 1983).

The Prison Construction Program, statement to the Assembly Ways and Means Committee (September 1983).

Higher Education Tuition and Fees, statement to the Senate Education Committee (October 1983).

An Overview of Community College Funding in California, statement to the Assembly Special Committee on Community Colleges (October 1983).

Local Government Finances, statement to the Assembly Revenue and Taxation Committee (November 1983).

Assessment of the General Fund Condition, statement to the Special Committee on Community Colleges (November 1983).

Cogeneration, statement to the Joint Hearing of the Assembly Ways and Means Committee and the Senate Finance Committee (November 1983).

Overview of the Major Issues Regarding the Use of Tax-Exempt Bonds in California, statement to the 1983 Fall Conference of the Financial and Accounting Officers of the Association of California Water Agencies (November 1983).

Fiscal and Policy Issues Associated With System Restructure of State and Local Finance, statement to the Senate Local Government Committee (November 1983).

The Fiscal Effect of Senate Constitutional Amendment No. 4, statement to the Senate Revenue and Taxation Committee (December 1983).

Overcrowded School Facilities, statement to the Assembly Education Committee (December 1983).

Collective Bargaining, statement to the Assembly Committee on Public Employees and Retirement and the Senate Committees on Governmental Organization and Public Employment and Retirement (December 1983).

Department of Health Services Toxic Substances Control Programs, statement to the Assembly Ways and Means Subcommittee No. 1 on Health and Welfare Oversight Hearing (December 1983).

AB 780 (Robinson), Initiative Petition Fee, statement to the Elections and Reapportionment Committee (February 1984).

Functions of the Legislative Analyst's Office, statement to the Department of Finance (February 1984).

March on the Capitol, statement to the League of California Cities (February 1984).

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